

### EASTERN WASTE MANAGEMENT AUTHORITY ORDINARY BOARD MEETING

### Thursday 25 June 2020

Notice is hereby given that a meeting of The Board of the Eastern Waste Management Authority will be held at the Norwood Town Hall, City of Norwood, Payneham & St Peters, 175 The Parade, Norwood, on Thursday 25 June 2020 commencing at 5:30pm.

ROB GREGORY
GENERAL MANAGER



### **EASTERN WASTE MANAGEMENT AUTHORITY**

### **AGENDA**

### ORDINARY MEETING OF THE BOARD OF MANAGEMENT

Meeting to be held on Thursday 25 June 2020 commencing at 5:30pm, at the City of Norwood Payneham & St Peters, 175 The Parade, Norwood

- 1. PRESENT
- 2. APOLOGIES
- 3. CONFLICTS OF INTEREST
- 4. CONFIRMATION OF THE MINUTES

### **RECOMMENDED:**

- **1.** That the Minutes of the Eastern Waste Management Authority Ordinary Board Meeting held on Thursday 30 April 2020, be received confirmed, and adopted.
- **2.** That the Minutes of the Eastern Waste Management Authority Audit and Risk Management Committee Meeting held on Wednesday 17 June 2020, be received, confirmed and adopted.
- **3.** That the Minutes of the General Manager Performance Review Committee Meeting held on Thursday 4 June 2020, be received, confirmed and adopted.
- 5. MATTERS ARISING FROM THE MINUTES
- 6. QUESTIONS WITHOUT NOTICE
- 7. REPORTS

7.1	EXTERNAL AUDITOR INTERIM AUDIT REPORT	pg.9
7.2	FINANCIAL REPORT – YEAR TO DATE (APRIL 2020)	pg.17
7.3	ANNUAL PLAN & REVISED FY2021 BUDGET	pg.19
7.4	POLICY REVIEWS	pg.48
7.5	ANNUAL PLAN PROGRESS REPORT	og.69
7.6	DRAFT STRATEGIC PLAN & 2019 KERBSIDE AUDIT	oa.72

### 8. CONFIDENTIAL REPORTS

8.1	ANNUAL REVIEW OF CONFIDENTIAL ORDERS	pg.73
8.2	KESAB CONTRACT	pg.85
8.3	GENERAL MANAGER 6 MONTH PERFORMANCE REVIEW	pg.97
8.4	CONTRACT OFFER (Late Paper)	pa.103

### 9. OTHER BUSINESS

- 9.1 LOCAL GOVERNMENT REFORM OVERVIEW (Late paper)
- 9.2 EAST WASTE STRATEGIC DIRECTION (Presentation)

### 10. NEXT MEETING OF THE BOARD

The next Board Meeting is scheduled to be held on: Thursday 24 September 2020, commencing 5:30pm, at the City of Norwood, Payneham & St Peters, 175 The Parade, Norwood.

### 11. CLOSURE OF MEETING



### MINUTES OF THE ORDINARY BOARD MEETING OF THE EASTERN WASTE MANAGEMENT AUTHORITY

Held on Thursday 30 April 2020 at 5:29pm via Zoom.

### 1. PRESENT

**Directors:** 

Mr F Bell Independent Chairperson
Mr P Di Iulio Campbelltown City Council

Cr J Carbone City of Burnside
Mayor H Holmes-Ross City of Mitcham

Mr M Barone City of Norwood, Payneham & St Peters

Mr S Bradley City of Prospect

Cr L Green Adelaide Hills Council

Cr R Ashby Corporation of the Town of Walkerville

In Attendance:

Mr R Gregory General Manager

Mr S Raymond Manager, Corporate Services

Ms K Vandermoer Finance & Executive Administration Officer

Mr J Jovicevic Dean Newbery & Partners

### 2. APOLOGIES

Nil

### 3. CONFLICTS OF INTEREST

Nil

### 4. CONFIRMATION OF THE MINUTES

Moved Cr Ashby that the Minutes of the Eastern Waste Management Authority Special Board Meeting held on Thursday 9 April 2020, be received confirmed, and adopted.

Seconded Mayor Holmes-Ross

Carried

Moved Mr Bradley that the Minutes of the Eastern Waste Management Authority Audit & Risk Management Committee Meeting held on Friday 24 April 2020, be received, confirmed, & adopted.

Seconded Cr Green Carried

### 5. MATTERS ARISING FROM THE MINUTES

Nil

### 6. QUESTIONS WITHOUT NOTICE

Nil

### 7. REPORTS

Item 7.2 was brought forward for discussion.

### 7.2 REVIEW OF EAST WASTE CHARTER

### RECCOMMENDATION

Moved Cr Green that the Board:

- 1. Endorse the proposed amendments to the East Waste Charter, as presented at Attachment A.
- 2. Authorise East Waste's General Manager to write to, and provide, the amended Charter to Member Councils in accordance with Clause 3.4.

Seconded Mr Di Iulio Carried

### 7.1 FINANCIAL REPORT - BUDGET REVIEW THREE

### **RECCOMMENDATION**

Moved Mr Bradley That the Board notes and accepts the operating surplus of \$235,748 associated with the 2019/20 Budget and endorses 2019/20 Financial Year Budget Review Three (3) report as presented.

Seconded Mr Barone Carried

### 7.3 REVIEW OF EAST WASTE BUSINESS CONTINUITY PLAN

### **RECCOMMENDATION**

Moved Cr Carbone That the Board endorse the East Waste Business Continuity Framework and Plan, as amended, and presented in Attachment A.

Seconded Mr Bradley Carried

### 7.4 ANNUAL PLAN PROGRESS REPORT

### **RECCOMMENDATION**

Moved Cr Carbone that the Board receive and note the report.

Seconded Mr Barone Carried

### 8. CONFIDENTIAL REPORTS

Nil

	Nil	
10.	NEXT MEETING OF THE BOARD The next ordinary Board Meetinat the City of Norwood, Paynel	ng is scheduled to be held on Thursday 25 June 2020, at 5:30pm,
11.	CLOSURE OF MEETING  There being no further busines	s the meeting closed at 5:56pm.
	DATE:	CHAIRPERSON:

9.

**OTHER BUSINESS** 



### MINUTES OF THE MEETING OF THE AUDIT & RISK MANAGEMENT COMMITTEE

### OF THE EASTERN WASTE MANAGEMENT AUTHORITY

Held on Wednesday 17 June 2020, via Zoom.

Meeting opened at 8:31am.

### 1. PRESENT

Mr F Bell Independent Chairperson
Mr T Muhlhausler Independent Member
Ms S Di Blasio Independent Member
Mr M Barone Committee Member
Cr L Green Committee Member

### **IN ATTENDANCE**

Mr R Gregory General Manager

Mr S Raymond Manager, Corporate Services

Miss K Vandermoer Finance & Executive Administration Officer

Mr J Jovicevic Dean Newbery & Partners

Mr D Papa Bentleys

### 2. APOLOGIES

Nil

### 3. CONFLICTS OF INTEREST

Nil

### 4. CONFIRMATION OF THE MINUTES - 19 NOVEMBER 2019

Moved Cr Green that the Minutes of the previous meeting held on Friday 24 April 2020 be received and noted.

Seconded Ms Di Blasio Carried

### 5. MATTERS ARISING FROM THE MINUTES

Nil

### 6. QUESTIONS WITHOUT NOTICE

Nil

### 7. REPORTS

### 7.1 FINANCIAL REPORT – YEAR TO DATE (APRIL 2020)

### **RECOMMENDATION**

Moved Mr Muhlhausler that the Committee recommend that the Financial Report – Year to Date (April 2020) is received and noted.

Seconded Cr Green Carried

### 7.2 DRAFT 2020/21 ANNUAL BUSINESS PLAN & BUDGET

### RECOMMENDATION

Moved Ms Di Blasio that the Committee:

- 1. Recommends the draft 2020/21 Annual Business Plan and revised Budget as presented in Attachment A to the Board for endorsement.
- 2. Supports Administration's view of the value and importance of East Waste's education campaign and recommends the continuation of the program.

Seconded Cr Green Carried

Mr Barone entered the meeting at 8:52am.

### 7.3 EXTERNAL AUDITOR INTERIM REPORT

### **RECOMMENDATION**

Moved Mr Muhlhausler that the Committee note and receive the report.

Seconded Mr Barone

Carried

### 7.4 REVIEW OF POLICIES

### **RECOMMENDATION**

Moved Mr Muhlhausler that the Committee recommend:

- 1. The *East Waste Sub-delegations Policy* as presented in Attachment A, as amended, to the East Waste Board for endorsement.
- 2. The *East Waste Procurement Policy* as presented in Attachment B, as amended, to the East Waste Board for endorsement.
- 3. The East Waste Sale and Disposal of Assets Policy as presented in Attachment C, as amended, to the East Waste Board for endorsement.

Seconded Mr Barone Carried

### 7.5 DRAFT EAST WASTE STRATEGIC PLAN 2020-30

### RECCOMMENDATION

Moved Mr Barone that the Committee notes and receives the report.

Seconded Ms Di Blasio

Carried

### 8. CONFIDENTIAL REPORTS

Nil

### 9. OTHER BUSINESS

Mr Gregory provided an overview of the 2019 kerbside audit and community engaged achieved since the report's release.

Mr Bell updated the Committee on the progress of the review of the East Waste Charter with advice being taken from Michael Kelledy. Mr Bell sought guidance on future face to face meetings for this Committee and Board meetings.

### 10. NEXT MEETING OF THE AUDIT AND RISK MANAGEMENT COMMITTEE

The next Audit and Risk Management Committee Meeting is scheduled to be held on Wednesday 16 September 2020, Commencing at 8:30am, at the City of Norwood, Payneham, & St Peters, 175 The Parade, Norwood.

### 11. CLOSURE OF MEETING

There being no other business the meeting closed at 9:36am.

PRESIDING MEMBER		 		
DATE				



## MINUTES OF THE MEETING OF THE GENERAL MANAGER PERFORMANCE DEVELOPMENT AND REVIEW COMMITTEE OF THE EASTERN WASTE MANAGEMENT AUTHORITY

Held on Thursday 4 June 2020, commencing at 4:00pm, via Zoom.

Meeting opened at 4:03pm.

### 1. PRESENT

Mr F Bell Independent Chairperson

Mr M Barone Committee Member
Mayor H Holmes-Ross Committee Member

**IN ATTENDANCE** 

Mr Rob Gregory General Manager

### 2. APOLOGIES

Nil

### 3. CONFLICTS OF INTEREST

Nil

### 4. CONFIRMATION OF THE MINUTES - 20 NOVEMBER 2019

Moved Mayor Holmes-Ross that the Minutes of the Eastern Waste General Manager Performance Review Committee Meeting held on Wednesday 20 November 2019, be received confirmed, and adopted.

Seconded Mr Barone Carried

### 5. MATTERS ARISING FROM THE MINUTES

Nil

### 6. QUESTIONS WITHOUT NOTICE

Nil

### 7. REPORTS

### 7.1 2020 GENERAL MANAGER SIX MONTH PROGRESS REPORT OF KEY PERFORMANCE GOALS, MEASURES AND TARGETS

Rob Gregory left that meeting at 4:07pm and did not return

Moved Mr M Barone that the Committee:

- 1. Having reviewed, considered and discussed the six-month performance assessment of the General Manager's Key Performance Indicators Report, recommends the revised report for presentation to the East Waste Board.
- 2. Recommend that the timeframe of General Manager's Performance Review be altered to a single annual review and include an assessment of indicators which are tighter and more measurable.

Seconded Mayor Holmes-Ross

Carried

### 9. OTHER BUSINESS

Nil

### **10. NEXT MEETING**

The next General Manager Performance Review Committee is to be held on: TBC

### 11. CLOSURE OF MEETING

There being no other business the meeting closed at 4:40pm.

PRESIDING MEMBER	 	
DATE		



### 7.1: EXTERNAL AUDITOR INTERIM REPORT

**REPORT AUTHOR:** Manager, Corporate Services

ATTACHMENTS: A: Interim Management Report of External Audit Findings

### **Purpose of the Report**

To provide the East Waste Board (the Board) with the results of the Interim Audit conducted by Bentley's in May 2020.

### **Background**

East Waste's appointed External Auditor, Bentley's, undertook an Interim Audit across May 2020 and the Interim Management Report provided at Attachment A details the relevant findings.

