

EASTERN WASTE MANAGEMENT AUTHORITY ORDINARY BOARD MEETING

Thursday 23 February 2023

Notice is hereby given that a meeting of The Board of the Eastern Waste Management Authority will be held in the Mayor's Parlour, City of Norwood Payneham & St Peters, 175 The Parade, Norwood, on Thursday 23 February 2023 commencing at 5:30pm.

ROB GREGORY GENERAL MANAGER

Acknowledgement of Country

We would like to acknowledge this land that we meet on today is the traditional lands for the Kaurna people and that we respect their spiritual relationship with their country.

We also acknowledge the Kaurna people as the custodians of the Adelaide region and that their cultural and heritage beliefs are still as important to the living Kaurna people today.



EASTERN WASTE MANAGEMENT AUTHORITY

AGENDA

ORDINARY MEETING OF THE BOARD OF MANAGEMENT

Meeting to be held on Thursday 23 February 2023 commencing at 5:30pm, at the City of Norwood Payneham & St Peters, 175 The Parade, Norwood

- 1. PRESENT
- 2. ACKNOWLEDGEMENT OF COUNTRY
- 3. APOLOGIES
- 4. CONFLICTS OF INTEREST
- 5. CONFIRMATION OF THE MINUTES
 - **RECOMMENDED:** 1. That the Minutes of the Eastern Waste Management Authority Ordinary Board Meeting held on Thursday 3 November 2022, be received confirmed, and adopted.

2. That the Minutes of the Eastern Waste Management Authority Audit and Risk Management Committee Meeting held on Tuesday 14 February 2023, be received, confirmed and adopted.

6. MATTERS ARISING FROM THE MINUTES

7. QUESTIONS WITHOUT NOTICE

8. **REPORTS**

8.1	FINANCIAL STATEMENTS: BUDGET REVIEW TWQ	pg.13
8.2	BUDGET FRAMEWORK POLICY REVIEW	pg.27
8.3	2023/24 DRAFT ANNUAL PLAN & BUDGET	pg.36
8.4	COMMITTEE APPOINTMENTS	pg.59
8.5	DRAFT SUBMISSION – 2023 SINGLE-USE AND OTHER PLASTIC PRODUCTS REGULATIONS AMENDMENT	og. 73
8.6	ANNUAL PLAN PROGRESS REPORT	pg.80

9. CONFIDENTIAL REPORTS

Nil.

10. OTHER BUSINESS

11. NEXT MEETING OF THE BOARD

The next Ordinary Board Meeting is proposed to be held on: Thursday 4 May 2023, at the Mayor's Parlour, City of Norwood, Payneham & St Peters, 175 The Parade, Norwood

12. CLOSURE OF MEETING

EastWaste



MINUTES OF THE ORDINARY BOARD MEETING OF THE

EASTERN WASTE MANAGEMENT AUTHORITY

held on Thursday 3 November 2022, commencing at 5:30pm, at the Mayor's Parlour, City of Norwood Payneham & St Peters

Meeting opened 5:30pm.

1. ACKNOWLEDGEMENT OF COUNTRY

2. PRESENT

Directors:	
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Mr F Bell	Independent Chairperson
Mayor H Holmes-Ross	City of Mitcham
Cr M Stock	City of Norwood, Payneham & St Peters
Cr L Green	Adelaide Hills Council
Mr S Dilena	City of Prospect
Cr R Ashby	Corporation of the Town of Walkerville
Cr J Turnbull	City of Burnside
Mr P Tsokas	City of Unley (Proxy)

In Attendance:

Mr R Gregory	General Manager
Mr D Maywald	Manager, Business Services
Ms K Vandermoer	Finance & Executive Administration Officer
Ms P Foy	Executive Administration Officer

3. APOLOGIES

Mr P Di Iulio	Campbelltown City Council
Mr C Malak	City of Unley

4. CONFLICTS OF INTEREST

Mr Bell declared a perceived conflict of interest in Item 9.2 due to a professional relationship with one of the tenderers.

Cr Green declared a material conflict of interest in Item 8.6, as a candidate for the independent position of Independent Audit and Risk Committee Member, and will excuse herself from discussion and decision making.

Minutes of the Eastern Waste Management Authority Board Meeting held on Thursday 3 November 2022

CONFIRMATION OF THE MINUTES 5.

- 1. Moved Cr Green that the Minutes of the Eastern Waste Management Authority Ordinary Board Meeting held on Monday 26 September 2022, be received confirmed, and adopted. Seconded Mayor Holmes-Ross Carried
- 2. Moved Cr Green that the Confidential Minutes of the Eastern Waste Management Authority Ordinary Board Meeting held on Monday 26 September 2022, be received confirmed, and adopted. Seconded Mr Dilena
- 3. Moved Cr Green that the Minutes of the Eastern Waste Management Authority Audit and Risk Management Committee Meeting held on Tuesday 25 October 2022, be received, confirmed and adopted. Seconded Mr Bell Carried
- 6. MATTERS ARISING FROM THE MINUTES

Nil

7. **QUESTIONS WITHOUT NOTICE**

Nil

8. REPORTS

8.1 FINANCIAL STATEMENTS BUDGET REVIEW ONE

Moved Cr Stock that the Board notes and accepts the forecasted end of year FY2023 result associated with the 2022/23 Budget Review One. Seconded Cr Turnbull Carried

8.2 TREASURY MANAGEMENT PERFORMANCE REPORT

Moved Cr Green that the Board notes and receives the Treasury Management Performance Report for 2022 as presented in Attachment A. Seconded Cr Ashby Carried

8.3 POLICY REVIEW SCHEDULE

Moved Mr Tsokas that the Board notes and receives the Report and the Policy Review Schedule, as presented in Attachment A. Carried

Seconded Mayor Holmes-Ross

RISK MANAGEMENT SYSTEM REVIEW 8.4

Moved Mr Tsokas that the Board notes and acknowledges the proposed scope of works timeframe associated with reviewing the Risk Management Policy, Framework and Register, with a progress update be provided at the 23 February 2023 Board Meeting. Seconded Mayor Holmes-Ross Carried



Carried

8.5 COMPLAINT HANDLING POLICIES REVIEW

Moved Cr Turnbull that the Board directs Administration to review and amend the Complaint Handling policies in light of the Board discussions (including better definition of what constitutes a complaint) and present at the February 2023 Board meeting. Seconded Mr Dilena Carried

Cr Green left the meeting at 6.10pm

8.6 APPOINTMENT OF AUDIT & RISK COMMITTEE INDEPENDENT MEMBERS

Moved Cr Stock that the Board:

- 1. Endorses the appointment of Ms Linda Green as an Independent Member of the East Waste Audit and Risk Management Committee, commencing in February 2023 for a two-year term.
- 2. Endorses the re-appointment of Ms Emma Hinchey as an Independent Member of the East Waste Audit and Risk Management Committee, for a second two-year term, commencing in December 2022.

Seconded Mayor Holmes-Ross

A Division was called.

For: Mr Bell, Mayor Holmes-Ross, Cr Stock, Cr Ashby, Mr Tsokas, Mr Dilena Against: Cr Turnbull

Cr Green returned to the meeting at 6.26pm

8.7 ANNUAL PLAN PROGRESS REPORT

Moved Mr Tsokas that the report be received and noted. Seconded Mayor Holmes-Ross

8.8 2023 PROPOSED MEETING SCHEDULE

Moved Mr Dilena that the Board receives and notes the report with a future amendment to include the location of the meetings within the report. Seconded Mayor Holmes-Ross Carried

9. CONFIDENTIAL REPORTS

9.1 CONTRACT RENEWAL

Moved Cr Green that Pursuant to Section 90(2) and (3) of the Local Government Act 1999, the East Waste Board orders that the public, with the exception of the East Waste staff present, be excluded from the meeting on the basis that the East Waste Board will receive, discuss and consider:

(k) tenders for the supply of goods, the provision of services or the carrying out of works;

EastWaste

Carried

Carried

CHAIRPERSON:

and the East Waste Board is satisfied that, the principle that the meeting should be conducted in a place open to the public, has been outweighed by the need to keep the receipt/discussion/consideration of the information confidential.

Seconded Cr Turnbull

Moved Cr Ashby that the Board endorses that Goodyear & Dunlop Tyres Australia Pty Ltd be awarded a contract extension for a period of two (2) years.

Seconded Cr Green

9.2 CONTRACT ASSESSMENT

Moved Cr Green that Pursuant to Section 90(2) and (3) of the Local Government Act 1999, the East Waste Board orders that the public, with the exception of the East Waste staff present, be excluded from the meeting on the basis that the East Waste Board will receive, discuss and consider:

(k) tenders for the supply of goods, the provision of services or the carrying out of works;

and the East Waste Board is satisfied that, the principle that the meeting should be conducted in a place open to the public, has been outweighed by the need to keep the receipt/discussion/consideration of the information confidential.

Seconded Cr Ashby

Moved Mr Dilena that Under Section 91(7) and (9) of the Local Government Act 1999, the East Waste Board orders that the report, attachment, discussion and minutes be kept confidential for a period not exceeding 12 months, after which time the order will be reviewed by the East Waste Board.

Seconded Cr Green

10. **OTHER BUSINESS**

10.1 Outgoing Board Members

The Chair on behalf of the Board thanked the outgoing Board Members – Cr Ashby, Cr Stock and Cr Green for their contribution and wished nominating Councillors all the best for the upcoming elections.

11. NEXT MEETING OF THE BOARD

The next Ordinary Board Meeting is scheduled to be held on Thursday 23 February 2023, commencing at 5:30pm, at the City of Norwood Payneham & St Peters, 175 The Parade, Norwood.

12. **CLOSURE OF MEETING**

DATE:

There being no further business the meeting closed at 6.54pm

EastWas

Carried

Carried

Carried

Carried

8



MINUTES OF THE MEETING OF THE AUDIT & RISK MANAGEMENT COMMITTEE OF THE EASTERN WASTE MANAGEMENT AUTHORITY

held on Tuesday 14 February 2023 in the Boardroom, Thomson Geer, 7/19 Gouger Street, Adelaide

Meeting opened at 7.58am

1. ACKNOWLEDGEMENT OF COUNTRY

2. PRESENT

Mrs E Hinchey	Independent Member/Chair
Mr F Bell	Independent Board Chair
Ms S Di Blasio	Independent Member
Ms L Green	Independent Member

IN ATTENDANCE

Mr J Jovicevic	Dean Newbery
Mr R Gregory	General Manager
Mr D Maywald	Manager Business Services
Ms K Vandermoer	Coordinator Finance & Strategic Projects
Ms P Foy	Executive Administration Officer

3. APOLOGIES

Nil.

4. CONFLICTS OF INTEREST

Nil.

5. CONFIRMATION OF THE MINUTES – 25 October 2022

Moved Mr Bell that:

- 1. The Minutes of the previous meeting held on Tuesday 25 October 2022 be received and noted.
- 2. That the Confidential Minutes of the previous meeting held on Tuesday 25 October 2022 be received and noted.

Seconded Mrs Hinchey

Carried

MATTERS ARISING FROM THE MINUTES Nil.

7. QUESTIONS WITHOUT NOTICE

Nil.

8. REPORTS

8.1 AUDIT AND RISK CHAIR APPOINTMENT

Moved Mr Bell that the Audit & Risk Management Committee appoints Mrs Hinchey as the East Waste Audit & Risk Management Committee Chair for a period of 24 months.

Seconded Ms Di Blasio

8.2 FINANCIAL STATEMENTS: BUDGET REVIEW TWO

Moved Ms Green that the Committee notes and accepts the forecasted end of year FY2023 result associated with the 2022/23 Budget Review Two and recommends to the Board for endorsement. Seconded Mr Bell

Moved Mrs Hinchey that the Committee requests Management to analyse working capital and determine an appropriate figure for working capital. Seconded Mr Bell Carried

8.3 REVIEW OF BUDGET FRAMEWORK POLICY

Moved Ms Di Blasio that the Committee notes and accepts the revised Budget Framework Policy as presented in Attachment A and recommends for presentation to the East Waste Board.

Seconded Ms Green

8.4 DRAFT 2023/24 ANNUAL PLAN & BUDGET

Moved Mr Bell that:

- 1. The Committee notes and approves the draft 2023/24 Annual Plan for presentation to the Board.
- 2. The draft 2023/24 Draft Budget Key Assumptions are noted and supported for presentation to the Board.

Seconded Ms Di Blasio

Mr Bell left the meeting at 9.09am

Mr Jovicevic left the meeting at 9.16am

Carried

Carried

Carried

Carried

9. CONFIDENTIAL REPORTS

Nil.

10. OTHER BUSINESS

10.1 Management to provide an Annual Work Plan for the Audit and Risk Committee Meeting with timeframes to receive key documents.

11. NEXT MEETING OF THE AUDIT AND RISK MANAGEMENT COMMITTEE

The next Audit and Risk Management Committee Meeting is to be held on: Wednesday 26 April 2023, commencing 8:00am, in the Boardroom, Thomson Geer, 7/19 Gouger Street, Adelaide.

12. CLOSURE OF MEETING

There being no other business the meeting closed at 9.44am

PRESIDING MEMBER

DATE

8.1: FINANCIAL REPORT – FY23 BUDGET REVIEW TWO

REPORT AUTHOR: General Manager ATTACHMENTS: A: Summary Budget Movement – Budget Review 2 B: Budgeted Statement of Comprehensive Income FY2023 C: Budgeted Balance Sheet FY2023 D: Budgeted Statement of Cash Flow FY2023 E: Budgeted Statement of Changes in Equity FY2023

- F: Budgeted Uniform Presentation of Finances Statement FY2023
- G: Member Council Rebate & Distribution Policy

Purpose of the Report

To provide the Board with an opportunity to examine the second review undertaken of the budgeted statutory Financial Statements (Budget Review Two) for the financial year ending 30 June 2023 as prescribed by the Regulations.