### Report

The audit was undertaken remotely this year due to the impacts of Covid-19 and East Waste Administration would like to express their thanks and appreciation to the Bentley's audit team for the way in which they worked with us and managed things given the circumstances.

The results of the Interim Audit are positive and indicate that East Waste has again managed and performed well. One risk was however identified, which relates to the AASB 16 Lease Calculation and is detailed on page 6 of the Interim Audit Report. Questions surrounding the AASB 16 Lease Calculation were raised with East Waste Administration and Mr John Jovicevic during the interim audit, and the following response was provided at the time:

"Yes, the points raised re AASB 16 application need to be updated for the discount rates which impact on the NPV. We agree with the auditors.

East Waste Administration and Mr John Jovicevic discussed this at BR2 as a possible immaterial change that would be factored into the EOY adjustments. The current applied discount rate and calculation is based on the assumptions/data when we did the original exercise last year."

As of 29 May 2020, the AASB Lease Calculation has been updated in accordance with the auditor's assessment, namely East Waste has applied its current borrowing rate of 2.55% to the calculation. A copy of the AASB 16 Leases Application Workbook has now been provided to Bentley's and they confirmed their support of this approach, albeit a further review of the calculation will be undertaken at the year-end audit. The revised rate has been incorporated into the Annual Plan and Budget as presented in Report 7.3.

No issues of note were raised by the Audit & Risk Management Committee when the Interim report was presented at the meeting 17 June 2020.

Mr David Papa, Partner Risk and Assurance Services (Bentley's) will attend the Board meeting to answers any questions Members may have.

### Recommendation

That the Board note and receive the Report.





**June 2020** 

## East Waste Management Authority

Report of Audit Finding – Interim Audit

David Papa, Partner Level 5, 63 Pirie St, Adelaide SA 5000 Telephone +61 8 8372 7900 dpapa@adel.bentleys.com.au | bentleys.com.au







### Executive summary

We are providing our Interim report on the audit of East Waste Management Authority for the year ending 30 June 2020.

Dear Mr Fraser Bell,

We have conducted our Interim audit of East Waste Management Authority for the year ending 30 June 2020 and report to management and those charged with governance the following matters for information purposes and for consideration of implementation or corrective action:

- At the conclusion of our testing, using the information obtained we determined if there were any material matters or concerns that would impact the decision-making ability of the users of the financial report.
- The following matters are reported to management:

	Internal controls	Financial Statements
Critical	-	-
Significant	-	-
Not Material	-	-
Are for Improvement	-	AASB 16 lease calculation

We would like to take this opportunity to thank management and staff for the assistance provided to us during the course of our interim audit.

Sincerely,

David Papa

Partner,

+61 8 8372 7900

dpapa@adel.bentleys.com.au



### Audit approach

Helping businesses achieve their goals and aspirations.

Bentleys SA's audit approach is based on organisational and financial risk. We develop an understanding of risks for your organisation that relate to the financial statements based on our understanding of your people, your organisation and your sector. This understanding helps us build an audit program that is tailored to you each year and enables us to form an opinion on your financial statements through a target "risk based" approach. The benefits of this approach are:

- · Audit efficiency
- · Increased organisational assurance
- · A review of your control environment
- · Timely and effective audits

Initial risk assessment
 Ongoing risk assessment
 Understand control environment
 Test for reliability
 Undergo substantive test of detail (numbers and disclosures) based on control environment and risks identified

Audit opinion: Financial statements



# Financial Identified audit risks

We have identified financial statement risk relating to this year's audit.

As your auditor, our requirement to identify risk commences at the planning phase of our audit and continues throughout the audit process until complete and the audit report is signed. Below we have detailed identified risks relating to the financial statements.

### Risks identified at planning

Area	Risk	Audit Approach	Outcome
Impact of COVID-19  – Internal Controls	Changes in work practices are occurring as organisations adapt to new working arrangements. This will likely result in a change to the control environment and therefore increase the risk of control failure.	Conducted additional testing over the February to April period and tested changes in the control environment to ensure they were operating effectively.	Satisfactory
Impact of COVID-19 - cashflows	Organisational cashflow may undergo strain in the short term. Whilst we do not expect a material impact on revenue or annual surplus, there will likely be a strain on cash resources that will need to be factored into budgets and long term financial plans and may impact disclosure in the financial statement.	This will be reviewed as part of our year end testing.	Pending

### Identified audit risks

Area	Risk	Audit Approach	Outcome
New accounting standards	Risk that adoption of new accounting standard being AASB 16 is materially incorrect. Risk that disclosure within the financial statements is insufficient and not in line with the requirements of the new accounting standards.	A review of lease calculation has indicated that right to use asset and lease liabilities are brought on the balance sheet under AASB 16.	Refer to next page



# Financial statement matters for the year

# We bring the following financial statement matters to your attention in relation to your financial statements.

### Issue

AASB 16 Lease calculation

#### **Observation**

Our review of the lease calculation identified a discount rate of 4.1% was used in the calculation of the right of use asset (\$1,321,125) relating to the property at Temple Court. Based on our understanding you should apply the incremental borrowing rate per the account standards, which is to be determined. This may result in a different liability to that which is currently recorded. For example, a change of the rate to 4% will increase in the lease liability by \$33k.

### Requirement

AASB 16 requires the incremental borrowing rate or rate implicit in the lease be used in calculating NPV.

### Recommendation

Management review the lease calculation spreadsheet and assumptions and ensure it is in line with AASB 16 requirements.

### Management response

# Matters for those charged with governance

### **Fraud**

Whilst fraud is not the primary consideration when conducting an external audit, we have not identified any fraud as a result of our audit.

We believe it is important for management to continually consider and assess the control environment of the entity to identify areas where fraud can occur and ensure that those opportunities are removed and or monitored to reduce the risk and impact of fraud.

### Legal compliance

Through our audit procedures we have not become aware of any non-compliance with applicable laws and regulations.

### Financial reporting and accounting policies

We believe the accounting policies elected for the authority are reasonable and their application provides sufficient information for use of the decision makers.

### **Going concern**

As part of our assessment we considered the appropriateness of the going concern assumption concluded by the authority and management. Our procedures indicate that this assumption is fair and that the going concern convention is appropriate.

### **Cooperation with management**

The management team has been helpful and cooperative throughout the conduct of this year's audit.

Our assessment of the above areas relates to the interim period only and will be reassessed at year end.



7.2: FINANCIAL REPORT – YEAR TO DATE (April 2020)

**REPORT AUTHOR:** General Manager

ATTACHMENTS: Nil

### **Purpose of the Report**

To provide the Board with an overview of East Waste's financial performance for FY2020 up to period ending 30 April 2020.

### **Background**

At the meeting held 20 June 2019, the East Waste Board resolved (in part):

### DRAFT 2019/20 ANNUAL BUSINESS PLAN & BUDGET

Moved Mr Bradley that the Board:

 Endorses the draft 2019/20 Annual Business Plan and Budget as presented in Attachment A.

Seconded Cr Green Carried

#### Report

The revised BR3 Adopted Budget forecast an end of Year Operating surplus of \$235,748 which is a \$69,500 increase on the FY2020 Adopted Budget (budget movement compared to the adopted FY2020 Budget Review 1). Included within the result is the return of the 2018/19 Operating Surplus of \$136,000 to the Member Councils via a rebate on fourth quarter invoicing.

Table 1 summarises the key material cost drivers being monitored and an update on the Year to Date result against full year Budget as at 30 April 2020 (refer Table 1).

Table 1: Key Budget Item Year to Date

Item	YTD Actuals (as at 30/04/2020)	Remaining Budget (01/05/2020 – 30/06/2020)	Notes
Processing Fees & Income (Organics, Recycling & Hard Waste)	\$3.577M	\$0.877M	Significant volume increases as a result of COVID-19 and increasing recycling processing fees continue to drive expenses (and in turn income) higher. Adjustments made at BR3 anticipated to be on budget.
Wages & Salaries (incl. Casual Staff)	\$4.760M	\$0.785M	Total Wages and Salaries, anticipated to exceed budget due to spike in volumes across all streams associated with COVID-19.
Staff Development	\$0.040M	\$0.050M	Planned staff development cancelled as a COVID-19 cost saving measure. Bulk of remaining budget will be directed to end of year operational savings.
Fuel, Gas & Oil	\$1.097M	\$0.300M	A favourable result to be realised as a result of the continuing low world oil prices.

### **Forecast Cash Reserves**

As per Budget Review Three the forecast is for East Waste to have a \$0.204M increase in cash on hand compared to the start of the financial year and a closing balance of \$2.16M. East Waste's cash reserves remain appropriate and healthy for the remainder of the financial year. As per previous years, this figure is expected to draw down significantly in July 2020, prior to first quarter payments being received from Member Councils.



The forecasted operating surplus at the end of the 2019/20 financial year and the level of cash reserve held by East Waste, as per East Waste's *Treasury Management Policy*, will be determined by the Board following receipt of the end of year audited statements, with any deemed excess returned to Member Councils as a distribution.

The Audit & Risk Committee reviewed the Financial Report – Year to Date at the meeting held 17 June 2020, no issues of significance were raised and subsequently the report was received and noted.

### **RECOMMENDATION**

The Board receive and note the Financial Report – Year to Date (April 2020).



#### 7.3: 2020/21 ANNUAL BUSINESS PLAN & BUDGET

REPORT AUTHOR: General Manager

ATTACHMENTS: A: 2020/21 Annual Plan (inc. revised Budget)

**B: Member Council Annual Plan Correspondence** 

### **Purpose of the Report**

To provide the Board with a copy of Member Council feedback on the draft *East Waste Annual Plan 2020/*21 and an overview of the revised 2020/21 draft budget, in response to COVID-19 constraints.

### **Background**

Section 51 of the Eastern Waste Management Authority Charter requires the Authority to have an Annual Plan which supports and informs its Budget. At the meeting held 20 February 2020, the East Waste Board resolved (in part):

### 7.2 DRAFT 2020/21 ANNUAL PLAN AND BUDGET

### **RECCOMMENDATION 1**

Moved Mayor Holmes-Ross that the Board Endorse the East Waste 2020/21 Annual Plan, as presented in Attachment A.

Seconded Cr Green

### **RECCOMMENDATION 2**

Moved Cr Green that the board endorse the associated draft budget in principle, with an increase of no greater than 5% for East Waste.

Seconded Mayor Holmes-Ross

**Carried** 

The Annual Plan and Budget (proposed fees – Section 53 of the Charter) was subsequently distributed to Member Councils for their review prior to the mandated 31 May timeframe (Section 52.3 of the Charter).

### Report

The 2020/21 Annual Plan, including a revised F21 budget is presented in full in Attachment A (refer Attachment A). The East Waste draft budget was developed principally in January 2020, well before the gravity of COVID-19 was realised. As we now appreciate, COVID-19 has heavily impacted upon several budget inputs and with several Member Councils having low or zero rate increases, Administration were of the belief that it was pertinent to review the F21 budget prior to final Board adoption in order to identify any possible savings, to assist Member Councils with this process.

### Revised FY21 Budget

As a result of this, Administration have been able to identify significant savings and the key influencers associated with this are detailed below. Of note, with the FY21 budget presented for adoption is a reduction in the year on year Common Fleet Collection increase from 4.43% to **1.37%** (which is well under CPI) and a revised operating surplus of \$11,100.

• **Depreciation** – While there is still a significant increase in depreciation as a result of the delayed timing of receiving replacement waste collection vehicles in the current financial year and the early



replacement of vehicles in the FY21 cycle, through a negotiation process with our supplier we have achieved a delay in the vehicles which largely contributes to ~\$100,000 depreciation saving.

- Fuel Gas and Oil A positive of COVID-19 has been the declining barrel price of crude oil which has sharply driven the terminal gate price of diesel to levels not seen for several years. While oil will always remain volatile, according to a number of commercial national and international analysts, in conjunction with the strong performing Australian Dollar against the US Dollar, prices will remain depressed for at least a number of months. This has allowed a decrease in the budget allocation for fuel.
- **Education** reduction in the education budget of \$20,000, which may impact East Waste's attendance at community events.
- **Staff Development** A reduction in the allocation for staff development has been made, as a contributing element from the staff body.
- Ottoway Lease Updated figures as per the external interim audit identification of the AASB16 application of discount rates has been applied and realised a \$15,000 saving.
- **Profit from sale of Fixed Assets** Current financial year truck sales have been more favourable than anticipated, which is a direct reflection of the improved maintenance and upkeep that has been applied to the vehicles in recent years. As such this income line has been increased.