Background

At the meeting held 26 September 2022, the East Waste Board resolved (in part):

8.1 DRAFT FY2023 ANNUAL PLAN & BUDGET (REVISED)

Moved Cr Holmes-Ross that the Board:

1. Endorses the revised 2022/23 Annual Business Plan and Budget, inclusive of all projects and expenditure, as presented in Attachment A, effective from 1 August 2022.

Seconded Mr Dilena

Report

Pleasingly, and consistent with Budget Review 1, Budget Review 2 retains a favourable financial position, driven predominately by fuel prices remaining lower than budgeted. A reduction in the fuel budget of \$400k, results in a projected Year end surplus of \$425k, which is \$235k above the budgeted result. A summary of key budget movements is contained within Attachment A (refer Attachment A).

Predicting fuel prices for the remainder of the financial year remains a challenge and in reviewing, Administration have retained a contingency in the expense line to account for any unforeseen increases. Should fuel prices remain at or slightly above current levels, a further saving from this expense line at 30 June 2023 will be realised.

The shift in processing income and expenditure is a result of contractual movements with some Members Councils exiting and joining East Waste contracts and the confirmation of processing fees. Factored in also is a reforecasting of Organics tonnes (processing fees) associated with the abnormally high volumes collected in late Spring/early summer.

No change to Depreciation has been made for this Review, however, will be amended at BR3 when a clearer assessment of vehicle changeover is known. A delay in the delivery of the five (5) scheduled replacement vehicles and six (6) new vehicles for servicing Unley, will provide a further saving against budget. While favourable for the current financial year, it will result in a steep increase in the Depreciation cost for the FY24 budget, which Members need to be aware of.

EastWaste

Board Meeting 23 February 2023 Item 8.1

Carried



Board Meeting 23 February 2023 Item 8.1

Holding existing trucks longer than expected and incurring some significant maintenance issues, has driven down the resale estimate of trucks earmarked for disposal, hence the reduction in sale of fixed assets. The delay in the receival of trucks is responsible for the lower-than-expected Year to Date expenditure of Fleet Replacement Costs. This is a timing issue only with all trucks guaranteed to be delivered (and paid for) by 30 June 2023.

A new technology feature associated with one of the new trucks, which has had a delayed delivery, has resulted in the delayed commencement of a project and expenditure of Grant funding. This will be required to be carried forward into the FY24 Financial year.

Following and examination of Budget Review 2 the Audit and Risk Committee resolved at its February meeting:

8.2 FINANCIAL STATEMENTS: BUDGET REVIEW TWO

 Moved Ms Green that the Committee notes and accepts the forecasted end of year FY2023 result associated with the 2022/23 Budget Review Two and recommends to the Board for endorsement. Seconded Mr Bell
 Carried

<u>Projected Surplus Treatment</u> Section 61 of the Charter states:

61. DISTRIBUTIONS TO CONSTITUENT COUNCILS

The Authority must pay or credit surplus funds to the Constituent Councils in proportion to their Common Fleet Collection Percentages to the extent the Board determines the Authority can afford to pay having regard to future expenditure the Business Plan anticipates be incurred.

From a risk and accuracy viewpoint, the decision on distributions to Constituent Councils has historically been undertaken as part of Budget Review 3 when a clearer picture of the full year's finances is known. The *Member Council Rebate & Distribution Policy (Refer Attachment G)*, provides further guidance on the considerations associated and mode of distribution. Two distinct options are available for consideration by the Committee and recommendation to the Board.

<u>Option 1- Distribution in the current Financial Year.</u> From and accounting and auditing perspective it is preferable to return surplus funds in the year they are generated. Given the large projected end of year surplus, Administration is of the view that this could be undertaken (at least in part) through a distribution to Member Councils via a reduction in the Quarter 4 Common Fleet invoicing. Should this option be adopted, Administration proposes an amount of \$325k is returned to the Member Councils, in line with the current Common Fleet Percentages. Returning \$325k to Member Councils still leaves a projected end of year surplus of ~\$100k, not taking into account the existing contingencies and assumptions for the remainder of the financial year as described previously in this report.

<u>Option 2 – Retention of projected surplus to reduce borrowings in FY2024.</u> Interest rates are currently at a 10year high and are predicted to increase further over the coming months. It is therefore financially prudent that the Authority's borrowings are reduced at (arguably) the top of the borrowing cycle. This could be achieved through retaining the end of year surplus and reducing next financial years borrowings. This provides a larger and longer-term benefit to Member Councils as the borrowing rate is reduced over the eight year cycle of the fleet purchase, rather than a single one-off small cash injection like Option 1 provides. For context, reducing borrowing by \$325k at 6.5% fixed interest, over 8 years, almost \$100k in interest payments over the life of an eight year loan. This increases to almost \$150k in savings if the principle reduction is \$500k.



Item 8.1

If this option was adopted, the final amount applied can be determined at the end of the Financial Year, allowing for any increase or decrease in the surplus amount. With a significant percentage increase projected for the FY24 budget (albeit, currently under projected CPI), any reduction is welcomed.

In considering this matter, the Audit and Risk Committee at the February meeting determined it more appropriate for Administration to revisit the required Working Capital requirements in the short term and a decision on the surplus be undertaken at Budget Review Three, with this working capital requirement better understood.

8.2 FINANCIAL STATEMENTS: BUDGET REVIEW TWO

2. Moved Mrs Hinchey that the Committee requests Management to analyse working capital and determine an appropriate figure for working capital. Seconded Mr Bell Carried

There is no immediate urgency to address the treatment of the proposed surplus and arguably it is more appropriate to retain and decide at Budget Review 3, as has been the norm in recent years.

RECOMMENDATION

The Board notes and accepts the forecasted end of year FY2023 result associated with the 2022/23 Budget Review Two.

ITEM 8.1 - ATTACHMENT A

EAST WASTE

Summary Budget Movement Worksheet

for the Financial Year Ending 30 June 2023

	Actual YTD - 31 December 2022	BR1	Adopted Budget	Actual YTD / BR1	Proposed BR2	Proposed Budget Movement
Administration Fee	131,902	255,174	255,174	52%	255,174	
Common Fleet Costing	7,702,013	15,607,203	15,607,203	52% 49%	15,607,203	-
Processing Income	2,564,682	6,197,723	6,092,723	43%	5,718,759	(478,964)
Bin Services & Maintenance	609,090	1,058,600	1,058,600	42 % 58%	1,008,600	(478,904)
Profit / (Loss) from Disposal	-	200,000	200,000	0%	100,000	(100,000)
Grant Income		75,000	75,000	0%	75,000	(100,000)
Other Income	28,862	23,218	23,218	124%	33,218	10,000
Total	11,036,549	23,416,917	23,210	12470	22,797,953	(618,964)
Iotai	11,036,549	23,410,917	23,311,917		22,797,955	(010,304)
Processing Expenses	2,597,201	6,197,723	6,092,723	42%	5,718,759	(478,964)
Bin Service & Maintenance Expenses	614,939	1,058,600	1,058,600	58%	1,008,600	(50,000)
Employee Costs	3,503,642	7,164,271	7,164,271	49%	7,226,271	62,000
Fleet Maintenance	911,553	1,722,051	1,722,051	53%	1,722,051	-
Depreciation	1,004,222	2,346,000	2,346,000	43%	2,346,000	-
Interest	177,994	371,000	406,000	48%	371,000	-
Fuel	1,143,295	2,852,172	2,852,172	40%	2,450,000	(402,172)
Other Expenses	871,478	1,515,574	1,515,574	58%	1,530,574	15,000
Total	10,824,323	23,227,391	23,157,391		22,373,254	(854,136)
Net Surplus	212,226	189,526	154,526		424,699	235,172
	Actual YTD -					Proposed Budget
Non Operating Activities	31 December 2022	BR1	Adopted Budget	Actual YTD / BR1	Proposed BR2	Movement
Income						
Proceeds from Sale of Assets		200,000	200,000	0%	100.000	
Proceeds from Borrowings	2,853,000				100,000	(100,000)
		4,525,000	4,525,000	63%	4,525,000	(100,000)
Total	2,853,000	4,525,000 4,725,000	4,525,000 4,725,000			
-					4,525,000	-
Total Expenses	2,853,000	4,725,000	4,725,000	63%	4,525,000 4,625,000	-
Total Expenses Fleet Replacement Costs	2,853,000 1,610,502	4,725,000 4,525,000	4,725,000 4,525,000	63% 36%	4,525,000 4,625,000 4,525,000	(100,000)
Total Expenses Fleet Replacement Costs Motor Vehicle Replacement	2,853,000 1,610,502 42,765	4,725,000 4,525,000 55,000	4,725,000 4,525,000 55,000	63% 36% 78%	4,525,000 4,625,000 4,525,000 42,765	(100,000)
Total Expenses Fleet Replacement Costs Motor Vehicle Replacement Office Furniture & Minor Tools	2,853,000 1,610,502 42,765 -	4,725,000 4,525,000 55,000 50,000	4,725,000 4,525,000 55,000 50,000	63% 36% 78% 0%	4,525,000 4,625,000 4,525,000 42,765 20,000	(100,000) (12,235) (30,000)
Total Expenses Fleet Replacement Costs Motor Vehicle Replacement Office Furniture & Minor Tools Operations Office Upgrade	2,853,000 1,610,502 42,765 - 75,054	4,725,000 4,525,000 55,000 50,000 40,000	4,725,000 4,525,000 55,000 50,000 40,000	63% 36% 78% 0% 188%	4,525,000 4,625,000 4,525,000 42,765 20,000 90,000	(100,000)
Total Expenses Fleet Replacement Costs Motor Vehicle Replacement Office Furniture & Minor Tools Operations Office Upgrade Plant Replacement	2,853,000 1,610,502 42,765 - 75,054 5,272	4,725,000 4,525,000 55,000 50,000 40,000 25,000	4,725,000 4,525,000 55,000 50,000 40,000 25,000	63% 78% 0% 188% 21%	4,525,000 4,625,000 4,525,000 42,765 20,000 90,000 25,000	(100,000) (12,235) (30,000) 50,000
Total Expenses Fleet Replacement Costs Motor Vehicle Replacement Office Furniture & Minor Tools Operations Office Upgrade Plant Replacement Mechanic's Van Replacement	2,853,000 1,610,502 42,765 - 75,054 5,272	4,725,000 4,525,000 55,000 50,000 40,000 25,000 70,000	4,725,000 4,525,000 55,000 40,000 25,000 70,000	63% 36% 78% 0% 21% 0%	4,525,000 4,625,000 42,765 20,000 90,000 25,000 70,000	(100,000) (12,235) (30,000) 50,000
Total Expenses Fleet Replacement Costs Motor Vehicle Replacement Office Furniture & Minor Tools Operations Office Upgrade Plant Replacement Mechanic's Van Replacement Forklift Purchase	2,853,000 1,610,502 42,765 - 75,054 5,272 - -	4,725,000 4,525,000 50,000 40,000 25,000 70,000 55,000	4,725,000 4,525,000 50,000 40,000 25,000 70,000 55,000	63% 36% 78% 0% 188% 21% 0%	4,525,000 4,625,000 42,765 20,000 90,000 25,000 70,000 55,000	(100,000) (12,235) (30,000) 50,000
Total Expenses Fleet Replacement Costs Motor Vehicle Replacement Office Furniture & Minor Tools Operations Office Upgrade Plant Replacement Mechanic's Van Replacement Forklift Purchase Repayment of Borrowings - LGFA	2,853,000 1,610,502 42,765 - 75,054 5,272 - 830,037	4,725,000 55,000 50,000 25,000 70,000 55,000 1,896,000	4,725,000 4,525,000 50,000 40,000 25,000 70,000 55,000 1,896,000	63% 36% 78% 0% 188% 21% 0% 44%	4,525,000 4,625,000 42,765 20,000 90,000 25,000 70,000 55,000 1,896,000	(100,000) (12,235) (30,000) 50,000
Total Expenses Fleet Replacement Costs Motor Vehicle Replacement Office Furniture & Minor Tools Operations Office Upgrade Plant Replacement Mechanic's Van Replacement Forklift Purchase Repayment of Borrowings - LGFA Repayment of Borrowings - Leases	2,853,000 1,610,502 42,765 - 75,054 5,272 - 830,037 132,217	4,725,000 55,000 50,000 40,000 25,000 70,000 55,000 1,896,000 263,000	4,725,000 4,525,000 50,000 40,000 25,000 55,000 1,896,000 263,000	63% 36% 78% 0% 188% 21% 0%	4,525,000 4,625,000 42,765 20,000 90,000 25,000 70,000 55,000 1,896,000 263,000	(100,000) (12,235) (30,000) 50,000
Total Expenses Fleet Replacement Costs Motor Vehicle Replacement Office Fumiture & Minor Tools Operations Office Upgrade Plant Replacement Mechanic's Van Replacement Forklift Purchase Repayment of Borrowings - LGFA	2,853,000 1,610,502 42,765 - 75,054 5,272 - 830,037	4,725,000 55,000 50,000 25,000 70,000 55,000 1,896,000	4,725,000 4,525,000 50,000 40,000 25,000 70,000 55,000 1,896,000	63% 36% 78% 0% 188% 21% 0% 44%	4,525,000 4,625,000 42,765 20,000 90,000 25,000 70,000 55,000 1,896,000	(100,000) (12,235) (30,000) 50,000

ITEM 8.1 - ATTACHMENT B

EAST WASTE

Projected Statement of Comprehensive Income (Budgeted)

for the Financial Year Ending 30 June 2023

FY2022		FY2023	FY2023	FY2023	FY2023
Audited Actuals		Adopted Budget	BR1	BR2	Movement BR V BR1
\$'000		\$'000	\$'000	\$'000	\$'000
	Income				
16,579	User Charges	21,955	22,060	21,581	(479
10	Investment income	13	13	23	10
81	Grants, subsidies and contributions	75	75	75	-
932	Other	1,069	1,069	1,019	(50
17,602	Total	23,112	23,217	22,698	(519
	Expenses				
6,386	Employee Costs	7,164	7,164	7,174	10
9,303	Materials, contracts & other expenses	13,241	13,346	12,482	(864
2,043	Depreciation, amortisation & impairment	2,346	2,346	2,346	-
246	Finance costs	406	371	371	-
17,978	Total	23,157	23,227	22,373	(854
(376)	Operating Surplus / (Deficit)	(45)	(10)	325	33
7	Asset disposals & fair value adjustments	200	200	100	(10
(369)	Net Surplus / (Deficit)	155	190	425	23
-	Other Comprehensive Income	-	-	-	-