Consistent with the draft budget endorsed by the Board, Administration have not included an amount to achieve Financial Target 1 of the *East Waste Budget Framework Policy* which requires the application of a 1 -2% return on revenue. Administration are of the view that the application of the 1-2% Operating surplus, adding a minimum of a further \$120,000 would not be palatable in the current economic and political climate, particularly when the key objective of the budget review was to minimise costs.

It is worth noting that the increase in depreciation, which is largely uncontrollable, alone accounts for 120% of the total increase in Common Fleet Collection Charges from the FY2020 budget. Obviously to achieve an overall increase less than this figure, tough calls have been made across the majority of the business' other costs centres to ensure they are reduced or kept in balance. This alone should unquestionably demonstrate to Member Councils the strong commitment and ethos that East Waste has in minimising waste collection charges.

**Processing Fees** - The passage of time since the original draft budget development has seen the recycling processing fee significantly increase and with the continuing and compounding national and international negative influences there is no relief in sight. As such an increase has been made to the relevant budget lines. As this is a direct pass through cost it does not impact the East Waste budget, however it does impact Member Councils. A minor increase has also been applied to Green Organics processing.

### Consent of draft Annual Plan 2020/21

As per *Clause 52.3 of the East Waste Charter*, Member Councils only consent to the Annual Plan, not the budget, albeit a number comment on the budgetary component.

All Councils with the exception of the City of Burnside and City of Mitcham consented to the Annual Plan (refer Attachment B for a copy of Member Council letters). The City of Burnside, who were also subjected to a common fleet percentage rise, which further compounded their increase, quite rightly requested a review of our cost assumptions in light of COVID-19 and the current economic conditions. Administration is confident that the revised budget, with reduced costings will satisfy the City of Burnside request.



The City of Mitcham consented to the Annual Plan subject to a number of conditions. As outlined below:

That Council consents to the East Waste 2020/2021 Draft Annual Plan and acknowledges the 2020/2021 East Waste Draft Budget subject to the following:

- 1. That the Annual Plan be amended to include projects and initiatives specifically designed to achieve ongoing operating savings, thereby offsetting future cost increases (as identified in Attachment C).
- 2. That future East Waste Annual Plans identify programs of work that deliver direct savings for member Councils, with the intention of capping cost increases no greater than CPI.
- 3. That the Annual Plan be amended to identify that the "Why Waste It" education program be placed on hold until such time as a review as to its effectiveness is complete.
- 4. That East Waste undertake a review of the operating model currently employed in order to deliver advocacy services for member Councils.

As per the attached final Annual Plan it is not intended to reflect all of these requests in the 2021 Annual Plan. It is Administration's view that the first two resolutions that seek the identification of efficiencies is firmly engrained in our DNA and drives our ongoing approach. East Waste have identified in excess of \$300,000 of annual recurrent savings since 2017 alone and along with a review of our asset replacement plan saving in excess of \$2m over an eight-year replacement program, this is clear. These are indicative of the savings Administration achieve and focus that is on reducing costs for Member Councils. They are typically not reported in our Annual Plan as the identification of efficiencies simply form part of our 'business-as-usual psyche' and are implemented at the time of identification, rather than waiting for documentation in a subsequent Annual Plan.

Further to the second part of resolution 2, as demonstrated above and articulated in the letter to Councils, the increases incurred were largely outside our control. Regardless of the percentage or CPI, East Waste will continue to actively identify, pursue and implement improvements and efficiencies to ensure that the cost of our premier service to our Member Councils remains as low as possible. 100% of any savings that are derived are returned to our Member Councils in full and as such we do not see it relevant, particularly in the current environment, to subscribe to a quasi-rate capping approach.

Interestingly and specifically for the City of Mitcham, over the last five years (Financial Year ending 2015 to Financial Year ending 2020) East Waste has averaged, year on year, a **0.16% reduction** in Common Fleet Costing charges to the City of Mitcham. During this time fuel has averaged an annual increase of 4% and the East Waste Enterprise Agreement has had an average increase of 2.5% (Employee Costs account for over one-third of East Waste's expenses). The CPI increase over this 5-year time frame has averaged 1.52%.

With respect to the third resolution, the education program has been a strong and instrumental tool for East Waste over the past four years. Having the State Government adopt "Which Bin?", principally on the basis of its market penetration and recognition, is testament to the strength of the foundational education program, originally created by the East Waste. East Waste over the past 18 months has also developed and continues to direct all the waste related messaging associated with the My Local Services App, which is rolled out across all South Australian Councils, not just our Member Councils.



Throughout the COVID-19 pandemic social media has been critical to push messages out in relation to correct bin usage, bin distancing and a number of other key messages. The reach and engagement of East Waste's posts during this time has been at an all-time high, reflecting the community's desire for waste-related information and recognition of East Waste as a provider of quality, trustworthy and engaging information. Furthermore, the recent 2019 Waste Audit identified that East Waste outperforms the rest of the state in all waste metrics, particularly with respect to the diversion of food waste which is the greatest environmental and economic saver (of which Member Councils are the direct beneficiaries). Undoubtedly this is due to the sustained and proactive approach the diverse education program has delivered over the past four years. While the results are encouraging they show significantly more work is required, particularly in the behaviour change space.

Due to the continual positive feedback received, the audit results pointing to the success of sustained messaging and with an educational review planned Administration strongly rejects any proposal to place the waste education program and the momentum it drives, on hold.

At the Audit & Risk Committee meeting held 17 June 2020, there was significant discussion and support of East Waste's education program. Importantly was recognition of the need to continue the program in order to retain the momentum it drives and subsequently the Committee included a specific recommendation (refer below).

Administration accepts a need to undertake a refinement of the advocacy operating model as requested by the City of Mitcham and this will take place in the coming months.

After review of the Annual Plan and revised budget the Audit and Risk Committee at the 17 June 2020 meeting resolved:

#### Moved Ms Di Blasio that the Committee:

- 1. Recommends the draft 2020/21 Annual Business Plan and revised Budget as presented in Attachment A to the Board for endorsement.
- 2. Supports Administration's view of the value and importance of East Waste's education campaign and recommends the continuation of the program.

Seconded Cr Green Carried

The Annual Plan and budget as presented in Attachment A, is strong and balanced, reflective of the current environmental constraints and will place East Waste well to continue to deliver a quality service, educate the community, advocate strongly and present as thought leader of the industry.

### **RECOMMENDATION**

### That the Board:

- 1. Endorses the 2020/21 Annual Business Plan and revised Budget as presented in Attachment A.
- 2. Instructs the General Manager to write to all Member Councils advising of the endorsed Annual Plan and reduction in Common Fleet Collection charges.
- 3. Reinforces the value of the East Waste education campaign as a driver of community awareness and supports it continuation through the upcoming financial year.

# **East** Waste



2020/21 Annual Plan

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### Introduction

East Waste is the trading name of Eastern Waste Management Authority, which was established in 1928. The Authority is a regional subsidiary of the Adelaide Hills Council, City of Burnside, Campbelltown City Council, City of Norwood, Payneham & St Peters, City of Mitcham, City of Prospect and Town of Walkerville.

Through the servicing of kerbside waste, recycling and organics bins and street and reserve litter bins, East Waste undertakes over 10 million bin lifts and 30,000 hard waste collections each year for the Member Councils. East Waste however is far more than a waste logistics Company and has been a driving force in the waste education space in recent years.

East Waste is governed by a Charter (the Charter) pursuant to Section 43 of the Local Government Act 1999 and administered by a Board, which includes a director appointed by each Council and an Independent Chair. Clause 51 of the Charter requires the Authority each year to have an Annual Plan which supports and informs the budget. Specifically, it is to include an outline of East Waste's objectives, the activities intended to be pursued, and the measurement tools defined to assess performance. It must also assess and summarise the financial requirements of East Waste and set out the proposals to recover overheads and costs from the Member Councils.

The 2020/21 Draft Annual Plan is to be read in conjunction with East Waste's broader strategic planning framework including the 10 Year Business Plan 2015 - 2024, Asset Management Plan and Long-Term Financial Plan, and Risk Management Planning Framework. In doing so it is important to note that East Waste's 10 Year Business Plan is currently under review and likely to be superseded prior to the final adoption of this Annual Plan. In anticipation of this, this Plan has adopted a 'hybrid' approach with respect to referencing strategic objectives. Notwithstanding the 2020/21 Draft Annual Plan maintains our core intent of being the most efficient and respected waste logistics company in Australia through the delivery of world-class resource management and educational services to our Member Councils and their Communities.

Consistent with recent plans, this continues to build on the success of East Waste and strong integration with our Member Councils which is central to our success and strength as a collective unit.

### **Delivery**

Appendix 2 of the 10 Year Business Plan 2015-2024 sets out a 10 Year Action Summary, with key tasks listed to ensure delivery of the Plan. For historical context and reference, Table 1 presents the Action Summary with an update on the activities - those completed are shaded Green and those outstanding are shaded Red.

Actions with an asterisk have not been completed at time of writing but are scheduled to be completed by the commencement of this plan (1 July 2020). This Plan will deliver on Year 7(2021) actions.

As part of a broader plan to maximise the efficiency of assets and resources, East Waste has taken on several new services in recent times and also expanded its service offerings.

East Waste will continue to pursue suitable expansion options where there is financial, logistical benefit and values alignment. The range of services currently provided to Member Councils is detailed in Table 3. East Waste currently does not provide any non-core activities to non-Member Councils or Organisations, however this does not preclude East Waste from investigating and/or pursuing these opportunities as they arise.

Other key activities for delivery in 2020/21 are detailed on the following pages against the 10 Year Business Plan 2015-2024 Key Focus Areas.

Table 1: East Waste Business Plan 2015 -2024 Action Summary

East Waste 10 Year Business Plan 2015-2024	4		Delive an	ery	:	10 Ye	arBu	Business Plan			
Actions	<b>Year 1</b> -2015	<b>Year 2</b> - 2016	Year 3 - 2017	<b>Year 4</b> - 2018	<b>Year 5 -</b> 2019	<b>Year 6 -</b> 2020	<b>Year 7</b> - 2021	<b>Year 8</b> - 2022	Year 9 - 2023		
Action 1: East Waste to continue to provide core services to Member Councils and advise Member Councils of the capacity to deliver the full range of core services which could further drive efficiencies and alignment between Member Councils and East Waste.	х										
Action 2: East Waste to determine current performance of Member Councils against the two key ZWSA Waste Strategy targets and report annually. *	х	х	х	х	х	х	х	х	х	)	
Action 3: East Waste to undertake an internal, and where required, independent, Market Evaluation of the East Waste model versus alternative waste and recycling service delivery models.	х						х				
Action 4: East Waste to prepare SLA's for Member Councils within 12 months. *	х										
Action 5: East Waste to establish operations KPIs as per Table 3 within 12 months. KPIs to be reported monthly to Member Councils once established. *	х	х	х	х	х	х	х	х	х	)	
Action 6: East Waste to prepare a suitable recyclables processing specification and tender by February 2015 on behalf of Member Councils. Issue to market by March 2015 and proceed to board approval with recommended contractor for approval ready for 1 July 2015 commencement.	х					х					
Action 7: East Waste to prepare a suitable organics processing specification and tender by February 2015 on behalf of Member Councils. Issue to market by March 2015 and proceed to board approval with recommended contractor for approval ready for 1 July 2015 commencement.	х										
Action 8: East Waste to assess the disposal contract opportunity and provide a business case for Member Councils to consider by year 4 of the Business Plan and provide a waste disposal specification and tender to the market for Councils that choose to take up this option.				Х							
Action 9: East Waste to demonstrate the potential of the Customer Service software to Member Councils and seek interest in moving to this solution by year 3 of the Business Plan.			х								
Action 10: East Waste to develop an employee satisfaction survey to be conducted at a frequency to be determined by the end of the first year of the Business Plan.	х	х	х	х	х	х	х	х	х	2	
Action 11: East Waste to develop a fleet management plan to achieve an average fleet age of 7 years by end of year three of the Business Plan, and continually commit to implementing best practice technologies.			x								
Action 12: East Waste to prepare an example or trial presentation of one vehicle for Member Councils to consider and business case for broader fleet implementation over time by year 2 of the Business Plan.		х									
Action 13: East Waste to prepare example or trial demonstrate capabilities and benefits of RFID bins to Member Councils by year 3 of the Business Plan.			х								
Action 14: East Waste to develop customer satisfaction KPIs, and a process regarding resident customer service surveys, to identify and track customer satisfaction at a frequency to be determined.										2	
Action 15: East Waste to investigate a service offer for community waste and recycling education and propose a model(s) to Member Councils that indicate and interest by Year 1-2 of the Business Plan.	х	Х									
Action 16: East Waste initiate an independent mechanical and operational audit of the entire collection fleet at least annually, commencing in year 1 of the Business Plan.	Х	х	Х	Х	Х	Х	Х	Х	х	2	

**Table 2: East Waste Service Offering to Member Councils** 

							Eas	st Waste S	ervice Offe	rings (as at 1	I January 202	20)						
			ı	Field Se	rvices			Procurement & Contract Management						tomer rvice	Innovation		Educati Mark	
Council	Weekly collection of Waste	Fortnightly collection of Recyclables	Fortnightly collection of Organics	Hard Waste Collection	Street & Reserve Litter Collection	MUD/Bulk Bin Collections	Bin Repairs/Maintenance/Replacements	MGB Procurement	Kitchen Caddy and BioBag Procurement	Dog Poo Bag Procurement	Recyclables Contract	Organics Contract	Customer Service	Second Bin Permits	GPS tracking	RFID tracking	Education and Promotion	Personalised Truck Advertising
Adelaide Hills Council	х	x	x	Х	x	х	х	х			X	х	х	х	х		x	x
City of Burnside	х	X	Х	х		x	х	X	х		X	х	х	х	X	X	x	x
Campbelltown City Council	X	X	х	X	х		X	X			x	x	Х		X		x	
City of Mitcham		X	х	X			X	X			x	х	х		X		x	
City of NPSP	x	X	х	х	x	x	x	x	x		x	x	x	x	x		x	
Town of Walkerville	X	X	х	х	X		x	x			x	x	х	x	x		x	
City of Prospect	x	x	x	х	x		x	x	x		x	x	x	x	x	X	x	

### Governance

East Waste has undertaken a significant amount of work in recent years to strengthen the governance related activities of the business. The largely operational improvements required into the future will be adopted as a 'business as usual' approach.

### G1. Implementation of a compliant Records Management System

Over the past 18 months East Waste have undertaken an investigation into a fit for purpose Records Management System (RMS), developed a GAP analysis and implementation schedule. Physical implementation has been delayed due to competing priorities but will now form a key priority for the FY21.

### **Operational Management**

Principally as a waste logistics business providing a service to Member Councils, East Waste's core intent is to be the most efficient and respected waste logistics company in Australia through the delivery of world-class resource management and educational services to our Member Councils and their Communities. As a result of this operational management activities will remain the key focus of the Organisation.

### OM1. Continue & Expand Existing Core Services

East Waste will continue to pursue a complete suite of service offerings to all Member Councils. Where gaps exist with the current service offerings (refer Table 2), East Waste will work with the respective Council(s) to provide business case(s) for a superior and financially more efficient service. Ultimately this will be undertaken with a goal of ensuring all assets and resources are fully utilised, however where required additional resources and/or vehicles will be procured to meet service demand.

Furthermore, should opportunities arise to expand the existing membership model and/or fee for service offerings, these will be investigated.

### OM2. Upgrade to WasteTrack2

East Waste utilises a high-quality software system known as Waste Track to manage all elements of collections. An upgraded package is available which will streamline several workflows and improve data reporting, among several other operational benefits. To utilise the system the collection vehicles, require an upgrade of 'in cab' hardware. Approximately a third of the fleet are currently fitted, and new and soon to be purchased trucks will have it fitted as standard (within the purchase price) however this leaves 15 truck requiring the upgrade. The upgraded system cannot be utilised until all trucks are fitted.

### OM3. Purchase of replacement RACVs

In line with East Waste's recently revised *Fleet Asset Management Plan 2020-2030* six (6), collection vehicles are due to be replaced in the 2020/21 Financial Year. Replacement of these six vehicles ensure the Key Principles of the Principles of the *Fleet Asset Management Plan 2020-2030* are maintained. Additionally, these purchases will upgrade the technological capabilities of the existing fleet, as they will be fitted standard with RFID readers and additional cameras, which the trucks to be replaced, do not have. The inclusion of Electric Vehicle(s) as part of this purchase will be considered.

### OM4. Investigate opportunities for increased reuse of Hard Waste material

East Waste currently diverts over 95% of all material (approximately 3,100 tonnes per annum) collected through our hard waste service away from landfill by sending the material to ResourceCo (Wingfield) who transform it into Process Engineered Fuel (PEF).

A strategic principle of East Waste is to ensure where possible that collected material is retained/processed at is highest value. Referring to the waste hierarchy, Reuse sits higher than Waste to Energy and as such East Waste will investigate solutions and implement trials where possible for increasing the life (reuse) of the many items currently presented for hard waste collection.

### Communication

Since 2015 East Waste has invested heavily in waste education in a bid to maximise the reuse of valuable resources and minimise contamination. Through delivering a range of materials and information across diverse mediums, East Waste is recognised as a leader in waste education. While education will continue and remain, the focus will shift to investment in meaningful and sustained behaviour change programs.

### C2. Implementation of Kerbside Services Plan

Shifting to a stronger behaviour change focus in order to generate the step change required in increasing food waste recycling and reducing contamination, East Waste will commence implementation of the Kerbside Services Plan. Delays to the development of the Strategic Plan and the Kerbside Services Plan postponed the anticipated commencement in the 2019/20 financial year.

### C2. Continued implementation of 'Why Waste It?' Program

East Waste has developed a strong social media presence in order to disseminate vital service information and reinforce educational messaging and this, along with targeted advertising will occur throughout the 20/21 year as need and opportunity requires.

Schools education will continue and building on the success of last year, community workshops themed around recognised environmental events (eg. National Recycling Week, World Environment Day, Plastic Free July will be rolled out across (and in conjunction with) all Member Councils. Support with and attendance at selected community events will further support direct community engagement. Partnering with external Organisations and national programs will be sought where synergies and benefits exit.

### C3. Review of East Waste's Education Program

East Wasted have invested heavily in waste education over the past five (5) years, initially as a need to fill a void in the community education space. The various iterations are well recognised as leading waste education in South Australia, evidenced by the State Government seeking a statewide rollout of *WhichBin?* in 2019.

With the maturity of the program, State-government reinvesting in waste education and a focus on behaviour change, it is now appropriate to undertake an assessment as to the effectiveness of the education investment in reducing contamination and increasing green waste diversion, in order to ensure future tailored messaging.

### C4. Advocacy/Leadership

East Waste recognises that the collective of Member Councils is one of its key strengths. As a collector of over 20% of Adelaide's kerbside waste collections and influencer on the processing and disposal of this material, East Waste is well-placed to provide informed comment on waste-related matters. East Waste will continue to partner and advocate on behalf of Member Councils on matters that impact on the strategic direction, financial and logistical framework of waste collection, processing and disposal.

### Workplace Health & Safety

The heavy logistical work undertaken in the course of collections exposes staff and members of the public to heightened risks. As such a high safety culture that exceeds required standards is fostered across the Organisation and our activities.

### WS1. Independent Truck Fleet Audit (A16)

An annual requirement of *East Waste's 10 Year Business Plan 2015-2024 (refer Action 16),* the independent truck audit provides invaluable mechanical information and peace of mind around the integrity and operational conformance of all collection vehicles. This program coupled with ongoing maintenance ensures East Waste exceeds the requirements of the State Government Heavy Vehicle Inspection program.

### WS2. Implementation of the 2019 Risk Management Evaluation Plan

An audit of East Waste's Work, Health & Safety (WHS), Injury Management (IM) and Risk Management frameworks were undertaken in late 2019. While achieving a high conformance, several areas have been identified for improvement. The high priority actions of the subsequently developed WHS & Risk Action Plans will be implemented in line with East Waste's continuous improvement framework.

### Financial Management & Performance

East Waste have invested significant time and resources in recent years to improve the transparency and performance of the Organisation, particularly in relation to financial management. While only one action is listed for completion in the FY21, a continued underlying focus remains on driving improvement, efficiency and transparency, wherever possible.

### FM1. Cost benefit analysis of services

Action 3 of the 10 Year Strategic Plan recommends "An internal, and where required, independent, Market Evaluation of the East Waste model versus alternative waste and recycling service delivery models." in years three and seven. The previous work will be built upon to deliver the required market evaluation and provide an opportune springboard at the commencement of the revised Strategic Plan.

# **Performance Metrics**

**Table 4: Summary of Activities and Performance Metrics** 

Activity Code	Activity	10YR Business Plan Link	Metric
G1	Implementation of a compliant Records Management System	2.3.3	State Records Act 1997 Compliant Records  Management System integrated into business activities.
OM1	Continue & Expand Existing Core Services	1.3 2.4.1	Expansion of existing Service Provisions are investigated and undertaken in a financially sustainable & beneficial manner to existing Member Councils.
OM2	Upgrade to WasteTrack2	2.4.6	Systems installed to deliver optimal Customer Service and reporting capabilities.
OM3	Purchase of replacement RACVs	2.4.7	Replacement of collection vehicles in accord with AMP to ensure operational needs are met.
OM4	Investigate opportunities for increased reuse of Hard Waste material	2.4.6	Feasibility of opportunities investigated and a minimum of one trial undertaken.
C1	Implementation of Kerbside Services Plan	2.5.2	Implementation of Year 1 Actions of endorsed a of a long-term integrated behavior change Program, designed to reduce waste to landfill and contamination levels.
C2	Continued implementation of 'Why Waste It?' Program	2.5.2	Rollout of <i>Why Waste It?</i> campaign to complement statewide education and service the needs of Member Councils.
C3	Review of East Waste's Education Program	2.5.2	Review undertaken and report presented to Council for consideration ahead of 2021/22 budget setting.
C4	Advocacy/Leadership	2.4.6	Tangible advocacy and leadership examples across the year on waste matters of significance to Member Councils.
WS1	Independent Truck Fleet Audit	2.6.2	All trucks audited and identified issues corrected to ensure safe and compliant fleet.
WS2	Implementation of the 2019 Risk Management Evaluation Plan	2.3.3	All actions implemented in timely manner.
FM1	Cost benefit analysis of services	2.3.4	Review undertaken and report presented to Council for consideration ahead of 2021/22 budget setting.

# **Budget Management**

East Waste operates almost entirely on a Common Fleet Costing methodology, whereby Member Councils are charged directly against the time it takes to undertake their services. This is achieved through the utilisation of a specialised, highly accurate and powerful cloud-based, real-time GPS based system, supported by detailed reporting capabilities. As a result of this minor variations in the common fleet percentages (and therefore apportioning of Common Fleet costs) occur from year to year in response to efficiencies and increased collection costs (e.g. increase in developments, Fire Ban days and events). Specific costs (and rebates where applicable) such as waste disposal and resource processing are directly on-charged, to Member Councils.

The budget to deliver this Annual Plan, along with all East Waste's Services and legislative requirements is detailed in the following proposed 2020/21 Financial Papers (refer Attachment 1-5).