ITEM 8.1 - ATTACHMENT C

	Ending 30 June 2023				
FY2022		FY2023	FY2023	FY2023	FY2023
Audited Actuals		Adopted Budget	BR1	BR2	Movement B V BR1
\$'000		\$'000	\$'000	\$'000	\$'000
	Assets				
	Current				
2,001	Cash & Cash Equivalents	2,056	2,101	2,355	2
935	Trade & Other Receivables	661	935	935	
50	Inventory	-	50	50	
2,986	Total	2,717	3,086	3,340	:
	Non-Current				
8,542	Infrastructure, Property, Plant & Equipment	11,022	11,016	11,024	
8,542	Total	11,022	11,016	11,024	
11,528	Total Assets	13,739	14,102	14,364	:
	Liabilities				
	Current				
1,436	Trade & Other Payables	1,145	1,361	1,361	
1,940	Borrowings	2,355	2,355	2,355	
778	Provisions	787	825	838	
4,154	Total	4,287	4,541	4,554	
	Non-Current				
6,410	Borrowings	8,351	8,361	8,361	
114	Provisions	137	160	174	
6,524	Total	8,488	8,521	8,535	
10,678	Total Liabilities	12,775	13,062	13,089	
850	Net Assets	964	1,040	1,275	:
	Equity				
850	Accumulated Surplus	964	1,040	1,275	2
850	Total Equity	964	1,040	1,275	

ITEM 8.1 - ATTACHMENT D

EAST WASTE

Projected Statement of Cashflows (Budgeted)

for the Financial Year Ending 30 June 2023

FY2022		FY2023	FY2023	FY2023	FY2023
Audited Actuals		Adopted Budget	BR1	BR2	Movement BR1 V Adopted
\$'000		\$'000	\$'000	\$'000	Budget \$'000
	Cash Flows from Operating Activities				
	Receipts				
17,400	Operating Receipts	23,024	23,129	22,600	(529
9	Investment Receipts	13	13	23	10
	Payments				
(6,245)	Employee costs	(7,071)	(7,071)	(7,054)	17
(9,613)	Materials, contracts & other expenses	(13,241)	(13,346)	(12,482)	864
(258)	Interest Payments	(406)	(371)	(371)	-
1,293	Net Cash Flows from Operating Activities	2,319	2,354	2,716	362
	Cash Flows from Investing Activities				
	Receipts				
86	Sale of Replaced Assets	200	200	100	(100
	Payments				
(2,305)	Expenditure on Renewal/Replaced Assets	(2,223)	(2,223)	(2,231)	(8
(244)	Expenditure of New/Upgraded Assets	(2,597)	(2,597)	(2,597)	-
(2,463)	Net Cash Flows from Investing Activities	(4,620)	(4,620)	(4,728)	(108
	Cash Flow from Financing Activities				
	Receipts				
2,031	Proceeds from Borrowings	4,525	4,525	4,525	-
	Payments				
(237)	Repayment of Lease Liabilities	(263)	(263)	(263)	-
(1,791)	Repayment of Borrowings	(1,896)	(1,896)	(1,896)	-
3	Net Cash Flow from Financing Activities	2,366	2,366	2,366	-
(1,167)	Net Increase (Decrease) in cash held	65	100	354	289
	Cash 9 cash any instants of having instants				
3,168	Cash & cash equivalents at beginning of period	1,991	2,001	2,001	-

ITEM 8.1 - ATTACHMENT E

EAST WASTE					
Projected Stateme	ent of Changes in Equity (Budgeted)				
for the Financial Y	ear Ending 30 June 2023				
FY2022		FY2023	FY2023	FY2023	FY2023
Audited Actuals		Adopted Budget	BR1	BR2	Movement BR2 V BR1
\$		\$'000	\$'000	\$'000	\$'000
1,219	Balance at Start of Periof - 1 July	809	850	850	-
(369)	Net Surplus / (Deficit) for Year	155	190	425	235
-	Contributed Equity	-	-	-	-
-	Distribution to Councils	-	-	-	-
850	Balance at End of Period - 30 June	964	1,040	1,275	235

ITEM 8.1 - ATTACHMENT F

rojected Uniform	Presentation of Finances (Budgeted)			
or the Financial Ye	ar Ending 30 June 2023			
FY2022		FY2023	FY2023	FY2023
Audited Actuals		Adopted Budget	BR1	BR2
\$'000		\$'000	\$'000	\$'000
17,602	Income	23,112	23,217	22,698
(17,978)	Expenses	(23,157)	(23,227)	(22,373
(376)	Operating Surplus / (Deficit)	(45)	(10)	32
	Net Outlays on Existing Assets			
(2,305)	Capital Expenditure on Renewal and Replacement of Existing Assets	(2,223)	(2,223)	(2,23
2,043	Depreciation, Amortisation and Impairment	2,346	2,346	2,34
86	Proceeds from Sale of Replaced Assets	200	200	100
(176)		323	323	21
	Net Outlays on New and Upgraded Assets			
(244)	Capital Expenditure on New and Upgraded Assets	(2,597)	(2,597)	(2,59
-	Amounts Specifically for New and Upgraded Assets	-	-	-
-	Proceeds from Sale of Surplus Assets	-	-	-
(244)		(2,597)	(2,597)	(2,59
(700)	Net Lending / (Borrowing) for Financial Year	(2,319)	(2,284)	(2,057

MEMBER COUNCIL REBATE & DISTRIBUTION POLICY



Туре	Governance
Category	Finance
First Issued/Adopted	Board:
Minutes Reference	
Review Period	24 months
Last Reviewed	N/A
Next reviewed	April 2023
Applicable Legislation	 Local Government Act 1999 Local Government (Financial Management) Regulations 2011
Related Documents	 East Waste Charter East Waste Strategic Plan 2030 East Waste Long Term Financial Plan
Consultation Undertaken	Audit & Risk Management Committee
Responsible Officer	Manager, Corporate Services

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SIGNED:

General Manager

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Chairperson

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Purpose

This Policy establishes a framework when applying rebates to Constituent Councils waste management charges and/or paying of distributions. It serves to provide guidance to Constituent Councils, the Board and Administration of East Waste to determine on what grounds a Member Council is entitled to receive a rebate and/or distribution.

This Policy outlines the matters to be considered by East Waste when determining whether a rebate and/or distribution is to be applied.

Background

Each year East Waste sets a budget for the following financial year in accord with the Charter and Budget Framework Policy. Despite the rigorous process and diligent management, external factors, cost overruns and/or the implementation of efficiencies will result in end of year variations.

Section 61 of the Charter states:

61. DISTRIBUTIONS TO CONSTITUENT COUNCILS

The Authority must pay or credit surplus funds to the Constituent Councils in proportion to their Shares to the extent the Board determines the Authority can afford to pay having regard to future expenditure the Business Plan anticipates be incurred.

As Member Councils have an equal share in the assets, liabilities and revenue of the Authority, it is appropriate that any significant distributions are done so equally.

Where net surpluses are derived, these are provided by the Councils on their Common Fleet Costing Charge and therefore any return should be on the same basis.

Definitions

Common Fleet Costing Charge	The charge to each Member Council which represents all direct and administrative costs associated with the delivery of waste collection, fleet maintenance, waste management administration, education & promotions activities, regulatory compliance and funding debt servicing obligations related to common fleet plant & equipment related activities. The actual charge is apportioned based on the Common Fleet Percentage of the Member Council. The Common Fleet Costing Charge also incorporates an additional
	charge to Member Councils to incorporate any Return on Revenue targets imposed by this Policy.
Common Fleet Costs	Common Fleet Costs represent all direct and administrative costs associated with the delivery of waste collection, fleet maintenance, waste management administration, education & promotions activities, regulatory compliance and funding debt servicing obligations related to common fleet plant & equipment related activities.
Common Fleet Percentage	Calculated from GPS data collected from each East Waste Fleet Truck over the previous 12 months. The Common Fleet Percentage (CFP) is the portion of time taken to undertake the 5 core services (household kerbside collections (waste, recycling & organics), street & reserve litter bins and hard rubbish) for each Member Council. This is represented as a percentage of the total time, for the previous 12 months and is used as a basis for the Common Fleet Costing Charge.
	Revised CFP allocations are applied to Common Fleet Cost charges annually or when significant variations occur (eg. new service added or new Council enters).
Constituent Council Share	As detailed in <i>S.57</i> of the <i>East Waste Charter</i> , all Member Councils hold an equal equitable ownership interest share in East Waste.
Distribution	Refers to cash payments made by East Waste to Constituent Councils which represent a return on equity. Distributions are paid to Constituent Councils based the principles set out in Section 61 of the East Waste Charter.
Member Councils	Also known as Constituent Councils, are those Councils which are referred to in <i>Section 1</i> of the <i>East Waste Charter</i> .
Model Financial Statements	Refers to the Model Financial Statements described in Regulation 4(3) of the <i>Local Government (Financial Management) Regulations 2011.</i>
Net Surplus	Refers to the Net Surplus as calculated on the Statement of Comprehensive Income per the Model Financial Statements.
Non-Member Councils	Councils, Organisations or waste related services, provided outside of existing Constituent Councils (as referred to in <i>Section 1</i> of the <i>East</i>

MEMBER COUNCIL REBATE & DISTRIBUTION POLICY (cont)

	<i>Waste Charter).</i> A differential rate is to be applied to activities provided to non-Member Councils.
Proposed Fees	The indicative Common Fleet Costing Charge, Corporate Administration Fee, waste and processing fees (where applicable) and any other charges which the Authority intends to charge Member Councils in the subsequent Financial Year.
Rebate	Represents a reduction in waste collection fees charged to Constituent Councils. Rebates can be represented by either a reduction in future Common Fleet Costing Charge or by a physical payment of funds. A rebate is reflected as operating expense to East Waste in the financial year it is either paid and/or applied against Common Fleet Costing Charges.

Principles

The Board will assess at each budget review whether:

- Adopted Common Fleet Charges are appropriately set to recover all costs in accordance with the principles set in the Budget Framework Policy.
- Whether there are surplus cash funds held by East Waste for which consideration should be given to returning those funds to Member Councils.

Distributions paid must conform with the requirements of the Charter.

A rebate may be returned to the Member Councils in line with the most appropriate set of Member Council Common Fleet percentages.

In assessing whether East Waste has a deemed surplus cash reserve which can be returned to Member Councils, the following at minimum should be considered:

1. Assessment of Projected Current & Future Working Capital Requirements

The Board will review the projected short-term and long-term working capital requirements of East Waste giving regard to the adopted budget and LTFP to ensure that at all times, East Waste has appropriate levels of cash reserves to meet all current and future financial (actual and anticipated) obligations (this includes for loan repayments and for future capital expenditure not funded via loan borrowings).

2. Compliance with East Waste Policies

Prior to any return of cash funds, assessment as to East Waste's compliance with other applicable Policies is to be considered. In particular, compliance with Treasury Management and Budget Framework Policies is to be factored in the decision-making process.

3. Adopted Budget & Long Term Financial Plan (LTFP)

In assessing whether East Waste has the financial capacity to return any surplus cash funds reserves held, consideration of the financial impact of such a payment on the adopted budget and/or the LTFP is to be assessed depending on the nature of the payment.

At minimum, the following will be considered as part of the Board's decision-making process:

- For the payment of a rebate, an assessment of the financial impact on the adopted budget will be required.
- For the payment of a rebate, an assessment of the financial impact on the adopted budget and the LTFP will be required.

END.



Item 8.2

8.2: REVIEW OF BUDGET FRAMEWORK POLICY

REPORT AUTHOR:Manager Business ServicesATTACHMENTS:A: Draft Budget Framework Policy

Purpose of the Report

To seek the Boards endorsement to adopt the revised Draft Budget Framework Policy (the Policy) as presented in *Attachment A.*

Background

The Budget Framework Policy was first developed in 2018, to provide a consistent and transparent budgeting process and for the retention of corporate knowledge and consistency across financial years in the accounting treatment and disclosure applied to services and events undertaken by the Authority.

The Budget Framework Policy was last reviewed in April 2021 when several changes were made to the Policy to provide greater clarity to the Board, Administration and Member Councils including but not limited to:

- Definitions updated to provide greater clarity regarding common fleet charges / costings;
- The Financial Performance Target (Financial Target 1) was refined for greater clarity; and
- An additional Principle (No.2) was added to provide scope for increasing Common Fleet Costing Charges, in the event this is required.

In accordance with the Policy Review Schedule the Policy is due for review in April 2023.

Report

The Policy has, and remains, an effective document to guide the establishment and delivery of the East Waste Annual Budget and reporting process. The Policy further enhances the governance structure surrounding the management and reporting of the Authority's budget activities, which are detailed in the *East Waste Charter, Local Government Act 1999 and the Local Government (Financial Management) Regulations 2011.*

Administration have reviewed the Policy and determined that only minor charges to the Policy were required including updating the Policy to the Current Policy Style and some minor wording / formatting changes which have been highlighted in red font for ease of reference – refer Attachment A: Draft Budget Framework Policy.

The changes / updates that have been made to the Policy do not change the intent of the Policy in any way.

The revised Policy was considered by the East Waste Audit & Risk Management Committee at the meeting held on the 14 February 2023 who noted and accepted the revised policy and recommended that it was presented to the Board for endorsement.