# PROJECTED STATEMENT OF COMPREHENSIVE INCOME (BUDGET) for the Financial Year Ending 30 June 2021

FY2019 Audited Actuals		FY2020 Adopted Budget (BR3)	FY2021 Proposed Budget
\$'000		\$'000	\$'000
	INCOME		
15,440	User Charges	16,909	17,635
32	Investment income	13	9
38	Grants, subsidies and contributions	-	30
684	Other	681	794
16,194	TOTAL INCOME	17,603	18,467
	EXPENSES		
5,580	Employee Costs	5,545	5,890
8,229	Materials, contracts & other expenses	9,446	9,935
1,959	Depreciation, amortisation & impairment	2,072	2,347
290	Finance costs	304	335
16,058	TOTAL EXPENSES	17,367	18,506
136	OPERATING SURPLUS / (DEFICIT)	236	(39)
32	Asset disposals & fair value adjustments	20	50
168	NET SURPLUS / (DEFICIT)	256	11
-	Other Comprehensive Income	-	-
168	TOTAL COMPREHENSIVE INCOME	256	11

PROJECTED BALANCE SHEET (BUDGET) for the Financial Year Ending 30 June 2021

FY2019 Audited Actuals \$'000	ASSETS	FY2020 Adopted Budget (BR3) \$'000	FY2021 Proposed Budget \$'000
	CURRENT ASSETS		
1,967	Cash & Cash Equivalents	2,163	2,156
717	Trade & Other Receivables	717	2,130 717
-	Other Financial Assets	717	717
2,684	TOTAL CURRENT ASSETS	2,880	2,873
2,004		2,000	2,073
	NON-CURRENT ASSETS		
6,100	Infrastructure, Property, Plant & Equipment	7,709	8,093
6,100	TOTAL NON-CURRENT ASSETS	7,709	8,093
8,784	TOTAL ASSETS	10,589	10,965
	LIABILITIES  CURRENT LIABILITIES		
771	Trade & Other Payables	771	771
1,987	Borrowings	2,287	2,176
540	Provisions	588	633
3,298	TOTAL CURRENT LIABILITIES	3,646	3,580
	NON-CURRENT LIABILITIES		
4,702	Borrowings	5,791	6,192
78	Provisions	126	156
4,780	TOTAL NON-CURRENT LIABILITIES	5,917	6,348
8,078	TOTAL LIABILITIES	9,563	9,928
706	NET ASSETS	1,026	1,037
			_,,,,,
	EQUITY		
706	Accumulated Surplus	1,026	1,037
706	TOTAL EQUITY	1,026	1,037
_		·	_

PROJECTED STATEMENT OF CASH FLOWS (BUDGET) for the Financial Year Ending 30 June 2021

FY2019 Audited Actuals \$'000	CASH FLOWS FROM OPERATING ACTIVITIES	FY2020 Adopted Budget (BR3) \$'000	FY2021 Proposed Budget \$'000
	RECEIPTS		
16,572	Operating Receipts	17,605	18,408
32	Investment Receipts	13	9
32	•	13	3
	PAYMENTS		
(5,555)	Employee costs	(5,545)	(5,890)
(8,260)	Materials, contracts & other expenses	(9,614)	(9,845)
(309)	Interest Payments	(250)	(300)
2,480	NET CASH PROVIDED BY (OR USED IN) OPERATING ACTIVITIES	2,209	2,383
	CASH FLOWS FROM INVESTING ACTIVITIES RECEIPTS		
35	Sale of Replaced Assets	83	50
	PAYMENTS		
(1,897)	Expenditure on Renewal/Replaced Assets	(2,483)	(2,730)
-	Expenditure of New/Upgraded Assets	-	-
(1,862)	NET CASH PROVIDED BY (OR USED IN) INVESTING ACTIVITIES	(2,400)	(2,680)
	CASH FLOWS FROM FINANCING ACTIVITIES		
	RECIEPTS		
65	Capital Contributed by Member Councils	65	-
1,814	Proceeds from Borrowings	2,171	2,400
	PAYMENTS		
(1,906)	Repayment of Borrowings	(1,840)	(1,845)
-	Repayment of Lease Liability	-	(265)
-	Distribution - Member Councils	-	-
(27)	NET CASH PROVIDED BY (OR USED IN) FINANCING ACTIVITIES	396	290
591	NET INCREASE (DECREASE) IN CASH HELD	205	(7)
	CASH & CASH EQUIVALENTS AT BEGINNING OF		
1,367	PERIOD	1,958	2,163
1,958	CASH & CASH EQUIVALENTS AT END OF PERIOD	2,163	2,156

PROJECTED STATEMENT OF CHANGES IN EQUITY (BUDGET) for the Financial Year Ending 30 June 2021

FY2019		FY2020	FY2021
Audited Actuals		Adopted Budget (BR3)	Proposed Budget
\$		\$'000	\$'000
473	BALANCE AT END OF PREVIOUS REPORTING PERIOD	706	1,026
168	Net Surplus / (Deficit) for Year	256	11
65	Contributed Equity	64	-
	Distribution to Councils		-
706	BALANCE AT END OF REPORTING PERIOD	1,026	1,037

PROJECTED UNIFORM PRESENTATION OF FINANCES STATEMENT (BUDGET) for the Financial Year Ending 30 June 2021

FY2019		FY2020	FY2021	
Audited Actuals		Adopted Budget (BR3)	Proposed Budget	
\$'000		\$'000	\$'000	
16,194	Income	17,190	18,467	
(16,058)	Expenses	(16,887)	(18,506)	
136	Operating Surplus / (Deficit)	303	(39)	
ı	Net Outlays on Existing Assets			
(1,897)	Capital Expenditure on Renewal and Replacement of Existing Assets	(2,580)	(2,730)	
1,959	Depreciation, Amortisation and Impairment	2,103	2,347	
35	Proceeds from Sale of Replaced Assets	83	50	
97		(395)	(334)	
ı	Net Outlays on New and Upgraded Assets			
-	Capital Expenditure on New and Upgraded Assets	-	-	
-	Amounts Specifically for New and Upgraded Assets	-	-	
-	Proceeds from Sale of Surplus Assets	_	-	
-		-	-	
233	Net Lending / (Borrowing) for Financial Year	(91)	(372)	

# **ITEM 7.3 - ATTACHMENT B1**



PO Box 44 Woodside SA 5244 Phone: 08 8408 0400 Fax: 08 8389 7440 mail@ahc.sa.gov.au www.ahc.sa.gov.au

Direct line: 8408 0438

File Ref: IC20/3776 05.85.8-01

OC20 / 4134

29 April 2020

Mr Rob Gregory
General Manager
East Waste
1 Temple Court
OTTOWAY SA 5013
E: robg@eastwaste.com

Dear Rob

# Draft 2020/21 Annual Business Plan & Budget

I am pleased to advise that the following resolution was unanimously passed at the Council meeting held on 28 April 2020:

#### Council resolves:

- 1. That the report be received and noted
- 2. To provide consent to the Eastern Waste Management Authority Draft Annual Plan 2020-21.

The Council Members appreciated you taking the time to present the East Waste 2020-21 Annual Business Plan and Budget and thank you for your informative presentation.

Yours sincerely

**Andrew Aitken** 

**Chief Executive Officer** 

From: Robert Dabrowski < RDabrowski@burnside.sa.gov.au >

Sent: Friday, 1 May 2020 10:42 AM

To: Rob Gregory < RobG@eastwaste.com >

Cc: Kelly Vandermoer <kelly@eastwaste.com>; Chris Cowley <CCowley@burnside.sa.gov.au>; Julian

Carbone <JCarbone@burnside.sa.gov.au>

Subject: Response - East Waste Draft 2020/21 Annual Plan, Budget & Fees

Hi Rob

Further to the below this matter was discussed at the Council Meeting held 28 April 2020 where it was resolved:

#### East Waste Draft Annual Plan 2020/21 (13.7)

#### **Motion**

#### C12531

#### That Council:

- 1. Note the draft East Waste Management Authority Annual Plan 2020/21 provided by the subsidiary.
- 2. Requests, through the General Manager East Waste, that the East Waste Board revisit the cost assumptions, in light of current economic conditions (attributable to COVID-19), with the aim of reducing the cost estimates attributable to the City of Burnside

Moved Councillor Davis, Seconded

Councillor

Davey

**CARRIED** 

I appreciate this is not the ideal outcome you were seeking and Julian did attempt to run an alternate motion.

This email serves to address point 2 of the above.

If you need a further discussion with Chris please let me know and when you think a suitable timeframe is for a revised document to be returned so we can allocate to a Council meeting.

Kind regards Rob



**Robert Dabrowski** | Principal Executive Officer City of Burnside | 401 Greenhill Road Tusmore SA 5065

P: 08 8366 4205 | M: 0477 228 844 RDabrowski@burnside.sa.gov.au www.burnside.sa.gov.au





Enq: Michelle Hammond Ph: 8366 9260

19 March 2020

Mr Rob Gregory General Manager East Waste PO Box 26 MANSFIELD PARK SA 5012

Dear Mr Gregory

### Draft 2020/2021 Annual Plan and Budget

I wish to advise that at its meeting held on Tuesday 17 March 2020 Council endorsed East Waste's Draft Annual Plan and Budget for the Year ending 30 June 2021. Furthermore, Council will recognise its equity share in East Waste's budgeted loss in its draft 2020/2021 Annual Business Plan and Budget.

f you have any queries please contact Council's Manager Finance, Mr Simon Zbierski on 8366 9289.

Yours sincerely

Michelle Hammond

General Manager Corporate & Community Services



21 May 2020

Mr Rob Gregory General Manager East Waste PO Box 26 MANSFIELD PARK SA 5012

RobG@eastwaste.com



Dear Mr Gregory

Re: East Waste 2020/2021 Draft Annual Plan and Budget

Following receipt of your letter dated 2 March 2020, Council has endorsed the following recommendations in relation to the East Waste 2020/2021 Draft Annual Plan and Budget at its Full Council meeting on 28 April 2020:

That Council consents to the East Waste 2020/2021 Draft Annual Plan and acknowledges the 2020/2021 East Waste Draft Budget subject to the following:

- That the Annual Plan be amended to include projects and initiatives specifically designed to achieve ongoing operating savings, thereby offsetting future cost increases (as identified in Attachment C).
- 2. That future East Waste Annual Plans identify programs of work that deliver direct savings for member Councils, with the intention of capping cost increases no greater than CPI.
- 3. That the Annual Plan be amended to identify that the "Why Waste It" education program be placed on hold until such time as a review as to its effectiveness is complete.
- 4. That East Waste undertake a review of the operating model currently employed in order to deliver advocacy services for member Councils.

A copy of the East Waste 2020/2021 Draft Annual Plan and Budget report from the 28 April 2020 Council meeting is attached to this letter.

For further information about Council's endorsement please contact Council's Waste Management Officer, Ms Gemma Chambers, on telephone number 0411 861 015 or email at <a href="mailto:gchambers@mitchamcouncil.sa.gov.au">gchambers@mitchamcouncil.sa.gov.au</a>.

Yours sincerely

Dr Heather Holmes-Ross

DI Alolmes ROSSI

**MAYOR** 

Street Address: 131 Belair Road Torrens Park SA 5062 Postal Address: PO Box 21 Mitcham Shopping Centre Torrens Park SA 5062 Phone: (08) 8372 8867 Fax: (08) 8372 8101 Mobile: 0401 841 000

hholmes-ross@mitchamcouncil.sa.gov.au www.mitchamcouncil.sa.gov.au

File Number: qA1932 (A22828) Enquiries To: Sharon Perkins Direct Telephone: 8366 4533



City of Norwood Payneham & St Peters

25 May 2020

Mr Rob Gregory General Manager East Waste PO Box 26 Mansfield Park SA 5012

Dear Rob

#### 2020 -2021 Draft Annual Plan

Thank you for your letter dated 2 March 2020, in which you have requested the Council's consideration of the East Waste Draft Annual Plan and accompanying Budget for the 2020-2020.

I wish to advise that the Council considered the East Waste Draft 2020-2021 Annual Plan at its meeting held on 19 May 2020.

Following the consideration Draft 2020-2021 Annual Plan, the Council resolved to advise East Waste that pursuant to Clause 52.3 of the East Waste Charter the Council has considered and approves the 2020-2021 Draft Annual Plan.

Should you require any further information, please do not hesitate to contact me of 8366 4533 or email <a href="mailto:sperkins@npsp.sa.gov.au">sperkins@npsp.sa.gov.au</a>.

175 The Parade Norwood SA 5067

PO Box 204 Kent Town SA 5071

Telephone 8366 4555

Facsimile 8332 6338

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Website

www.npsp.sa.gov.au

Yours sincerely



Sharon Perkins
GENERAL MANAGER, CORPORATE SERVICES



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CR20/25366

11 May 2020

Mr Rob Gregory General Manager East Waste PO Box 26 MANSFIELD PARK SA 5012

Via email: RobG@eastwaste.com

Dear Rob

#### **EAST WASTE DRAFT ANNUAL PLAN 2020-2021**

At the Council meeting on 28 April 2020, a report was presented - Item 10.4 'East Waste Annual Plan 2020-2021'. At this meeting Council resolved:

- (1) Council having considered Item 10.8 East Waste Draft Annual Plan 2020-2021 receive and note the report.
- (1) That Council endorse the East Waste Draft Annual Plan 2020-2021 (as presented in Attachments 1-23).
- (1) The Chief Executive Officer writes to East Waste advising of Council's decision to endorse their draft Annual Plan for 2020-2021 for final adoption by the Eastern Waste Management Authority.

We look forward to working with East Waste to achieving the actions identified in the Annual Plan.

Please contact me if you need further information.

Yours sincerely

**Nigel McBride**Chief Executive Officer

# **ITEM 7.3 - ATTACHMENT B7**



### The Corporation of the Town of Walkerville

ABN 49 190 949 882

66 Walkerville Terrace, Gilberton SA 5081

PO Box 55, Walkerville SA 5081

File Number: 5.64.1.1 Telephone: (08) 8342 7100 Please Quote Ref: EM202040373

Facsimile: (08) 8269 7820

Contact Officer: Katy Bone, Group Manager Corporate Service Email: walkerville@walkerville.sa.gov.au

www.walkerville.sa.gov.au

30 March 2020

**Rob Gregory East Waste** PO Box 26 Mansfield Park SA 5021

Via Email: east@eastwaste.com

Dear Rob Gregory

# Re: East Waste Draft Budget and Annual Business Plan 2020/21

At Council Ordinary meeting held on Monday 16 March 2020, Council considered the East Waste Draft Budget and Annual Business Plan 2020/21. We write to advise the following resolution was passed:

#### CNC317/19-20

1. That Council endorses the 2020/21 East Waste Draft Budget and Annual Business Plan and requests that Administration write to East Waste advising of Council's decision.

I invite you to contact Kay Bone Group Manager Corporate Services on 8342 7100 should you have any questions.

Yours Sincerely

Katv Bone

**Group Manager Corporate Services** 



#### 7.4: REVIEW OF EAST WASTE POLICIES

REPORT AUTHOR: Manager, Corporate Services
ATTACHMENTS: A: East Waste Sub-delegations

**B: East Waste Procurement Policy** 

C: East Waste Sale and Disposal of Assets Policy

#### **Purpose of the Report**

To provide the East Waste Board (the Board) with an opportunity to review the following policies:

- East Waste Instrument of Sub-delegations;
- East Waste Procurement Policy; and
- East Waste Sale and Disposal of Assets Policy.

#### **Background**

All three (3) policies attached are due for review prior to November 2020. The version control table located at the end of each policy details the history of the document. In accordance with the review date, the three (3) policies are now tabled for review of the Board.

#### Report

Each of the policies were tabled at the Audit and Risk Management Committee meeting held 17 June 2020, therefore the suggested amendments are inclusive of the feedback of Committee Members. The Committee resolved:

#### 7.4 REVIEW OF POLICIES

Moved Mr Muhlhausler that the Committee recommend:

- 1. The East Waste Sub-delegations Policy as presented in Attachment A, as amended, to the East Waste Board for endorsement.
- 2. The East Waste Procurement Policy as presented in Attachment B, as amended, to the East Waste Board for endorsement.
- 3. The East Waste Sale and Disposal of Assets Policy as presented in Attachment C, as amended, to the East Waste Board for endorsement.

Carried"

Seconded Mr Barone

Attachments A – C are provided for consideration and feedback of the Board. The suggested amendments and deletions are detailed below for consideration and are also included as track changes on the relevant attachment.

East Waste Sub-delegations (Attachment A)

Nil amendments proposed.



### East Waste Procurement Policy (Attachment B)

Clause 1, paragraph 3 – words "Eastern Waste Management Authority (East Waste)" deleted and replaced with the words "East Waste". Rationale being that the words deleted were duplications with the words used in the first sentence of Clause 1.

Clause 5.1 – words "In" and "there needs to be both expenditure and contracting delegated authority" deleted and replaced with "must be undertaken in accordance with East Waste's Instrument of Sub-delegations." Rationale being that previous wording was not aligned with the Instrument of Sub-delegations.

Clause 5.2 – words "or the General Manager" deleted. Rationale being that General Manager does not have the delegated authority to approve works, services or procure goods that do not form part of the approved budget.

Clause 5.4 – word "should" deleted and replaced with the word "must". Words, "with the exception of the General Manager, where in circumstances due to the size of the Organisation, this is not practical". Clause to be further strengthened by the development of a Procurement Procedure to support the Policy.

Clause 7.8 – word "global" deleted and replaced with words "broad and lifecycle". Rational being that the word "global" is too broad and would need defining if it remained within the clause. Clause to be further strengthened by the development of a Procurement Procedure which will outline detail as to how a quotation was obtained, how a decision was made regarding the quotations received and how the supplier was engaged.

#### East Waste Sale and Disposal of Assets Policy (Attachment C)

Clause 5.1.2 – words "also recommends" deleted. Words "In accordance with" and "it is recommended" added. Rationale being that the additional words better support Clause 5.1.1.

#### **Recommendation**

#### That the Board endorse:

- 1. The East Waste Instrument of Sub-delegations as presented in Attachment A.
- 2. The East Waste Procurement Policy as presented in Attachment B.
- 3. The East Waste Sale and Disposal of Assets Policy as presented in Attachment C.



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# **Eastern Waste Management Authority Inc (East Waste)**

# Schedule of Sub-delegations made by the General Manager under Clause 29.9.1 of the East Waste Charter

These delegations are to be exercised in accordance with relevant East Waste policies, procedures and guidelines.

#### 1. FUNCTIONS NOT DELEGATED BY THE GENERAL MANAGER

Authority	Position
Position Management	
Create a position (within annual budget)	General Manager
Classify a vacant position	General Manager
Abolish a vacant position	General Manager
Reclassify a position and incumbent	General Manager
Determine criteria for a position	General Manager
Approve a job and person specification for a new or reclassified position	General Manager
Approve the performing of higher duties	General Manager
Recruitment and Appointment	
Approve the advertising of a:	General Manager
vacant position	
<ul> <li>contractor/project position (i.e over establishment/headcount)</li> </ul>	
Appoint to a position (permanent, casual, contractor, project)	General Manager
Appoint casual staff for greater than 6 months	General Manager
Determine if a position is to be advertised via internal or external recruitment process	General Manager
Appoint without a merit based selection process	General Manager
Convert an employee on a temporary (term) contract to ongoing provided there has been a merit based selection	General Manager
process	
Determine conditions of employment	General Manager



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Leave	
Approve annual/personal/emergency personal/parental leave for direct reports	General Manager
Approve long service leave	General Manager
Approve cashing out of long service leave following 10 years' service	General Manager
Flexible Working Arrangements	
Approve a variation to working hours for greater than 12 months	General Manager
Approve purchased leave arrangement	General Manager
Rescind a flexi-time arrangement	General Manager
Conflict of Interest	
Direct an employee to resolve a conflict of interest between a pecuniary or other personal interest or their duty as	General Manager
an employee	
Grievance	
Determine the outcome of an investigation resulting from an appeal or grievance	General Manager
Disciplinary/Performance Management	
Require an employee to provide medical certification confirming they are fit for duty	General Manager
Determine the outcome of an investigation as a result of performance management issues	General Manager
Reprimand as a result of disciplinary action	General Manager
Terminate employment as a result of disciplinary action	General Manager
Deem an employee to have resigned (absent without authority)	General Manager
Outside Employment	
Approve staff to engage in outside employment	General Manager
Excess Employees	
Determine an employee is excess to requirements	General Manager
Remuneration	
Approve on-call allowance	General Manager
Approve overtime for direct reports	General Manager



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#### 1.2 APPROVE TRAVEL

Authority	Position
Approve Travel	
Approve intrastate travel and accommodation – all staff	General Manager
Approve interstate travel and accommodation – all staff	General Manager
Approve overseas travel and accommodation – all staff	East Waste Board

# 2. HUMAN RESOURCE DELEGATION

Authority	Position
Position Management	
Authorise hours of work	■ General Manager
	<ul><li>Manager, Corporate Services</li></ul>
	<ul><li>Manager, Operational Services</li></ul>
	<ul><li>Operations Coordinator</li></ul>
Engage casual staff for less than 1 month	■ General Manager
	<ul><li>Manager, Corporate Services</li></ul>
	<ul><li>Manager, Operational Services</li></ul>
	<ul> <li>Operations Coordinator</li> </ul>
Remuneration	
Approve overtime	■ General Manager
	<ul><li>Manager, Corporate Services</li></ul>
	<ul><li>Manager, Operational Services</li></ul>
	<ul> <li>Operations Coordinator</li> </ul>
Approve employees to receive meal allowance	■ General Manager
	<ul><li>Manager, Corporate Services</li></ul>
	<ul><li>Manager, Operational Services</li></ul>
	<ul> <li>Operations Coordinator</li> </ul>
Leave	·
Approve annual leave for direct reports	■ General Manager (can approve all staff)
	■ Manager, Corporate Services



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	<ul> <li>Manager, Operational Services</li> </ul>
	<ul> <li>Operations Coordinator</li> </ul>
Approve personal leave for direct reports	<ul> <li>General Manager (can approve all staff)</li> </ul>
	<ul><li>Manager, Corporate Services</li></ul>
	<ul><li>Manager, Operational Services</li></ul>
	<ul> <li>Operations Coordinator</li> </ul>
Flexible Working Arrangements	
Approve flexible working hours arrangements for less than 12 months	<ul><li>General Manager</li></ul>
	<ul><li>Manager, Corporate Services</li></ul>
	<ul><li>Manager, Operational Services</li></ul>
	<ul><li>Operations Coordinator</li></ul>
Authorise rostered days off	<ul><li>General Manager</li></ul>
	<ul><li>Manager, Corporate Services</li></ul>
	<ul><li>Manager, Operational Services</li></ul>
	<ul><li>Operations Coordinator</li></ul>
Disciplinary/Performance Management	
Take action in relation to a conflict, disciplinary, bullying or sexual harassment matter, in	<ul><li>General Manager</li></ul>
conjunction with advice from the General Manager	<ul><li>Manager, Corporate Services</li></ul>
	<ul><li>Manager, Operational Services</li></ul>
	<ul> <li>Operations Coordinator</li> </ul>
	<ul><li>Risk &amp; WHS Coordinator</li></ul>
Resignation	
Accept a resignation	<ul><li>General Manager</li></ul>
	<ul><li>Manager, Corporate Services</li></ul>
	<ul><li>Manager, Operational Services</li></ul>
Workplace Health and Safety	
Report accidents	<ul> <li>All East Waste staff</li> </ul>
Undertake investigation	■ General Manager
	<ul> <li>Manager, Corporate Services</li> </ul>
	<ul> <li>Manager, Operational Services</li> </ul>



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	■ Risk & WHS Coordinator
	<ul> <li>Operations Coordinator</li> </ul>
Complete Return to Work form(s)	■ General Manager
	■ Risk & WHS Coordinator
	<ul> <li>Manager, Corporate Services</li> </ul>
	<ul> <li>Manager, Operational Services</li> </ul>
	■ Finance & Executive Administration Officer
Lodge documents with LGRS	■ General Manager
	■ Risk & WHS Coordinator
	<ul> <li>Manager, Corporate Services</li> </ul>
	<ul> <li>Manager, Operational Services</li> </ul>
	■ Finance & Executive Administration Officer
Appoint to the WHS Committee	■ General Manager
Appoint a Fire Warden	■ General Manager
	<ul><li>Risk &amp; WHS Coordinator</li></ul>
	<ul> <li>Manager, Corporate Services</li> </ul>
	<ul> <li>Manager, Operational Services</li> </ul>
Appoint a WHS representative	■ General Manager
	<ul> <li>Manager, Corporate Services</li> </ul>
	<ul> <li>Manager, Operational Services</li> </ul>
	■ Risk & WHS Coordinator
Appoint a First Aid Officer	■ General Manager
••	<ul> <li>Manager, Corporate Services</li> </ul>
	<ul> <li>Manager, Operational Services</li> </ul>
	■ Risk & WHS Coordinator
	<ul> <li>Operations Coordinator</li> </ul>



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#### 3. FINANCIAL DELEGATION

Position	Amount Authorised (excluding GST)	
General Manager	\$250,000*	
Manager, Corporate Services	\$50,000	
Manager, Operational Services	\$50,000	
Finance and Executive Administration Officer	\$10,000	
Operations Coordinator	\$5,000	
Risk & WHS Coordinator	\$5,000	
Administration Officer - Workshop	\$500	
Customer Service Officers	\$500 (stationery purchases only)	

<sup>\*</sup>Amount takes into consideration individual creditor payments to be authorised by the General Manager which can reach between \$150,000 - \$200,000 i.e. Monthly Jeffries invoice

#### **Financial Delegation**

A financial delegation prescribes the dollar amount up to which a staff member is authorised to commit and/or expend in accordance with the approved Annual Plan and Budget.

In accordance with Clause 11.2 of the East Waste Charter, transactions not authorised in the Annual Plan and Budget will not exceed \$50,000. Any transaction not authorised in the Annual Plan and Budget is required to be tabled before the East Waste Board for consideration.

## **Petty Cash Authorisations**

The General Manager, Manager Corporate Services and Manager Operational Services are delegated to authorise Petty Cash purchases. Petty Cash purchases greater than \$50 must be countersigned by the Finance and Executive Administration Officer, or General Manager, or Manager Corporate Services or Manager Operational Services.