8.3 REVIEW OF BUDGET FRAMEWORK POLICY

Moved Ms Di Blasio that the Committee notes and accepts the revised Budget Framework Policy as presented in Attachment A and recommends for presentation to the East Waste Board.



RECOMMENDATION

The Board recommend that the revised Draft Budget Framework Policy, as presented in Attachment A is endorsed.

BUDGET FRAMEWORK POLICY



T	Cavarnanaa
Туре	Governance
Category	Finance
First Issued/Adopted	13 December 2018
Minutes Reference	29 April 2021
Review Period	24 Months
Last Reviewed	February 2023
Next Review	February 2025
Applicable Legislation	 Local Government Act 1999 Local Government (Financial Management) Regulations 2011
Related Documents	 East Waste Charter East Waste Strategic Plan 2030 East Waste Long Term Financial Plan
Consultation Undertaken	Audit & Risk Management Committee
Responsible Officer	Manager Business Services

SIGNED:

General Manager

Chairperson

Date: __/__/___

Date: __/__/___

Purpose

East Waste as a Regional Subsidiary seeks to be accountable in all aspects of the budget development process and meet Member Council expectations of transparency, clarity, consistency, responsible financial management and reporting.

Importantly the Budget Framework Policy the Policy will assist with the retention of corporate knowledge and consistency across financial years in the accounting treatment and disclosure applied to services and events undertaken by the Authority.

As detailed below it is important to note that the Framework-the Policy does not, and will not, abdicate from any applicable legislative or regulatory requirements (including Australian Accounting Standards where applicable). The Policy is intended to further enhance the governance structure surrounding the management and reporting of the Authority's budget activities, which are detailed in *the East Waste Charter*, Section 123 of the *Local Government Act 1999* and the *Local Government (Financial Management) Regulations 2011*.

Background

The *East Waste Charter* and specifically *Sections 51-55*, set out the annual requirements for the Development of an Annual Plan and Budget. In summary:

- The Authority must, each financial year have an Annual Plan which supports and informs the budget;
- The Draft Annual Plan must be provided to Constituent Councils and consented to by an absolute majority of Constituent Councils before 31 May each year;
- The Authority must advise Constituent Councils of the proposed fees for the following Financial Year by April 1 of the preceding financial year.

The budget must also comply with the standards and principles prescribed by the *Local Government Act 1999* and applicable Regulations. The budget shall include budgeted financial statements, which must be presented, in a manner consistent with the Model Financial Statements.

Definitions	
Common Fleet Costing Charge	The charge to each Member / Constituent Council which represents all direct and administrative costs associated with the delivery of waste collection, fleet maintenance, waste management administration, education & promotions activities, regulatory compliance and funding debt servicing obligations related to common fleet plant & equipment related activities. The actual charge is apportioned based on the Common Fleet Percentage of the Member Council.
	The Common Fleet Costing Charge also incorporates an additional charge to Member Councils to incorporate any Return on Revenue targets imposed by this Policy.
Common Fleet Costs	Common Fleet Costs represent all direct and administrative costs associated with the delivery of waste collection, fleet maintenance, waste management administration, education & promotions activities, regulatory compliance and funding debt servicing obligations related to common fleet plant & equipment related activities.
Common Fleet Percentage	Calculated from data collected from each East Waste Fleet Truck over the previous 12 month period. The Common Fleet Percentage (CFP) is the portion of time taken to undertake the 5 core services (household kerbside bin collections (waste, recycling & organics), street & reserve litter bins and hard rubbish) for each Member Council. This is represented as a percentage of the total time, for the previous 12 months and is used as a basis for the Common Fleet Costing Charge.
	Revised CFP allocations are applied to Common Fleet Cost charges annually or when significant variations occur (eg. new service added or new Council enters- commences with East Waste).
Constituent Council Share	As detailed in Section 57 of the East Waste Charter, all Member Councils hold an equal equitable ownership interest share in East Waste.
Corporate Administration Fee	Set fee charged equally across all Member Councils. Refer to latter section titled <i>Corporate Administration Fee</i> for explanation.
Local Government Price Index	The Local Government Price Index (LGPI) measures price movements faced by Local Government in South Australia in respect of their purchases of goods and services. As the mix of goods and services purchased by Local Councils/Regional Subsidiaries is quite different from that typically consumed by households, overall price movements faced by Local Councils may differ markedly from those faced by households.
Member Councils	Also known as Constituent Councils, are those Councils which are referred to in <i>Section 1</i> of the <i>East Waste Charter</i> .
Model Financial Statements	Refers to the Model Financial Statements described in Regulation 4(3) of the <i>Local Government (Financial Management) Regulations 2011.</i>

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Net Surplus	Refers to the Net Surplus as calculated on the Statement of Comprehensive Income per the Model Financial Statements.
Non-Member Councils	Councils, Organisations, or waste related services, provided outside of existing Constituent Councils (as referred to in Section 1 of the East Waste Charter). A differential rate is to be applied to activities provided to non-Member Councils.
Proposed Fees	The indicative Common Fleet Costing Charge, Corporate Administration Fee, waste and processing fees (where applicable) and any other charges which the Authority intends to charge Member Councils in the subsequent Financial Year.

Preparation Schedule

The following timetable is to be annually applied in the development of the Annual Budget:

Month	Activity
Dec /January:	Develop Draft Annual Plan
January:	Develop Draft Annual Budget
February:	Board consideration and endorsement of Draft Annual Plan & Budget
March:	Draft Annual Plan & Budget sent to Member Councils for consideration
April/May:	Member Council endorsement of Draft Annual Plan
June:	East Waste Board adoption of Annual Plan & Budget
June / July:	Member Councils formally notified of Fees and provided endorsed copy of Annual Plan.

Budget Reviews

Legislation requires a budget update at least twice per year and a mid-year budget review. East Waste will present to the Audit & Risk Management Committee and Ordinary Board Meeting (and subsequently Member Councils), quarterly budget reviews at the meetings immediately following the following period ended:

- 30 September;
- 31 December; and
- 31 March

Preparation and presentation of budget information will be consistent with the Board's requested demands to ensure users are provided with the necessary information to discharge their duties and Member Council reporting requirements. Budget work papers will also ensure compliance with any reporting legislative requirements relating to the presentation and timing of budget revisions conducted, whilst at the same time acknowledging and protecting the financial integrity of East Waste operating in a

commercially competitive environment.

Financial Targets

- 1. Financial Performance Target: 1% of Common Fleet Costing Charge).
- **2.** Working capital requirements: retention of cash reserves equal to funding one quarter of estimated operational expenses requirements (including loan repayments).
- 3. Authority to maintain a \$1m bank overdraft facility for emergency purposes only.
- 4. The Authority shall remain in a positive Net Asset / Equity position at all times.
- **5.** The Authority is to ensure it complies with the principles contained within the adopted Treasury Management Policy when considering the development and revision of the budget.

Principles

The following Principles underpin the Budget Development and budget review process.

- 1. Projected operating income is set to ensure sufficient funds are raised to meet all financial obligations (operating and capital) for the relevant financial year, taking into account the activities listed in the Authority's draft Annual Plan.
- 2. Should East Waste's annual adopted Common Fleet Costing Charges not be sufficient to recover projected costs for the financial year, at each budget review, the Board will determine whether Common Fleet Costing Charges are required to be increased to meet working capital requirements for the financial year. Any changes to Common Fleet Costing Charges are to be done in accordance with the principles set within the East Waste Charter and the Local Government Act 1999.
- 3. All expenditure decisions will align with the East Waste Strategic Plan.
- 4. Zero-based budget approach is to be adopted for the development of the annual budget in order to ensure each activity allocation remains relevant for the coming year.
- **5.** A full cost recovery model to be employed for all services and activities. Budgets will be based on meeting agreed service levels or program activity commitments.
- **6.** The Budget is to be established and reported upon according to the following four (4) key Business Units:

Common Fleet Activities:	Represents all direct and Administrative costs associated with the Delivery of waste collection, fleet maintenance,
	waste management administration, education &
	promotions activities, regulatory compliance activities
	and funding debt servicing obligations related to
	common fleet plant & equipment (across 5 streams).
	Charged in accordance with common fleet allocation.

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Bin Maintenance Activities	: A cost recovery service charged to each individual Council for services directly associated with bin renewal, replacement and maintenance.
Waste Disposal Activities:	A cost recovery activity against each individual Council for disposal costs incurred. Occurs only where the Member Council is not invoiced directly.
Corporate Administration:	A set Administrative Fee charged equally amongst Member Councils (further detail below), along with ancillary income (interest, grants, asset sales etc).

Should East Waste expand its services offering to Constituent Councils and / or Non-Member Council customer(s) in future years, additional business units may need to be established and recognised in the next update of this Policy when required.

- External borrowings will be used to fund the acquisition/construction of longterm assets used to provide services and not to fund or support recurrent service delivery costs.
- **8.** Fleet and Motor Vehicle acquisition costs is to be funded via external loan borrowings. An annual review of this principle is to be confirmed by the Board through the budget adoption process.
- 9. Capitalisation threshold for all assets to be set for items that cost greater than \$3,000.
- **10.** Term of loan borrowings to be taken over a period equal to the expected useful life of the asset. For any items with an indefinite useful life, the period of the loan is to be determined by the Board.
- 11. Assets depreciation is to be set over the expected life of the assets in accordance with Australian Accounting Standards (AASB) 116 Property, Plant and Equipment. Residual values will be applied to assets where there is an estimated 'salvage or trade-in' value for the asset at the end of its expected useful life.
- 12. The Corporate Administration Fee, along with the Common Fleet Costing charge for the five (5) key services, being kerbside collection (Landfill, Recycling & Organics), hard rubbish and street and reserve litter bins), to Member Councils is to be processed quarterly in advance based on the adopted Fees and Charges. All other charges to Member Councils are for reimbursement of costs incurred by the Authority which are invoiced at the end of the month incurred, following reconciliation. All invoices issued to Member Councils have payment terms of 14 days payable from the date of the invoice issued.
- 13. The Common Fleet Costing Charge is determined based on the servicing time of the previous financial year. Where there is a new service or incomplete data (i.e. the service was not undertaken for a full 12 months), an evidence-based approach will be used to calculate the Common Fleet percentage.
- **14.** Where applicable the provision of non-core services to non-member Councils are to include a margin which reflects the risk, asset renewal and fair and reasonable administrative charges incurred.

Corporate Administration Fee

East Waste operates on a full cost recovery model for all services and activities. This is either direct recovery (e.g. disposal and processing fees) or via the common fleet percentage (e.g. collection fees and maintenance costs). The exception is the Corporate Administration Fee which is split equally (Constituent Council Share) across Member Councils.

For the 2022/23 budget process, the established base Administration Fee of \$255,174 was appplied. For future years, the Administration Fee is to be annually increased by the Local Government Price Index (LGPI), or the annual average percentage movement in the Adelaide Consumer Price Index percentage (Dec to Dec – Al Groups CPI) Common Fleet Costing Charge, whichever is greater. The Corporate Administrative Fee is to be reviewed through each Annual Budget process.

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8.3: DRAFT 2023/24 ANNUAL PLAN & BUDGET

REPORT AUTHOR:	General Manager
ATTACHMENTS:	A: East Waste 2023/24 Annual Plan
	B: Draft Summary Movement Table

Purpose of the Report

To provide the Board with an opportunity to review (and endorse) the draft FY24 Annual Plan and budget prior to the required distribution to Member Councils.

Background

Section 51 of the Eastern Waste Management Authority Charter requires the Authority to have an Annual Plan which supports and informs its Budget. Following the Board's endorsement, the draft Annual Plan and Budget will be distributed to Member Councils for their review prior to the mandated 31 May timeframe (Section 52.3 of the Charter). Additionally, Section 53 requires the Authority to advise Constituent Councils of proposed fees for the next financial year by April 1. Worthy of note, the Member Councils are only required to endorse the Annual Plan, not the Budget itself (albeit the financials are incorporated into the Annual Plan).

Report

Draft 2023/24 Annual Plan

The core intent of the 2023/24 Annual Plan is to progress towards the Key Performance Indicators and Vision of the 2030 Strategic Plan (refer Attachment A for the draft Annual Plan).

The Plan and budget have been developed on the basis that there are no known extraordinary or abnormal items that need to be accounted for. The Activities within the Plan have been developed following consultation with Member Councils (through the Operations Assistance Committee), Board direction over the past 12 months, and the undertaking of an industry horizon scan by Administration.

Draft 2023/24 Budget

The Draft 2023/24 Budget has been developed with reference to the following key guiding documents and assumptions which are further outlined.

- East Waste Strategic Plan 2030;
- East Waste Budget Framework Policy (refer Report 8.3);
- East Waste's Long-Term Financial Plan; and
- East Waste's Fleet Asset Management Plan.

The budget has been built with a zero-based budget approach ensuring a forensic assessment of all cost centre expenditure and commitment to our efficiency and cost-effective services mantra. Key Assumptions & rationale for the key budget areas are detailed below. A draft Summary Movement Table is contained within Attachment B to assist with context.



<u>General</u>

- Business as usual approach to all key activities, albeit continue to pursue 'gaps' in the existing Service Matrix, whilst being open to expanding services.
- The Adelaide-based December Quarter annual CPI rate of 8.6% has been applied where applicable (eg. contracts). While this figure is projected to be the peak of CPI in the current cycle, Administration have deemed it prudent to use this figure for the purpose of budget forecasting.
- Financial Target 1 of the *East Waste Budget Framework Policy (Refer Report 8.3)* requires the application of a 1% return on revenue based on the draft FY2023 Common Fleet Costing charges (~\$16,700,000). Subject to the outcomes of Report 8.3, the Committee may wish to recommend to the Board to reduce the percentage applied.
- An almost 5% increase in operational hours has occurred and with the bulk of expenditure linked to operating costs (ie. Driver wages and on-costs, fuel, tyres, and maintenance) this results in driving a number of budget line increases up.

Waste Collection Activities

• The Budget Framework Policy requirements in relation to the Corporate Administration Fee are as follows:

"the Administration Fee is to be annually increased by the Local Government Price Index (LGPI), or the annual average percentage movement in the Common Fleet Costing Charge."

The December quarter LGPI is yet to be released, but historically is relatively aligned with CPI. As such CPI has been used (a recommendation to reference use of the December CPI rate within the Budget Framework Policy has been proposed by the Audit & Risk Committee). Should this figure be released prior to presentation of the figures to the Board, it will be updated.

Processing Fees – With the Recycling and Organics contracts secured through until 2025 with clear gate
rates and Member Councils commitment confirmed through agreements, assumptions on prices and
volumes will be more accurate than recent budgets. A 0% increase in collected volumes of recycling and
organics has been applied. The recycling volume trend continues to show a stagnation or decline in
weight (not volumes) associated with light-weighting of material and purchasing habits. For Organics,
the abnormally high spike in tonnes through September-November 2022 is expected to offset any
natural increase in Organics tonnes.

A large increase appears in the waste disposal income and expenditure lines, resulting from additional waste services managed in the City of Unley's behalf. Like all processing fees this is cost neutral for East Waste (in and out cost) as the expense of processing is recovered from the Member Councils, however it is important that accurate figures are provided to assist Council's with their internal budget processes.

• Fuel Gas and Oil – While fuel has stagnated in price in recent months, it remains volatile and predicting price very challenging. As the second largest single expense line it impacts the budget significantly. Total fuel usage is not expected to increase (assuming no change to the existing service) and through the application of a rate marginally higher than CPI (to provide a slight volatility buffer), a reduction, based on the current financial year has been realised.


- Employee Costs The increase in wages and salaries is principally attributed to the requirement for an additional two Drivers and additional overtime associated with the increase in servicing. An almost 5% increase in operational hours occurred over the past 12 months, which is expected to continue to increase. An additional part-time Finance role has also been required to strengthen the integrity of financial activities and mitigate risk and the additional 0.5% mandatory superannuation increase applied. Pleasingly, through prudent management elsewhere, the wages and salaries increase has been kept to a rate lower than CPI.
- **Insurance** Following a review of all insurances throughout the year, East Waste has incurred an increase in insurance premiums.
- **Depreciation** A significant increase in depreciation is experienced in the FY24 budget. This occurs predominately as a result of the timing of late truck renewals and additional fleet purchases (to service Unley) in the current financial year and early truck renewals in FY24. The increase in Depreciation alone accounts for over one-third of the projected increase.

Capital Expenditure

- Replacement of five (5) trucks as per the Fleet Asset Management Plan. As per the requirement in the Budget Framework Policy, "Vehicle Capital Expenditure is to be funded solely via external loan borrowings. An annual review of this principle is to be confirmed through budget adoption process."
- Beyond vehicle replacements there are no other capital items of note.

Administration is committed to minimising expenses wherever possible and has again develop a fiscally responsible budget, yet still provide for East Waste to be a leader in innovation, technology and ultimately investment in activities which will work towards the minimisation of material going to landfill. Given the above assumptions and requirements, East Waste is looking at a service cost increase of approximately 7%. With CPI currently sitting at 8.6% and our service operating time increasing by approximately 5%, this is a strong outcome.

Following deliberation of the FY24 Annual Plan and Budget, the Audit & Risk Committee at the February meeting resolved:

8.4 DRAFT 2023/24 ANNUAL PLAN & BUDGET

Moved Mr Bell that:

- 1. The Committee notes and approves the draft 2023/24 Annual Plan for presentation to the Board.
- 2. The draft 2023/24 Draft Budget Key Assumptions are noted and supported for presentation to the Board.

Seconded Ms Di Blasio

Carried

RECOMMENDATION

That the Board:

- 1. Endorse the East Waste 2023/24 Annual Plan, as presented in Attachment A;
- 2. Endorse the associated draft budget and proposed Member Council Fees;
- 3. Authorise the General Manager to distribute to each Member Council for review and comment, the *Draft* 2022/23 *Annual Plan*, as presented in Attachment A, along with the proposed fees.

EastWaste per year could be saved if all food \$3.09M and compostable materials were placed in the green bin rather than 58.2% of resources the landfill bin 56.9% were diverted of the material in from landfill the general waste/ landfill bin however... could be recycled or composted 41.7% and conditions to 14.4% contamination 9.4% only **12.1%** of all food organics were disposed of 13.5% was correctly in the recyclable green bin 10.4% material of contaminan was general EastWaste

2023/24 Annual Plan

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VISION

The Destination

To be the leading waste logistics company in Australia through the delivery of innovative collection and resource management services.

MISSION

The Vehicle

Delivering leading-edge solutions and services for a cleaner and sustainable future.

East

Executive Summary

Having onboarded the City of Unley in the last half of 2022, East Waste now has eight high-quality Member Councils which it provides an array of kerbside waste and services to. This equates to over 40% of South Australia's metropolitan Councils and approximately 25% of the Adelaide population.

The focus of the FY24 Annual Plan is diverse, however has three primary focus areas:

- 1. A continuation of activities designed to improve the connection and interaction with residents seeking to engage with East Waste.
- 2. Progression of behaviour change programs, principally around food diversion from landfill to organics.
- 3. Strengthening the integrity of our internal systems, processes and framework in order to reduce risk and improve our already high Governance levels.

Sharp CPI increases, including the highest quarter increase in the past 30 years, necessitates East Waste curbing expenditure in several other areas to mitigate the impost on Member Councils. Fuel continues to remain volatile, making confident forward projections challenging.

Background

East Waste is the trading name of Eastern Waste Management Authority, which was established in 1928. The Authority is a regional subsidiary of the Adelaide Hills Council, City of Burnside, Campbelltown City Council, City of Norwood Payneham & St Peters, City of Mitcham, City of Prospect, City of Unley and Town of Walkerville.

East Waste is governed by a Charter (<u>the Charter</u>) pursuant to *Section 43* of the *Local Government Act 1999* and administered by a Board, which includes a director appointed by each Council and an Independent Chair. Through the admission of the City of Unley as a Member Council, East Waste undertook the required periodic review of the Charter which has now been endorsed by all Member Councils and is live.

Clause 51 of the Charter requires the Authority each year to have an Annual Plan which supports and informs the budget. Specifically, it is to include an outline of East Waste's objectives, the activities intended to be pursued, and the measurement tools defined to assess performance. It must also assess and summarise the financial requirements of East Waste and set out the proposals to recover overheads and costs from the Member Councils.

Sitting above the Annual Plan is the *East Waste 2030 Strategic Plan* which sets out a series of bold and ambitious targets (Key Performance Indicators) which we aspire to meet through five Key Objectives and a series of Strategies. The *2030 Strategic Plan* is summarised on the following page.

For full context this Plan should be read in conjunction with East Waste's broader strategic planning framework including the *Strategic Plan 2030*, Long-Term Financial Plan, and Risk Management Planning Framework.

As a regional subsidiary, East Waste recognises that success from this Annual Plan is not possible without the continued support, integration and active working partnership of all our Member Councils and key Strategic Partners. East Waste is committed to developing and continuing partnerships which ultimately drive value back to the communities we serve. The value East Waste offers is unique, in that we are continually working with our Member Councils to drive down costs. East Waste have established a model where we are nimble and respond swiftly to external impacts and Member Council requests, in a far more timely manner than industry counterparts. East Waste takes much of the worry and pressures associated with waste away from the Member Councils, allowing them to focus on other key matters of importance to them and their communities.

East Waste 2030 Strategic Plan Vision, Objectives & Strategies

VISION

To be the leading waste logistics company in Australia through the delivery of innovative collection and resource management services to our Member Councils & their Communities.

	1. Deliver cost-effective	2. Maximise source separation	3. Provide leading and	() 4. Help develop a local		5. Provide	e leadershi	D	
OBJECTIVES	and efficient services facilities	and recycling	innovative behaviour change and education	circular economy					
STRATEGIES	 Attract additional services and/or new councils where further economies of-scale can be achieved Offer a single contract for the management of the residual waste to all member councils Partner with other councils and organisations to achieve greater synergies and economies of scale in service delivery Investigate and implement collection technologies and innovation Provide a consistently high standard of Customer Service 	 2.1 Provide more service choice and flexibility to residents on kerbside services to support them to increase their recycling levels 2.2 Provide a tailored 3-stream service to Multi-Unit Dwellings (MUDs) to support waste reduction and increased recycling 2.3 Pilot a tailored service delivery model across a business precinct(s) to support waste reduction and increased recycling 	 3.1 Engage in research and projects delivering evidence-based data which increases behaviour change decision making 3.2 Develop an integrated and tailored long-term community behaviour change and education program 3.3 Identify and trial behaviour change programs aimed at reducing contamination 3.4 Encourage and support councils to introduce an incentive(s) to households to reduce their landfill volumes 3.5 Engage schools in behaviour change & waste education 	 content products 4.2 Encourage and support councils to procure and use recycled cont products 4.3 Support councils to implement sharing economy and reuse initiatives 4.4 Investigate options to 	reprocessing and safety sta procurement of recycled content products 5.2 Advocate Member 4.2 Encourage and support councils to procure and use recycled content products 5.4 Quality a Corporat Financia 4.3 Support councils to implement sharing economy and reuse initiatives 4.4 Investigate options to process and extract the highest value from		nplement best practice afety standards dvocate on behalf of our lember Councils west in our people wality and transparent orporate (Governance & inancial) Activities		
				BASELI	NE ~ 201	23 ~ 202	203	10 9	
KPIs	At least 75 percent (by weight) o	f total kerbside materials are se	parately collected and recycle	d by 2030	54%	60%	66%	75%	
We will measure our	100 percent (by weight) of total f	ood waste is separately collecte	ed and recycled by 2030		13%	40%	75%	100%	
success in reaching our	At least 60 percent (by weight) o	f kerbside materials from MUD	s are separately collected and	recycled by 2030	> -	45%	50%	60%	
objectives through the	At least 60 percent (by weight) o	f materials from businesses ser	rviced are separately collected	and recycled by 2030	> -	45%	50%	60%	
following KPIs	Reduce average contamination of	of kerbside commingled recycli	ing stream to less than 7 perce	ent (by weight)	12.5%	<11%	<9%	<7%	
				VAT				1	\land

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2023/24 Focus

At a high level, progression towards the Vision and 2030 Strategic Plan Key Performance Indicators (KPI's) will be the primary focus and sit behind all the activities that East Waste undertake in the 12 months from 1 July 2023.

The KPIs set in the 2030 Strategic Plan were deliberately designed to be stretch targets and will require creative approaches and the support and engagement with our Member Councils and external Organisations in order to achieve them. The 15 programs listed below will step East Waste towards these goals, however, are by no means a silver bullet to achieving any of the KPIs.

Objective 1: Deliver cost-effective and efficient services & facilities ensure East Waste remains true to its core function of providing high quality and fiscally efficient services to Member Councils, while at the same time seeking external opportunities which add value to the East Waste model. In addition, ensuring that we continue to have contemporary modes of engagement and facilities to deliver services is paramount.

Objective 2: Maximise Source Separation and Recycling and *Objective 3: Provide leading and innovative behaviour change and education* are centred on improving material efficiency, diversion from landfill and actively working towards the Key Performance Indicators listed within the 2030 Strategic Plan. The actions are also designed to help East Waste as an entity, achieve the State Government 2025 diversions targets (specifically Municipal Solid Waste and Food). Within these targets are specific actions centred around improving food waste efficiency and driving down the \$3.09M of wasted resources and financial costs across Member Councils each year. Food diversion remains our single biggest opportunity and with growing Member Council support and enthusiasm, the FY24 year shapes as a pivotal formation year for several exciting and rewarding programs in this space. Undoubtedly, these will reinforce East Waste as leader in the space.

Objective 4: Help Drive a Local Circular Economy, recognises that East Waste has a role to play in assisting and supporting our Members to be more engaged and active within the local circular economy space.

Objective 5: Provide Leadership, actions assist East Waste to continue to strengthen the integrity of internal systems, processes and framework and invest in our people, in order to reduce risk and improve our already high Governance levels.

The actions are far from a prescriptive list, rather the key projects East Waste intends to undertake over the 2023/24 year and more detail on each is provided below. While these will be the key focus, East Waste will remain as a fluent and adaptable Organisation that is able to pivot and respond as required to maximise funding, partnerships, opportunities and projects that will fast-track the pursuit of our KPIs.

This Annual Plan is to be effective from 1 July 2023.