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Authority to process journals	Position
Standing and ad hoc adjustment journals	■ General Manager
	<ul> <li>Finance and Executive Administration</li> </ul>
	Officer
	<ul> <li>Manager, Corporate Services</li> </ul>
	Two delegates to sign off
Standing journals	■ General Manager
	<ul> <li>Finance and Executive Administration</li> </ul>
	Officer
	<ul> <li>Manager, Corporate Services</li> </ul>
	Only one signatory required

Authorise the transfer of funds from East Waste's Bank Account	Delegation
General Manager	
Finance and Executive Administration Officer	Two delegates to sign off
Manager, Corporate Services	

#### 4. POSITION TITLES

At any time a new position is created, the sub-delegations will be amended accordingly and tabled before the East Waste Board for consideration, and approval, where appropriate.

Any change in title for current positions will not affect their approved sub-delegations.



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	Document History:	Version No:	Issue Date:	Description of Change:
_		1.0	FEBRUARY 2018	New Document
		1.1	JUNE 2020	



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#### 1. PURPOSE

The Eastern Waste Management Authority (herein referred to as East Waste) recognises its obligation to continuously improving management systems, and an integral process in its Officers meeting due diligence requirements.

As such, the Organisation is committed to implementing this process and assisting its Officers to meet due diligence requirements through procurement.

The purpose of this Policy is to establish a framework of principles relating to the procurement activities undertaken by <u>East Waste</u>the <u>Eastern Waste Management Authority</u> (<u>East Waste</u>) in accordance with:

- Section 49 of the Local Government Act, 1999 (the Act); and
- Clauses 39.1.2 and 63 of the Eastern Waste Management Authority Charter (the Charter).
- 1.2 Clause 39.1.2 of the Charter requires East Waste to prepare and adopt, and thereafter keep under review a policy on contracts and tenders, as would conform to Section 49 of the Act;
- 1.3 Clause 63 of the Charter provides for East Waste to acquire such assets (real or personal) as its Business Plan provides or otherwise pursuant to a Unanimous Decision of the Constituent Councils;
- 1.4 Section 49 of the Act requires East Waste to prepare and adopt policies on contracts and tenders on:
  - 1.4.1 the contracting out of services; and
  - 1.4.2 competitive tendering and the use of other measures to ensure that services are delivered cost-effectively; and
  - 1.4.3 the use of local goods and services.
- 1.5 Further, Section 49(1) of the Act requires East Waste to develop and maintain policies, practices and procedures directed towards:
  - 1.5.1 obtaining value in the expenditure of public money; and
  - 1.5.2 providing for ethical and fair treatment of participants; and
  - 1.5.3 ensuring probity, accountability and transparency in procurement operations.

#### 2. POLICY OBJECTIVE

East Waste aims to achieve advantageous procurement outcomes by:

2.1 enhancing value for money through fair, competitive, non-discriminatory procurement;



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- 2.2 promoting the use of resources in an efficient, effective and ethical manner;
- 2.3 making decisions with probity, accountability and transparency;
- advancing and/or working within East Waste's economic, social and environmental policies;
- 2.5 providing reasonable opportunity for competitive local businesses to supply to East Waste;
- 2.6 appropriately managing risk; and
- 2.7 ensuring compliance with all relevant legislation.

#### 3. POLICY SCOPE

This Policy applies to all East Waste employees and Board Members when undertaking procurement activities associated with the acquisition of Goods, Works or Services of any value by East Waste.

#### 4. POLICY PRINCIPLES

East Waste must have regard to the following principles in its acquisition of goods and services:

- 4.1 Encouragement of open and effective competition
- 4.2 Obtaining Value for Money
  - 4.2.1 Value for Money involves obtaining goods, works or services for East Waste that best meet the end user's needs at the lowest total cost with the minimal level of acceptable contractual risk;
  - 4.2.2 Value for Money is not restricted to price alone; and
  - 4.2.3 An assessment of value for money must include, where possible, consideration of fitness for purpose, fair market prices, local economic development and whole of life costs;
- 4.3 Probity and Ethical Behaviour
  - 4.3.1 East Waste will not use or disclose information that confers unfair advantage, financial benefit or detriment to a supplier; and
  - 4.3.2 East Waste employees engaged in purchasing should at all times undertake their duties in a professional, ethical, honest and impartial manner, act responsibly and exercise sound judgement by observing the highest standards of integrity and professional conduct in line with the Code of Conduct requirements.



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#### 4.4 Accountability and Transparency

- 4.4.1 Accountability in procurement means being able to explain and evidence what has happened. An independent third party must be able to see clearly that a process has been followed and that the process is fair and reasonable;
- 4.4.2 East Waste's Instrument of Sub-delegations define the limitations within which employees are permitted to operate. The sub-delegations ensure accountability and provide confidence to East Waste and the public that purchasing activities are dealt with at the appropriate level. As such, East Waste has delegated responsibilities to employees relating to the expenditure of funds for the purchase of goods and services and the acceptance of tenders; and
- 4.4.3 Employees involved in procurement activities must be able to account for their decisions and provide evidence or feedback where required.
- 4.5 Ensuring compliance with all relevant legislation
  - 4.5.1 Purchasing activities are to be conducted in accordance with legislative and common law responsibilities. These include but are not limited to the *Local Government Act 1999*, Competition and Consumer Act 2010, the Independent Commissioner Against Corruption Act 2012, the Freedom of Information Act 1991, National Competition Policy and other relevant legislation, industrial awards and agreements and international trade agreements.
- 4.6 Work, Health & Safety
  - 4.6.1 East Waste will only engage suppliers and/or contractors who are able to maintain a level of WHS that is acceptable in accordance with East Waste's WHS Policies and Procedures, and any additional requirements specified in terms and conditions of contractual arrangements.
- 4.7 Sustainable Procurement
  - 4.7.1 Sustainable procurement is defined as a process whereby East Waste meets its procurement needs in a way that achieves value for money on a whole-of-life basis in terms of generating benefits not only to the organisation, but also to our Member Councils, the community, the economy and the environment.
- 4.8 Environmental Preference

Where appropriate, East Waste will seek to:

- 4.8.1 Promote the purchase of environmentally friendly goods and services that satisfy value for money criteria;
- 4.8.2 Align East Waste's procurement activities with principles of ecological sustainability;
- 4.8.3 Purchase recycled and environmentally preferred products;



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- 4.8.4 Integrate relevant principles of waste minimisation and energy;
- 4.8.5 Encourage the development of products and services which have a low environmental impact;
- 4.8.6 Provide leadership to business, industry and the community in promoting the use of environmentally sensitive goods and services.

#### 5. APPROVALS REQUIRED

- 5.1 <u>Aln any procurement, must be undertaken in accordance with East Waste's Instrument of Sub-delegations</u>there needs to be both expenditure and contracting delegated authority.
- 5.2 No goods, works or services may be procured unless they form part of a budget which has been formally approved by the East Waste Board. Expenditure that does not form part of an approved budget may not be incurred or committed without formal approval of the East Waste Board or the General Manager.
- 5.3 Expenditure authorities, as outlined in East Waste's Instrument of Sub-delegations, are to be exercised by the appropriate delegate prior to commencing with the procurement process.
- 5.4 Where possible, the requisitioning authority and authorising authority for the procurement of goods, works or services <u>mustshould</u> not be exercised by the same delegate, with the exception of the General Manager, where in circumstances due to the size of the Organisation, this is not practical.

#### 6. METHODS OF PROCUREMENT

Generally, open and fair competition is achieved by undertaking a procurement process so that all interested parties have an opportunity to bid. However, there may be procurements in which a tender process will not necessarily deliver the most advantageous outcome for East Waste – in such cases other market approaches may be more appropriate.

East Waste may, having regard to its Policy Principles and any other factors considered relevant by East Waste, in their discretion, determine to utilise one or more of the following procurement methods:

#### 6.1 Direct Purchasing

- 6.1.1 This is where East Waste purchases from a single source, without first obtaining competing bids.
- 6.1.2 This method may be suitable for low value, low risk goods and services or where the supplier has a successful service history with East Waste or where the supplier has particular expertise required by East waste, for instance in the case of a consultant or professional services provider.

# 6.2 Request for Quotations (RFQ)



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- 6.2.1 This is where East Waste obtains written quotations from prospective suppliers.
- 6.2.2 Generally, a minimum of three written quotations are sought.
- 6.2.3 This method may be suitable for simple, largely price-based purchases.
- 6.3 Requests for Expressions of Interest (REOI)
  - 6.3.1 This is where East Waste issues an open invitation for the proposed acquisition of goods, works or services.
  - 6.3.2 This method may be used where is potentially a large market for the proposed goods and/or service, and East Waste would like to be able to prepare a short list of suppliers to then invite to participate in a tender process.
- 6.4 Request for Tender (RFT)
  - 6.4.1 This is where East Waste issues a tender for proposed goods, works or services.
  - 6.4.2 East Waste may issue a 'Select' Request for Tender where it has already issued a REOI, or where it has reasonable grounds for only dealing with a select group of potential suppliers.
  - 6.4.3 Otherwise, East Waste may issue an 'Open' Request for Tender.

#### 6.5 Panel contracts

- 6.5.1 This is where East Waste establishes panel arrangements with a select group of suppliers generally, this occurs once East Waste has completed its appointment of such suppliers in accordance with this Policy, and can include either:
  - 6.5.1.1 a standing offer from a pool of suppliers for the provision of goods and services on agreed terms; or
  - 6.5.1.2 the prequalification of certain suppliers who may or may not be engaged on terms to be agreed.
- 6.5.2 Once a panel has been established, East Waste may purchase the particular goods and/or service through such panel arrangements.

### 6.6 Strategic alliances

6.6.1 This is where East Waste undertakes procurement through contract arrangements already established and administered by other organisations, which may include:



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6.6.1.1 LGA Procurement;

6.6.1.2 Council Solutions;

6.6.1.3 Procurement Australia;

6.6.1.4 State Government contracts.

#### 7. MINIMUM PROCUREMENT REQUIREMENTS

The appropriate method of procurement will be determined by reference to a number of factors, including:

# 7.1 Value of the Purchase

Value of Purchase	Minimum	Applicable	Decision Making
	Procurement	Procurement	Responsibility
	Requirement	Method	
< \$10,000	One quotation*	Direct Purchasing	Employees – within the
		Request for	limit of their delegated
		Quotations (RFQ)	purchasing authority
		Request for	(see Instrument of Sub-
		Expression of	delegations) and the
		Interest (REOI)	approved budget.
		Request for Tender	
		(RFT)	
		Panel Contracts	
		Strategic Alliances	
\$10,001 to \$50,000	Three quotations	Request for	Employees – within the
		Quotations (RFQ)	limit of their delegated
		Request for	purchasing authority
		Expressions of	(see Instrument of Sub-
		Interest (REOI)	delegations) and the
		Request for Tender	approved budget.
		– Open or Select	
		Panel Contracts	
		Strategic Alliances	
> \$50,001	Open Request for	Request for	East Waste Board –
	Tender or EOI	Expressions of	taking into account
		Interest (REOI)	recommendations by
		Request for Tender	employees
		(RFT) – Open	
		Panel Contracts	
		Strategic Alliances	

<sup>\*</sup>Quotations – must be received in writing

The value of the purchase will be calculated as follows:

7.1.1 *single one-off purchase* – the total amount, or estimated amount, of the purchase (excluding GST);



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- 7.1.2 *multiple purchases* the gross value, or the estimated gross value, of the purchases (excluding GST); or
- 7.1.3 ongoing purchases over a period of time the annual gross value, or the estimated annual gross value, of the purchases (excluding GST).
- 7.1.4 Splitting amounts to bring expenditure within lower limits is not permitted.
- 7.2 cost of an open market approach versus the value of the acquisition and the potential benefits;
- 7.3 the particular circumstances of the procurement activity;
- 7.4 the objectives of the procurement;
- 7.5 the size of the market and the number of competent suppliers;
- 7.6 East Waste's leverage in the marketplace;
- 7.7 *time constraints;*
- 7.8 a <u>broad and lifecycle global</u> assessment of the risks associated with the relevant activity and/or project, including the risk profile of the procurement and any risks associated with the preferred procurement method.

#### 8 DELEGATED PURCHASING AUTHORITY

The East Waste Board makes delegations to the General Manager under the East Waste Charter and Local Government Act 1999. This power is sub-delegated by the General Manager to other East Waste employees in accordance with the Instrument of Sub-delegations.