Annual Plan 2023/24 Delivery Schedule

NO.	ACTIVITY/PROJECT	OVERVIEW	OBJECTIVE	STRATEGY	MAIN KPI TARGET
		DELIVER COST EFFECTIVE AND EFFICIENT SERVICE	S AND FACILITIES		
1.	Continue & Expand Core services	East Waste optimisation will come from providing a full suite of services to Member Councils. Where this doesn't occur, East Waste will work with the respective Councils in a bid to secure these services.	Deliver Cost Effective and efficient services and facilities	1.1	Vision Target
2.	Investigate opportunities outside of existing Member Councils.	When potential opportunities arise, East Waste will investigate service provision to non-member Councils where value to existing Members can be realised.	Deliver Cost Effective and efficient services and facilities	1.1	Vision Target
3.	Undertake a review of Business Facilities	East Waste currently leases Depot facilities at 1 Temple Court Ottoway. Ahead of the lease expiration, completion of a business case covering a review of existing arrangements, future needs and growth is appropriate.	Deliver Cost Effective and efficient services and facilities	1.3	Vision Target
4.	Establish Service Level Agreements	The establishment of Service Level Agreements (SLA) with each Member Council will better clarify roles and responsibilities across the range of delivery areas.	Deliver Cost Effective and efficient services and facilities	1.5	Vision Target
5.	Increase Customer Engagement Opportunities	Further enhancement of customer access and engagement through online service portals for the booking of key East Waste services.	Deliver Cost Effective and efficient services and facilities	1.5	Vision Target

MAXIMISE SOURCE SEPARATION & RECYCLING

6.	Continue to advance a broadscale 'Choice & Flexibility model.'			2.1	 At least 75% of kerbside material separately collected & recycled 100% of food waste separately collected and recycled.
7.	Investigate options for identified problematic waste (ie. soft plastics) and the role East Waste can play in providing viable solutions for the community	There are several problematic waste streams and/or infant or proposed programs to address the problem. This project will investigate key issue waste streams and determine the best role East Waste can play in supporting, promoting, or implementing.	separation and	2.1	 At least 75% of kerbside material separately collected & recycled Reduce average contamination of kerbside comingled recycling stream to less than 7%

PROVIDE LEADING AND INNOVATIVE BEHAVIOUR CHANGE AND EDUCATION

8.	Delivery of the "Why Waste It?" behaviour change program and associated social media.	Utilising the results of the reviews and biennial kerbside audits undertaken over the past 4 years, refine and deliver the ongoing successful "Why Waste It?" program.	-	3.2	• Vision Target
9.	Household Reporting	Utilising the latest proven technology, determine if individual household reporting, on key waste metrics can be collected and efficiently distributed to householders in a bid to improve awareness and landfill diversion.	Provide leading and innovative behaviour change and education	2.2	At least 75% of kerbside material separately collected & recycled

HELP DRIVE A LOCAL CIRCULAR ECONOMY

	and Organics Processors to identify research, markets and	Through contracts with two proactive Material Recovery Facilities and a long-standing relationship with Jeffries, an opportunity exists to maximise local reuse opportunities. This project will investigate new and existing opportunities and pathways to adoption by East Waste and Member Councils.	Circular Economy	4.1	Vision Target
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		PROVIDE LEADERSHIP			
11.	Fleet Replacement	In line with the Long-Term Financial Plan, undertake the replacement of six (6) collection vehicles.	Provide Leadership	5.4	Vision Target
12.	Enterprise Agreement	Negotiate Enterprise Agreement for Operational Staff.	Provide Leadership	5.3	Invest in our People
13.	WHS System Responsibility and Accountability	Work Health & Safety Management System Responsibility and Accountability were identified as an area for improvement within the recent LGRS risk audit. East Waste will review current relevant WHSMS responsibilities and accountabilities and where required, implement improvements to ensure greater Organisational awareness and commitment.	Provide Leadership	5.1	Implement best practice safety standards
14.	Risk Mitigation & Governance	 Review key finance and governance systems, and processes to identify one or more of; Process efficiency; Process integrity; Improved governance; and Knowledge improvement & retention, 	Provide Leadership	5.4	Quality & Transparent Corporate Activities.
15.	Implementation of Service Vision, Values and Standards.	Generate and implement across the Organisation a tailored Service Vision, Values and Standards framework, that drives a clear vision, consistency and ultimately an enhanced customer experience	Provide Leadership	5.3	Invest in our People





Budget Management

East Waste operates almost entirely on a Common Fleet Costing methodology, whereby Member Councils are charged directly proportionate to the time it takes to undertake their collection services. This is achieved through the utilisation of a specialised, highly accurate and powerful cloud-based, real-time GPS based system, supported by detailed reporting capabilities. As a result of this, minor variations in the common fleet percentages (and therefore apportioning of Common Fleet costs) occur from year to year in response to efficiencies and increased collection costs (e.g. increase in developments, Fire Ban days and events). Specific costs (and rebates where applicable) such as waste disposal and resource processing are directly on-charged, to Member Councils.

Fuel is the second biggest operational expense at East Waste, behind wages with the price being highly volatile, particularly over the past 12-18 months. This has made accurate budgeting and forecasting exceedingly challenging and while all available information and indicators have been considered for inclusion in these figures, the potential for significant fuel variations remain.

A series of higher-than-expected CPI increases, including the annual December 2022 rate increasing for Adelaide by 8.6%, has necessitated the need to apply a higher-than-normal CPI increase to several cost centres. In order to keep Council costs as low as possible, East Waste have offset these sharp rises with little or no increase across a number of other cost centres.

The budget to deliver this Annual Plan, along with all East Waste's Services and legislative requirements is detailed in the following proposed 2023/24 Financial Papers (refer Attachment 1-5).

EAST WASTE

Projected Statement of Comprehensive Income (Budgeted) for the Financial Year Ending 30 June 2024

FY2022		FY2023	FY2023	FY2024
Audited Actuals		Adopted Budget	BR2	Proposed Budget
\$'000		\$'000	\$'000	\$'000
	Income			
16,579	User Charges	21,955	21,581	22,747
10	Investment income	13	23	20
81	Grants, subsidies and contributions	75	75	50
932	Other	1,069	1,019	1,322
17,602	Total	23,112	22,698	24,139
	Expenses			
6,386	Employee Costs	7,164	7,174	7,675
9,303	Materials, contracts & other expenses	13,241	12,482	13,275
2,043	Depreciation, amortisation & impairment	2,346	2,346	2,657
246	Finance costs	406	371	384
17,978	Total	23,157	22,373	23,991
(376)	Operating Surplus / (Deficit)	(45)	325	148
7	Asset disposals & fair value adjustments	200	100	18
(369)	Net Surplus / (Deficit)	155	425	166
-	Other Comprehensive Income	-	-	-
(369)	Total Comprehensive Income	155	425	166

EAST WASTE

Projected Balance Sheet (Budgeted) for the Financial Year Ending 30 June 2024

FY2022		FY2023	FY2023	FY2024
Audited Actuals		Adopted Budget	BR2	Proposed Budget
\$'000		\$'000	\$'000	\$'000
	Assets			
	Current			
2,001	Cash & Cash Equivalents	2,056	2,355	2,880
935	Trade & Other Receivables	661	935	935
50	Inventory	-	50	50
2,986	Total	2,717	3,340	3,871
	Non-Current			
8,542	Infrastructure, Property, Plant & Equipment	11,022	11,024	10,49
8,542	Total	11,022	11,024	10,490
11,528	Total Assets	13,739	14,364	14,36
	Liabilities			
	Current			
1,436	Trade & Other Payables	1,145	1,361	1,31
1,940	Borrowings	2,355	2,355	2,20
778	Provisions	787	838	89
4,154	Total	4,287	4,554	4,404
	Non-Current			
6,410	Borrowings	8,351	8,361	8,28
114	Provisions	137	174	229
6,524	Total	8,488	8,535	8,51
10,678	Total Liabilities	12,775	13,089	12,92
850	Net Assets	964	1,275	1,44
	Equity			
850	Accumulated Surplus	964	1,275	1,44
850	Total Equity	964	1,275	1,44

EAST WASTE

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Projected Statement of Cashflows (Budgeted) for the Financial Year Ending 30 June 2024

FY2022		FY2023	FY2023	FY2024
Audited Actuals		Adopted Budget	BR2	Proposed Budget
\$'000		\$'000	\$'000	\$'000
	Cash Flows from Operating Activities			
	Receipts			
17,400	Operating Receipts	23,024	22,600	24,069
9	Investment Receipts	13	23	20
	Payments			
(6,245)	Employee costs	(7,071)	(7,054)	(7,565)
(9,613)	Materials, contracts & other expenses	(13,241)	(12,482)	(13,275)
(258)	Interest Payments	(406)	(371)	(384)
1,293	Net Cash Flows from Operating Activities	2,319	2,716	2,865
	Cash Flows from Investing Activities			
	Receipts			
86	Sale of Replaced Assets	200	100	50
	Payments			
(2,305)	Expenditure on Renewal/Replaced Assets	(2,223)	(2,231)	(2,115)
(244)	Expenditure of New/Upgraded Assets	(2,597)	(2,597)	(40)
(2,463)	Net Cash Flows from Investing Activities	(4,620)	(4,728)	(2,105)
	Cash Flow from Financing Activities			
	Receipts			
2,031	Proceeds from Borrowings	4,525	4,525	2,000
	Payments			
(237)	Repayment of Lease Liabilities	(263)	(263)	(285)
(1,791)	Repayment of Borrowings	(1,896)	(1,896)	(1,944)
3	Net Cash Flow from Financing Activities	2,366	2,366	(229)
(1,167)	Net Increase (Decrease) in cash held	65	354	531
3,168	Cash & cash equivalents at beginning of period	1,991	2,001	2,355

EAST WASTE				
Projected Stateme	nt of Changes in Equity (Budgeted)			
for the Financial Ye	ar Ending 30 June 2024			
FY2022		FY2023	FY2023	FY2024
Audited Actuals		Adopted Budget	BR2	Proposed Budget
\$		\$'000	\$'000	\$'000
1,219	Balance at Start of Periof - 1 July	809	850	1,275
(369)	Net Surplus / (Deficit) for Year	155	425	166
-	Contributed Equity	-	-	-
	Distribution to Councils	-	-	-
850	Balance at End of Period - 30 June	964	1,275	1,441

FY2022		FY2023	FY2023	FY2024
Audited Actuals		Adopted Budget	BR2	Proposed Budget
\$'000		\$'000	\$'000	\$'000
17,602	Income	23,112	22,698	24,139
(17,978)	Expenses	(23,157)	(22,373)	(23,991)
(376)	Operating Surplus / (Deficit)	(45)	325	148
	Net Outlays on Existing Assets			
(2,305)	Capital Expenditure on Renewal and Replacement of Existing Assets	(2,223)	(2,231)	(2,115)
2,043	Depreciation, Amortisation and Impairment	2,346	2,346	2,657
86	Proceeds from Sale of Replaced Assets	200	100	50
(176)		323	215	592
	Net Outlays on New and Upgraded Assets			
(244)	Capital Expenditure on New and Upgraded Assets	(2,597)	(2,597)	(40)
-	Amounts Specifically for New and Upgraded Assets	-	-	-
-	Proceeds from Sale of Surplus Assets	-	-	-
(244)		(2,597)	(2,597)	(40)

EAST WASTE

Summary Budget Movement Worksheet for the Financial Year Ending 30 June 2024

Repayment of Borrowings - Leases

Net Non-Operating Result

Total

	FY23 Adopted Budget	FY2024 Propsed Budget	Movement: FY24 v FY23	Movement: FY24 v FY23 Adopted Budget
	\$	\$	\$	%
Administration Fee	255,174	277,119	21,945	8.60%
Common Fleet Costing	15,607,202	16,712,597	1,105,395	7.08%
Processing Income	6,197,723	5,757,171	(440,552)	-7.11%
Bin Services & Maintenance	1,058,600	1,310,575	251,975	23.80%
Profit / (Loss) from Disposal	200,000	18,000	(182,000)	-91.00%
Grant Income	75,000	50,000	(25,000)	-33.33%
Other Income	23,218	31,228	8,010	34.50%
Total	23,416,917	24,156,691	739,774	3.16%
Processing Expenses	6,197,723	5,757,171	(440,552)	-7.11%
Bin Service & Maintenance Expenses	1,058,600	1,310,575	251,975	23.80%
Employee Costs	7,164,270	7,674,925	510,655	7.13%
Fleet Maintenance	1,722,051	1,742,780	20,729	1.20%
Depreciation	2,346,000	2,657,404	311,404	13.27%
Interest	406,000	384,000	(22,000)	-5.42%
Fuel	2,852,172	2,608,485	(243,687)	-8.54%
Other Expenses	1,515,573	1,855,879	340,306	22.45%
Total	23,262,389	23,991,219	728,830	3.13%
Total Net Surplus	23,262,389	23,991,219 165,471	728,830 10,943	3.13% 7.08%
Net Surplus Non Operating Activities			-	
Net Surplus	154,528 FY23 Adopted	165,471 FY2024 Propsed	10,943 Movement: FY24 v	7.08% Movement: FY24 v FY23 Adopted
Net Surplus Non Operating Activities	154,528 FY23 Adopted	165,471 FY2024 Propsed	10,943 Movement: FY24 v	7.08% Movement: FY24 v FY23 Adopted
Net Surplus Non Operating Activities Income	154,528 FY23 Adopted Budget	165,471 FY2024 Propsed Budget	10,943 Movement: FY24 v FY23	7.08% Movement: FY24 v FY23 Adopted Budget
Net Surplus Non Operating Activities Income Proceeds from Sale of Assets	154,528 FY23 Adopted Budget 200,000	165,471 FY2024 Propsed Budget 50,000	10,943 Movement: FY24 v FY23 (150,000)	7.08% Movement: FY24 v FY23 Adopted Budget -133.33%
Net Surplus Non Operating Activities Income Proceeds from Sale of Assets Proceeds from Borrowings	154,528 FY23 Adopted Budget 200,000 4,525,000	165,471 FY2024 Propsed Budget 50,000 2,000,000	10,943 Movement: FY24 v FY23 (150,000) (2,525,000)	7.08% Movement: FY24 v FY23 Adopted Budget -133.33% -179.21%
Net Surplus Non Operating Activities Income Proceeds from Sale of Assets Proceeds from Borrowings Total	154,528 FY23 Adopted Budget 200,000 4,525,000	165,471 FY2024 Propsed Budget 50,000 2,000,000	10,943 Movement: FY24 v FY23 (150,000) (2,525,000)	7.08% Movement: FY24 v FY23 Adopted Budget -133.33% -179.21%
Net Surplus Non Operating Activities Income Proceeds from Sale of Assets Proceeds from Borrowings Total Expenses	154,528 FY23 Adopted Budget 200,000 4,525,000 4,725,000	165,471 FY2024 Propsed Budget 50,000 2,000,000 2,050,000	10,943 Movement: FY24 v FY23 (150,000) (2,525,000) (2,675,000)	7.08% Movement: FY24 v FY23 Adopted Budget -133.33% -179.21% -176.64%
Net Surplus Non Operating Activities Income Proceeds from Sale of Assets Proceeds from Borrowings Total Expenses Fieet Replacement Costs	154,528 FY23 Adopted Budget 200,000 4,525,000 4,725,000 4,525,000	165,471 FY2024 Propsed Budget 50,000 2,000,000 2,050,000 2,000,000	10,943 Movement: FY24 v FY23 (150,000) (2,525,000) (2,525,000) (2,525,000)	7.08% Movement: FY24 v FY23 Adopted Budget -133.33% -179.21% -176.64% -55.80%
Net Surplus Non Operating Activities Income Proceeds from Sale of Assets Proceeds from Borrowings Total Expenses Fleet Replacement Costs Motor Vehicle Replacement	154,528 FY23 Adopted Budget 200,000 4,525,000 4,725,000 4,525,000 55,000	165,471 FY2024 Propsed Budget 50,000 2,000,000 2,050,000 2,000,000 40,000	10,943 Movement: FY24 v FY23 (150,000) (2,525,000) (2,525,000) (2,525,000)	7.08% Movement: FY24 v FY23 Adopted Budget -133.33% -179.21% -176.64% -55.80% -27.27%
Net Surplus Non Operating Activities Income Proceeds from Sale of Assets Proceeds from Borrowings Total Expenses Fleet Replacement Costs Motor Vehicle Replacement Office Furniture & Minor Tools	154,528 FY23 Adopted Budget 200,000 4,525,000 4,725,000 55,000 50,000	165,471 FY2024 Propsed Budget 50,000 2,000,000 2,050,000 40,000 50,000	10,943 Movement: FY24 v FY23 (150,000) (2,525,000) (2,525,000) (2,525,000)	7.08% Movement: FY24 v FY23 Adopted Budget -133.33% -176.21% -176.64% -55.80% -27.27% 0.00%
Net Surplus Non Operating Activities Income Proceeds from Sale of Assets Proceeds from Borrowings Total Expenses Fleet Replacement Costs Motor Vehicle Replacement Office Furniture & Minor Tools Operations Office Upgrade	154,528 FY23 Adopted Budget 200,000 4,525,000 4,725,000 4,525,000 50,000 50,000 40,000	165,471 FY2024 Propsed Budget 50,000 2,000,000 2,050,000 40,000 50,000 40,000	10,943 Movement: FY24 v FY23 (150,000) (2,525,000) (2,525,000) (15,000)	7.08% Movement: FY24 v FY23 Adopted Budget -133.33% -179.21% -176.64% -27.27% 0.00% 0.00%
Net Surplus Non Operating Activities Income Proceeds from Sale of Assets Proceeds from Borrowings Total Expenses Fleet Replacement Costs Motor Vehicle Replacement Office Furniture & Minor Tools Operations Office Upgrade Plant Replacement	154,528 FY23 Adopted Budget 200,000 4,525,000 4,725,000 4,525,000 50,000 50,000 40,000 25,000	165,471 FY2024 Propsed Budget 50,000 2,000,000 2,050,000 40,000 50,000 40,000 50,000	10,943 Movement: FY24 v FY23 (150,000) (2,525,000) (2,675,000) (15,000) - - -	7.08% Movement: FY24 v FY23 Adopted Budget -133.33% -179.21% -176.64% -55.80% -27.27% 0.00% 0.00%

263,000

6,979,000

(2,254,000)

285,235

4,384,331

(2,334,331)

22,235

(80,331)

(2,594,669)

8.45%

-37.18%

3.56%

To appoint current Members of the East Waste Board to the East Waste Audit & Risk Management Committee

Board Meeting 23 February 2023 Item 8.4

EastWast

and East Waste General Manager Performance Review Committee.

Purpose of the Report

REPORT AUTHOR:

ATTACHMENTS:

Background

8.4:

The Audit & Risk Management Committee (ARC) is comprised of three Independent Members (Chair Emma Hinchey, Sandra Di Blasio and Linda Green) and two Board Members (currently Independent Board Chair, Fraser Bell and a vacant position as a result of the 2022 Local Government elections).

A: Audit and Risk Committee Terms of Reference

B: Terms of Reference GM, Performance Development Review Committee

The General Manager Performance Review Committee (GMPRC) is comprised of three (3) Members, one of who is the Independent Chairperson. Currently the only other active member is Mayor Holmes-Ross, with a prior City of Burnside representative, initially appointed as the third representative.

Report

Audit & Risk Management Committee

Membership of the ARC under the current Terms of Reference (refer Attachment A) is two Board Members and three independent members. Clause 4.7 of the TOR states:

4.7 Board Members are appointed to the Committee for two (2) years.

Mr Fraser Bell was last endorsed as a member of the Committee at the November 2021 Board as per the resolution below:

8.10 BOARD SUB-COMMITTEE APPOINTMENTS

COMMITTEE MEMBER APPOINTMENTS

General Manager

Moved Mr Cammell that the Board endorses that the Chair be one of the appointees to the East Waste Audit & Risk Management Committee for a period of 2 (two) years in accordance with the Audit & Risk Management Committee Terms of Reference. Seconded Mayor Holmes-Ross Carried

Given the above and that Mr Bell has 12 months remaining on his current Independent Chair term, there is no need to reappoint or extend his current tenure. A second Board representative will be called for at the meeting.

General Manager Performance Review Committee

Membership of the GMPRC under the current TOR (Refer Attachment B), is three Members, one of who is the Independent Chair and is detailed in Clause 3.



3. Membership

- 3.1 Members of the Committee shall be appointed by the Board of East Waste. The Committee shall consist of three members, one of whom is the Chairperson of the Board.
- 3.2 Only members of the Committee are entitled to vote in Committee meetings. Unless otherwise required by the Act, each member must vote on every matter that is before the Committee for decision. The Chairperson has a deliberative vote but does not, in the event of an equality of votes, have a casting vote.
- 3.3 Committee member appointments shall be for a term of three years, with a staggered rotation of members to support continuity.
- 3.4 The Chairperson of the Committee shall be the Chairperson of the Board.

Mayor Holmes-Ross was appointed to the Committee in 2019 and as such her position has expired. A call for two representatives for the GMPRC will be sought at the meeting.

RECOMMENDATION

That the Board:

- 1. Appoints ______ as a Board representative to the East Waste Audit & Risk Management Committee for a period of two years.
- 2. Appoints ______ and ______ as representatives to the General Manager Performance Review Committee for a period of three years.

AUDIT & RISK MANAGEMENT COMMITTEE TERMS OF REFERENCE



Туре	Governance
Category	Audit & Risk
First Issued/Adopted	2017
Minutes Reference	
Review Period	36 months
Last Reviewed	November 2021
Next Review	November 2024
Applicable Legislation	 Local Government Act 1999 Local Government (Financial Management) Regulations 2011 State Records Act 1997
Related Documents	East Waste Charter
Consultation Undertaken	Audit & Risk Committee
Responsible Officer	Manager Business Services

SIGNED:

General Manager Date: 25/11/2021

f.m.Sell

Chairperson

Date: 25/11/2021

1. Establishment

- 1.1 The Audit & Risk Management Committee is established under sections 41 and 126 of the *Local Government Act* 1999 (the Act) and in compliance with Regulation 17 of the *Local Government (Financial Management) Regulations 2011*.
- 1.2 The Committee is established to provide independent assurance and advice to the Board on accounting, financial management, internal controls, risk management and governance matters.

2. Objectives

- 2.1 The Committee is established to:
 - 2.1.1 Review financial statements to ensure that they present fairly, the state of affairs of East Waste.
 - 2.1.2 Propose and provide information relevant to reviewing East Waste's strategic management plans or annual business plans.
 - 2.1.3 Monitor the responsiveness of East Waste to recommendations for improvements based on previous audits and risk assessments.
 - 2.1.4 Propose and review the exercise of powers under section 130A of the Act.
 - 2.1.5 Liaise with East Waste's external auditor.
 - 2.1.6 Review the adequacy of the accounting, internal control, reporting and other financial management systems and processes of East Waste.
 - 2.1.7 Provide oversight of planning and scoping of the internal audit work plan and review and comment on reports provided by the person primarily responsible for the internal audit function.
 - 2.1.8 Recommend to East Waste the appointment of and oversee any external auditor appointed by East Waste.
 - 2.1.9 Review and evaluate the effectiveness of policies, systems and procedures established and maintained to identify, assess, monitor, manage and review strategic, operational risks.
 - 2.1.10 Review any reports prepared for the Board under section 48(1) of the Act (Prudential requirements for certain activities).

3. Role of the Committee

3.1 Financial Reporting and Sustainability

- 3.1.1 Review the Annual Report including the Annual Financial Statements and application of accounting policies and provide an opinion to the Board on whether they present fairly the state of affairs of East Waste and where appropriate, recommend the approval of any material to be included in the Annual Report concerning internal controls and risk management.
- 3.1.2 Review and make recommendations to the Board regarding the assumptions, financial ratios and financial targets in the Long Term Financial Plan.
- 3.1.3 Provide commentary and advice on the financial sustainability of East Waste and any risks concerning, and as part of the adoption of the Strategic Plans, Long Term Financial Plan, Annual Budget and periodic Budget Reviews.
- 3.1.4 Review and provide recommendations and comments to the Board on East Waste's Asset Management Plans.
- 3.1.5 Review and make recommendations to the Board regarding any other significant financial, accounting, and reporting issues deemed necessary by the Committee, East Waste or Administration.
- 3.1.6 Consider and provide comment on the financial and risk-related issues associated with any business referred to it by the Board for such comment.

3.2 Internal Controls and Risk Management

- 3.2.1 Monitor, review and evaluate the effectiveness of policies, systems and procedures established and maintained to identify, assess, monitor, manage and review financial and strategic operational risks.
- 3.2.2 Monitor and review the effectiveness of East Waste's internal control environment.
- 3.2.3 Review any reports prepared for the Board under section 48(1) of the Act (Prudential requirements for certain activities).
- 3.2.4 Monitor and review the effectiveness of East Waste's internal audit function.

3.3 Internal Audit

- 3.3.1 Provide oversight of planning and scoping of the internal audit work plan and review and comment on reports provided by the person primarily responsible for the internal audit function.
- 3.3.2 Monitor the responsiveness to recommendations for improvements based on previous audits and risk assessments, including those raised by East Waste's auditor.

Electronic version on the Intranet is the controlled version. Printed copies are considered uncontrolled. Before using a printed copy, verify that it is the current version.

3.4 External Audit

- 3.4.1 Oversee East Waste's engagement with the external auditor including but not limited to:
 - 3.4.2 assessing the external auditor's qualifications and expertise.
 - 3.4.3 recommending the approval of the external auditor's remuneration and terms of engagement to East Waste.
 - 3.4.4 assessing the external auditor's independence and objectivity and monitoring the external auditor's compliance with legislative requirements on the rotation of audit partners.
 - 3.4.5 consider and make recommendations to the Board concerning the appointment, reappointment and removal of the East Waste's external auditor.
 - 3.4.6 If an auditor resigns, the Committee shall investigate the issues leading to this and decide whether any action is required.
 - 3.4.7 Liaise with East Waste's external auditor.
 - 3.4.8 Review and make recommendations on the annual audit plan, and in particular its consistency with the scope of the external audit engagement as well as the internal audit plan.
 - 3.4.9 Review the findings of the audit, paying particular attention to any accounting and audit judgements, any adjusted or unadjusted differences and any other significant issues arising from the audit.
 - 3.4.10 Review any representation letter requested by the external auditor before they are signed by management; and
 - 3.4.11 Review Administration's response to reviews, recommendations and audit letters provided by the External Auditor.

4. Membership

- 4.1 Members of the Committee shall be appointed by the Board of East Waste.
- 4.2 The Committee shall consist of five (5) members, two (2) of whom shall be members of the Board and three (3) members who are not a member of the board (independent members).
- 4.3 One (1) independent member of the Committee must have financial experience relevant to the functions of the Committee as determined by the Board.
- 4.4 One (1) independent member of the Committee must have experience in the field of legal practitioner and / or risk management and/or governance as determined by the Board.

- 4.5 Expressions of Interest for the Independent Members shall be sought by the Board and be for a maximum term of two (2) years. The terms of the appointment should be arranged to ensure an orderly rotation and continuity of membership despite changes to the Board's Elected Members, hence their terms will expire in alternate years.
- 4.6 Independent Members are eligible for reappointment at the expiration of their term of office at the sole discretion of the Board. An independent Member may be appointed for a maximum of three (3) consecutive terms. An Independent Member who has served three (3) consecutive terms is eligible to reapply two (2) years after the expiry of their three (3) terms unless, appointed by the board following an expression of interest.
- 4.7 Board Members are appointed to the Committee for two (2) years.

5. Voting

- 5.1 Only members of the Committee are entitled to vote in Committee meetings. Unless otherwise required by the Act not to vote, each member must vote on every matter that is before the Committee for decision. The Chairperson has a deliberative vote but does not, in the event of an equality of votes, have a casting vote.
- 5.2 All decisions of the Committee shall be made based on the majority decision of the members present.
- 5.3 In the event of a tied vote where the members have not decided, the question is neither carried nor lost.
- 5.4 If a vote is tied, the matter may be referred back to the Committee (with or without additional information to inform the debate and decision making) or referred to the Board for a resolution.

6. Conflict of Interest

6.1 Members of the Committee must comply with the conduct and conflict of interest provisions of the Act. In particular, sections 62, 63, 64, 73 and 74 must be observed.

7. Register of Interests

7.1 All independent members on section 41 Committees need to complete a Register of Interest in accordance with chapter 5 part 4 – Division 2 of the Local Government Act 1999.

8. Meetings

- 8.1 The Committee shall meet at least quarterly prior to Board meetings.
- 8.2 Ordinary Meetings of the Committee will be held at times and places determined by the Committee.
- 8.3 Special Meetings of the Committee may be called in accordance with the Act.