Only East Waste employees with delegated authority under the East Waste Charter can incur expenditure on behalf of East Waste.

#### 9 RECORDS

East Waste must record written reasons for using a specific procurement method in each activity and where it uses a procurement method other than tendering.

#### 10 EXEMPTIONS FROM THIS POLICY

- 10.1 This Policy contains general guidelines to be followed by East Waste in its procurement activities. There may be emergencies, or procurements in which a tender process will not necessarily deliver best outcome for East Waste, and other market approaches may be more appropriate. This includes when there are timing constraints and where the supply market is known.
- 10.2 In certain circumstances, the East Waste Board or General Manager (where the power is delegated) may waive application of this Policy and pursue a method which will bring the best outcome for East Waste. The General Manager must record and report its reasons to the East Waste Board for any waiving or deviation from application of this Policy.



Version No:	1.1
Issued:	22.02.2018
Next Review:	No later than
	November
	2020

### 11 PROCUREMENT PROCEDURES

The General Manager has the delegation to approve, amend and review any procedures that shall be consistent with this Policy.

### 12 RELATED DOCUMENTS

- Local Government Act 1999
- East Waste Charter

Document History:	Version No:	Issue Date:	Description of Change:
	1.0	FEBRUARY 2018	New Document (superseded Purchase of Goods and Service Policy)
	1.1	JUNE 2020	



# SALE OR DISPOSAL OF ASSETS POLICY

Version No: 1.1

Issued: 26.04.18

No later than November 2020

#### 1. OVERVIEW

This policy provides a framework relating to the sale or disposal of assets and outlines East Waste's approach in preparing an asset for sale or disposal in accordance with Clauses 10.9<sup>1</sup> and 64<sup>2</sup> of the East Waste Charter.

#### 2. INTEPRETATION

- 2.1 For the purpose of this Policy:
  - 2.1.1 "Employee" means a person employed by East Waste.
  - 2.1.2 "Open Tender" means a tender that is advertised to the entire market via an open invitation process e.g. SA Tenders website accompanied by an advertisement.
  - 2.1.3 "Public Auction" a sale of property/asset where the property/asset is held for sale to the market and sold to the highest bidder.
  - 2.1.4 "Expression of Interest" means an Expression of Interest (EOI) is advertised to the entire market e.g. SA Tenders website accompanied by an advertisement.
  - 2.1.5 "Trade-in" involves including an asset owned by East Waste in the purchase of another asset, usually of similar characteristics, in order to achieve an efficient asset change-over transaction.

### 3. SALE OR DISPOSAL PRINCIPLES

- 3.1 Prior to commencing any process, the following key principles will apply:
  - 3.1.1 Consistency with and relevant to East Waste's Annual Plan and 10 Year Business Plan;
  - 3.1.2 Transparency and accountability in the sale and disposal procedures and practices, ensuring that East Waste obtains the best possible price in the circumstances surrounding the sale, and that all potential purchasers are given equal opportunity to purchase the asset(s);
  - 3.1.3 Compliance with the transaction amounts stipulated in the East Waste Charter and/or Instrument of Financial Sub-delegations (whichever is relevant to the sale or disposal);
  - 3.1.4 Compliance with statutory and other obligations;
  - 3.1.5 Where applicable, compliance with East Waste's Procurement Policy;
- 1. Clause 10.9 of the East Waste Charter states (in part) that the Authority may dispose of any real or personal property in accordance with the Business Plan or otherwise with a Unanimous Decision of the Constituent Councils.
- Clause 64 of the East Waste Charter states that the Authority may dispose of (personal) assets as its Business Plan provides, or at the end of the asset's economic life.



# SALE OR DISPOSAL OF ASSETS POLICY

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- 3.1.6 Commercial confidentiality within legislative constraints; and
- 3.1.7 Other relevant factors deemed appropriate by East Waste.
- 3.2 East Waste may utilise one or more of the following methods to sell or dispose of an asset(s):
  - 3.2.1 Trade-in;
  - 3.2.2 Public auction;
  - 3.2.3 Expression of Interest; or
  - 3.2.4 Open tender.
- 3.3 East Waste will evaluate the most appropriate method for the sale or disposal of asset(s) that includes:
  - 3.3.1 As far as possible, surplus assets or materials should be disposed of in a way that maximises returns whilst maximising open, transparent and effective competition;
  - 3.3.2 East Waste approaching the market using a formal tender process for the sale of an asset where the value exceeds \$50,000;
  - 3.3.3 East Waste, at its discretion, may determine not to call for tenders (clause 3.3.2) in respect of a particular sale or disposal where it is deemed it is in the best commercial interests of East Waste and it Constituent Councils;
  - 3.3.4 East Waste will however record, and report to the Board, the reasons for utilising an alternative disposal method; and
  - 3.3.5 East Waste's General Manager must ensure that no conflict of interest occurs in or as a result of the asset disposal process.

#### 4. UNSOLICITED PROPOSALS TO EAST WASTE FOR THE SALE OR DISPOSAL OF ASSETS

4.1 In the event that an unsolicited proposal for the purchase of an asset is received; it should be directed to East Waste's General Manager in the first instance. The proposal should then follow the sale and disposal principles in section 3.3 of this Policy.

# 5. SALE OR DISPOSAL TO EMPLOYEE/BOARD MEMBERS

5.1.1 Sale of assets to employees/Board Members/Member Council staff and Elected Members is not to occur outside of a public process.



# SALE OR DISPOSAL OF ASSETS POLICY

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5.1.2 <u>In accordance with </u>‡the Independent Commission Against Corruption (ICAC) <u>it is recommended also recommends</u> that invitations to bid for the purchase of any surplus East Waste assets should not be limited to employee or to Board Members. Members of the public must also be allowed to compete for the purchase.

### 6. RELATED DOCUMENTS

- 6.1 East Waste Charter
- 6.2 Asset Management Register

Document History:	Version No:	Issue Date:	Description of Change:
	1.0	APRIL 2018	New Document (superseded Sale and Disposal of Land and other Major Assets
	1.1	JUNE 2020	



7.5: ANNUAL PLAN PROGRESS REPORT

REPORT AUTHOR: General Manager

ATTACHMENTS: A: Annual Plan Implementation Summary

#### **Purpose of the Report**

To provide the Board with an update on the implementation of the activities endorsed in the 2019/20 Annual Plan.

#### **Background**

At the June 2019 Board meeting the Board resolved (in part):

### DRAFT 2019/20 ANNUAL BUSINESS PLAN & BUDGET

Moved Mr Bradley that the Board:

1. Endorses the draft 2019/20 Annual Business Plan and Budget as presented in Attachment A;

Seconded Cr Green Carried

### Report

The attached matrix (refer Attachment A) provides a snapshot update as to the progress of the Annual Plan activities.

This is a standing item on the Board Agenda.

# Recommendation

That the report be received and noted.



# Attachment A – Annual Plan Implementation Summary Matrix

Activity Code	Activity	10YR Business Plan Link	Metric	Status
G1	Implementation of a compliant Records Management System	2.3.3	State Records Act 1997 Compliant Records  Management System integrated into business activities.	Not achieved due to COVID-19 and competing priorities. Remains an action for the upcoming financial year.
G2	Implementation of Policies and Procedures GAP Analysis	2.3.3	All Policies and Procedures updated to ensure governance, legislative responsibilities and operational consistency is maintained.	Completed - subject to the endorsement of presented policies in Report 7.5.
G3	Review of Business Continuity Plan	2.3.3	Business Continuity plans are in place to minimise risk to service delivery.	Completed - Endorsed by Board, April 2020
OM1	Continue & Expand Existing Core Services	1.3 2.4.1	Expansion of existing Service Provisions are investigated and undertaken in a financially sustainable & beneficial manner to existing Member Councils.	Completed - Ongoing Assessment & offerings
OM2	Upgrade Fleetmax to Waste Track and computer hardware/cloud server	2.4.2	Systems installed to deliver optimal Customer Service and reporting capabilities.	Completed for current financial year
OM3	Purchase of replacement RACVs	2.4.7	Replacement of collection vehicles in accord with AMP to ensure operational needs are met.	Completed – trucks delivered and operational  1x EV delivered and operational  4 & diesel-powered RACVs
OM4	Waste Disposal Opportunities	2.4.5	Presentation to Member Councils of financially sustainable & environmentally responsible contract offer which meets their business needs.	Completed - EPA's Position Statement on Thermal Energy from Waste to be considered.



C1	Continued implementation of 'Why Waste It?' Program	2.5.2	Rollout of <i>Why Waste It?</i> Campaign to complement statewide education and service the needs of Member Councils.	Completed – Audit results demonstrate program's effectiveness.
C2	Implementation of Kerbside Services Plan	2.5.2	Development of a long-term integrated behavior change Program, designed to reduce waste to landfill and contamination levels.	Not finalised - Strategic decision to hold until completion of education review. To be finalized in early 2021.
C3	Customer/Staff Satisfaction Survey	2.4.6.5 2.5.1	High Net Promoter Score (or similar metric) achieved with an increase in customer satisfaction rating regarding service delivery, timely response to opportunities and issues and appropriate reporting.	Not finalised - Tender drafted for release in coming week. Finalised within next 3 months.
WS1	Independent Truck Fleet Audit	2.6.2	All trucks audited and identified issues corrected to ensure safe and compliant fleet.	Completed – no major defects identified
WS2	Implementation of the 2019 Risk Management Evaluation Plan	2.3.3	All actions implemented in timely manner.	Completed - Action Plan developed and endorsed by Board (April 2020). Currently tracking at 100%.
FM1	Review of Accounting Program	2.7.1	Sound financial services and systems in place.	Not finalised, but significantly underway. Completion within a month.
FM2	Review of Long-term Financial Plan	2.7.2	LTFP is reviewed and KPIs met to ensure financial sustainability of East Waste and competitive service delivery for Member Councils.	Not finalised. Significantly underway but awaiting endorsement of revised 2020/21 budget prior to completion. TO be presented to Sept Board meeting.
FM3	Asset Evaluation Assessment	2.3.3	Assessment undertaken and actions implemented to ensure appropriate risk mitigation.	Completed.



#### 7.6: DRAFT EAST WASTE STRATEGIC PLAN 2030 & 2019 WASTE AUDIT

**REPORT AUTHOR:** General Manager

ATTACHMENTS: Nil

#### **Purpose of the Report**

To provide, as information only, a copy of the draft *East Waste Strategic Plan 2020-30 and 2019 Kerbside Waste Audit* results as presented to Member Councils and key stakeholders.

#### **Background**

Section 43.1 of the Eastern Waste Management Authority Charter requires the Authority to "...prepare at least a ten-year Business Plan for the region, in a collaborative manner with Constituent Councils which cannot be in conflict with this Charter."

#### Report

#### East Waste Strategic Plan 2020-30

Administration in consultation with the Board and Member Councils have developed a draft Strategic Plan and distributed to Member Councils and key stakeholders for comment, prior to the end of August 2020. Due to the size of the report it is not included within these papers, however a copy can be downloaded by clicking <a href="here">here</a>. Comments from the Board as a whole, or individual members of the Board are encouraged prior to Thursday 27 August 2020.

#### 2019 Kerbside Waste Audit

The 2019 kerbside waste audit, which was the largest and most in-depth audit ever undertaken in South Australia has been invaluable to gain an insight into the Community's aggregated waste disposal behaviour and will greatly assist to inform our strategic direction, education messaging. Importantly it has also provided a base data set for the East Waste Strategic Plan. Pleasingly the Audit identified that East Waste outperforms the rest of the state in all waste metrics, particularly with respect to the diversion of food waste which is the greatest environmental and economic saver (of which Member Councils are the direct beneficiaries). Undoubtedly this is due to the sustained and proactive approach the diverse education program has delivered over the past four years. While the results are encouraging they show significantly more work is required, particularly in the behaviour change space.

Through the Audit East Waste has been able to leverage media exposure, both at a state and national level which greatly assists community discussion and importantly awareness. Results of the audit have been presented at the Nation's premier waste conference (online this year) and interest and engagement from every state and territory in Australia has been and continues to be received. A copy of East Waste's aggregated results along with individual Member Council results has been distributed.

A copy of the Audit results is available upon request.

#### **RECOMMENDATION**

#### That the Board:

- 1. Notes the draft East Waste Strategic Plan 2020-30 and its distribution
- 2. Notes the 2019 East Waste Kerbside Audit.