- 8.4 Notice of each meeting confirming the venue, time and date together with an agenda of items to be discussed, shall be forwarded to each member of the Committee, the board and any observers. No later than three (3) clear days before the date of the meeting. Supporting Papers shall be sent to Committee members and other attendees as appropriate at the same time.
- 8.5 Members of the public can attend Committee meetings unless prohibited by the resolution of the Committee under the confidentiality provisions of section 90 of the Act.
- 8.6 Minutes of the Committee meetings shall be circulated within five (5) days after the meeting to all members of the committee.
- 8.7 East Waste's General Manager may direct employees or contractors to attend any meeting as observers or be responsible for preparing papers for the Committee.
- 8.8 East Waste's auditor may be invited to attend meetings of the Committee but is required to attend meetings considering the draft annual financial report and results of the external audit.
- 8.9 Part 2 of Local Government (Procedures at Meetings) Regulations 2013 apply to his Committee.
- 8.10 A member of a Committee can participate in the meeting via electronic means provided advance notice has been provided and facilities are available.

9. Quorum

9.1 The quorum necessary for the transaction of business shall be three (3) members. A duly convened meetings of the Committee at which a quorum is present shall be competent to exercise all or any of the authorities, powers and discretions vested in or exercisable by the Committee.

10. Administrative Resources

10.1 The General Manager shall provide administrative resources to the Committee to enable it to adequately carry out its functions.

11. Sitting Fees

- 11.1 Independent Members (excluding the Chairperson) of the Committee, when attending committee Meetings will be paid a sitting fee for their attendance.
- 11.2 The sitting fee will be determined by the Board every four (4) years.
- 11.3 Sitting fees are paid following each meeting.

12. Reimbursement of Expenses

12.1 Reimbursement of Expenses incurred by members of the Committee will be paid in accordance with East Waste's reimbursement process.

13. Conduct and Disclosure of Interests

13.1 Members of the Committee must comply with the conduct and conflict of interest provisions of the Act. In particular, Sections 62,63,64,73 and 74 must be observed.

TERMS OF REFERENCE GENERAL MANAGER, PERFORMANCE **DEVELOPMENT REVIEW COMMITTEE**



Туре	Governance
Category	Human Resources
First Issued/Adopted	2018
Minutes Reference	
Review Period	36 months
Last Reviewed	N/A
Next Review	November 2024
Applicable Legislation	Local Government Act 1999
Related Documents	East Waste Charter
Consultation Undertaken	Audit & Risk Committee
Responsible Officer	Manager Business Services

SIGNED:

..... Chairperson

Date: __/__/

General Manager

Date: __/__/

1. Establishment

- 1.1 The Eastern Waste Management Authority (established under Section 43 of the Local Government Act 1999 (the Act), and the General Manager, Performance Development and Review Committee (the Committee) is proposed to assist the Board of the regional subsidiary in the employment and performance management of its General Manager.
- 1.2 The Committee may be wound up at any time by resolution of the Board.

2. Role of the Committee / Purpose

- 2.1 A key objective of the Committee is to guide and develop the General Manager's performance and development in the role of managing the operations of East Waste, thereby assisting the Board to meet its legislative and probity requirements as required by the Local Government Act 1999 (the Act) and other relevant Legislation, Standards and Codes.
- 2.2 The Committee will assist the Board in monitoring the performance, development, employment conditions and contract of the General Manager.
- 2.3 The Committee is required to assist East Waste in the effective conduct of its responsibilities for human resource management of its primary employee, the General Manager; such process being an important component of effective governance and risk management.
- 2.4 The Committee is established to assist the co-ordination of relevant performance development and review activities with the General Manager, on behalf of the Board, thus facilitating achievement of overall organisational objectives in an efficient and effective manner.
- 2.5 As part of East Waste's Governance obligations to its Constituent Councils, the Board has constituted a Committee to facilitate:
 - 2.5.1 The enhancement of the performance planning and review processes for the General Manager.
 - 2.5.2 Effective Management of these processes annually.
 - 3.53 Compliance with laws and regulations as well as use of best practice and human resource management guidelines.
 - 2.5.3 Management of employment conditions and the employment contract for the General Manager, including professional development and remuneration review; and
 - 2.5.4 Effective communication between the General Manager and the Board and all relevant parties.

3. Membership

- 3.1 Members of the Committee shall be appointed by the Board of East Waste. The Committee shall consist of three members, one of whom is the Chairperson of the Board.
- 3.2 Only members of the Committee are entitled to vote in Committee meetings. Unless otherwise required by the Act, each member must vote on every matter that is before the Committee for decision. The Chairperson has a deliberative vote but does not, in the event of an equality of votes, have a casting vote.
- 3.3 Committee member appointments shall be for a term of three years, with a staggered rotation of members to support continuity.
- 3.4 The Chairperson of the Committee shall be the Chairperson of the Board.

5. Conflict of Interest

5.1 Members of the Committee must comply with the conduct and conflict of interest provisions of the Act. Sections 62, 63, 64, 73 and 74 must be observed.

6. Register of Interests

6.1 All independent members on section 41 Committees need to complete a Register of Interest in accordance with chapter 5 part 4 – Division 2 of the Local Government Act 1999.

7. Meetings

- 7.1 The Committee shall meet at least once per year.
- 7.2 Ordinary meetings of the Committee will be held at times and places determined by the Committee. A special meeting of the Committee may be called in accordance with the Act.
- 7.3 Notice of each meeting confirming the venue, time and date, together with an agenda of items to be discussed, shall be forwarded to each member of the Committee, no later than 3 clear days before the date of the meeting. Supporting papers shall be sent to Committee members (and to other attendees as appropriate) at the same time.
- 7.4 The notice of Committee meetings shall be communicated to the Board. However, the majority of the business of this Committee is regarded as relevant to Section 90 (3) (a)) in that it would involve the unreasonable disclosure of information concerning the personal affairs of a person;
- 7.5 Meetings must be conducted in accordance with the Local Government (Procedures of Meetings) Regulations 2013 Parts 3 and 4.
- 7.6 All business put to the Committee will be brought forward to a meeting by motion, recommendation, staff report or other business.

- 7.7 Only members of the Committee are entitled to vote in Committee meetings. Unless otherwise required by the Act not to vote, each member must vote on every matter that is before the Committee for a decision.
- 7.8 The Chairperson of the meeting will have a deliberative vote only.
- 7.9 The Chairperson shall ensure that the proceedings and resolutions of all meetings of the Committee, including recording the names of those present and in attendance, are minuted, and that the minutes otherwise comply with the requirements of the Local Government (Procedure at Meetings) Regulations 2000.
- 7.10 Minutes of Committee meetings shall be circulated within 5 days after a meeting to all members of the Committee and will be tabled to the subsequent ordinary meeting of the Board.
- 7.11 The General Manager is an attendee of all meetings and may be responsible for preparing papers for the Committee.
- 7.12A member of a Committee can participate in the meeting via electronic means provided advance notice has been provided

8. REPORTING

- 8.1 The Committee shall report its activities, findings and recommendations to the Board.
- 8.2 A suitably qualified independent will be engaged to assist the Committee in undertaking the annual review and to provide independent advice.
- 8.3 The Committee shall report annually to the Board summarising the activities of the Committee during the previous financial year.
- 8.4 The Committee shall review and make recommendations to the Board (where necessary) regarding:
 - 8.4.1 Changes to the employment conditions or contract of the General Manager.
 - 8.4.2 Remuneration review.
 - 8.4.3 Any performance concern or issue relating to the conduct of the General Manager; and/or
 - 8.4.4 Changes to the Terms of Reference for the Committee.

9. Conflict Resolution

9.1 Any conflict that arises in meetings between the GM and a member, will be mediated by the Chairperson. If any conflict arises between the Chairperson and the GM, it will be referred to the full Board or an independent mediator.

10. Administrative Resources

10.1 The GM's Performance Committee has the power to request any assistance to support its operation; any such person is not a member of the Committee. The East

Waste General Manager shall ensure adequate resources are provided to the Committee as required.

11. Quorum

11.1 The quorum necessary for the transaction of business shall be three members. A duly convened meeting of the Committee at which a quorum is present shall be competent to exercise all or any of the authorities, powers and discretions vested in or exercisable by the Committee.



8.5:	DRAFT SUBMISSION – 2023 SINGLE-USE AND OTHER PLASTIC PRODUCTS REGULATIONS AMENDMENT
REPORT AUTHOR:	General Manager
	Leader Education & Promotions
ATTACHMENTS:	A: East Waste Draft Submission

Purpose of the Report

To seek the Board's endorsement of East Waste's submission to the State Government's Proposed 2023 Singleuse and Other Plastic Products Regulations amendment.

Background

On September 9 2020, the South Australian Parliament passed the *Single-use and Other Plastic Products* (*Waste Avoidance*) *Act 2020*. This legislation was the first of its kind in Australia and a positive step towards avoiding waste. Following initial bans, in November 2022 the South Australian Government announced the phasing out of additional single-use and other plastic products over the next 3 years, with the next grouping to come into effect on 1 September 2023.

Report

Four plastic products will be prohibited from sale, supply or distribution in South Australia from 1 September 2023, including:

- •plastic pizza savers;
- plastic-stemmed cotton buds;
- single-use plastic bowls without lids for food and beverages; and
- single-use plastic plates for food.

In order to enact the ban a variation to the regulations under section 6(1)(h) of the *Single-use and Other Plastic Products (Waste Avoidance) Act 2020* to prescribe additional prohibited items is required and the Government is seeking feedback on the draft regulations, which outline the products to be banned and the proposed exemptions.

Consultation on the draft regulations will close at 5 pm on 28 February.

East Waste's draft response (refer Attachment A) is consistent with previous responses associated with the phasing out of single use plastics: that is we support the banning of plastics to minimise contamination and unnecessary waste in society and call for a compressed timeframe of items listed in subsequent steps.

RECOMMENDATION

That the Board endorse *the Single-use and other plastic products Regulations amendment* submission to the State Government, as presented in Attachment A.

24 February 2023

Attn: Single Use Plastic Regulations Consultation Green Industries SA GPO Box 1047 Adelaide SA 5001 GISA.sup@sa.gov.au

Dear Sir/Madam,

Turning the Tide: Proposed 2023 Single-use and Other Plastic Products amendment regulations

East Waste commends the South Australian Government's continued leadership role in prohibiting problematic single use plastic items. As highlighted in The Plastic Waste Makers Index, published by <u>The Minderoo Foundation</u>, research into the countries generating the most single-use plastic waste per capita, shows Australia having the highest rate. In 2019 the average Australian generated 59 kg of bottles, packaging and other plastic waste, highlighting the necessity to implement further restrictions on single-use plastic products. East Waste strongly supports the legislative change which will see plastic stemmed cotton buds, single-use plastic bowls and plates as well as plastic pizza savers being phased out in September this year.

For context, East Waste is a regional subsidiary of eight Councils, being Adelaide Hills Council, City of Burnside,



Campbelltown City Council, City of Mitcham, City of Norwood Payneham & St Peters, City of Prospect, City of Unley and the Corporation of the Town of Walkerville. On behalf of these Member Councils, East Waste manage approximately twenty five percent (25%) of metropolitian Adelaide's kerbside municipal waste, organics, and recycling with a modern fleet and shared services model and completes over 9 million kerbside bin collections every year. East Waste has long been involved in the waste industry with our origins commencing 95 years ago in 1928.

Our response provides a focus on single-use items that are problematic in terms of their recyclability as well as presenting issues with contamination of co-mingled recycling and green organics streams. Reducing contamination remains a key focus area for both East Waste and our Member Councils as

Eastern Waste Management Authority

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highlighted in the Key Performance Indicators (KPIs) outlined in our Strategic Plan; *Reduce average contamination of kerbside co-mingled recycling stream to less than 7 percent (by weight).*

Diverting waste from landfill offers significant financial and carbon emission savings to our Member Councils. *Replacing the Waste* with recyclable or compostable alternatives is an important step in reducing the amount of waste sent to landfill. We also consider that priority should be given to options further up the waste hierarchy and enable more reusable and returnable packaging items to be supported. This year presents a great opportunity to promote reusable and returnable alternatives for plastic plates and bowls.

Similarly next year with the phasing out of single-use plastic cups and coffee cups, reusable and returnable options should be given priority. East Waste has recently facilitated the use of ECup Australia's reusable cups at Campbelltown City Council's Moonlight Market events which saw a marked decrease in waste generated at the events. Responses to the items selected for discussion are detailed below.

1. Plastic pizza savers

Are there any issues or potential unintended consequences related to this regulation?

We consider that plastic pizza savers are an unnecessary plastic item causing potential contamination of the organics stream. Particularly now that residents are becoming increasingly aware that pizza boxes can be discarded in the green organics bin along with leftover pizza. In addition to this, the possibility of implementing more frequent collections of green organics streams in the future will allow for higher volumes of food and compostable food containers, including pizza boxes to be collected. Eliminating possible contaminants in this stream, including plastic lined fibre products (as per 3.1) should be prioritised.

East Waste consider the alternatives as stated in the initial *Turning the Tide 2021* paper as practical, cost effective and something that can be implemented immediately; i.e.; the obvious alternative is nothing at all. Some pizzerias have turned to the method of baking a small bread ball into the centre of their pizzas. There are also options to make these from the same material as the pizza box. Both these options would allow them to be placed in the organics bin along with any uneaten pizza.

2. Plastic-stemmed cotton buds

Are these regulations appropriate for preventing plastic-stemmed cotton buds from ending up in South Australia's marine environments?

Whilst plastic stemmed cotton buds present more of a marine litter issue than a significant contamination issue in waste streams, we support the move for eliminating these items. This is supported by the fact that there are a number of alternative options in Australia, including bamboo, sugarcane, wood and paper stemmed products. Reusable cotton buds that can be washed are also an alternative. A push for the sale of compostable items should be the clear focus.

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Are there any issues or potential unintended consequences related to this regulation?

Although there are alternative options available there are no known certified compostable cotton buds. Further consultation with commercial composting facilities; Jeffries and Peats is required to determine if any of the alternatives including bamboo, sugarcane or paper stemmed products are suitable for commercial composting.

Sugarcane or cornstarch/PLA alternatives should not be recommended as a sustainable alternative as these will not breakdown readily in a marine environment or other natural environment. As stated in the *Turning the Tide 2021* paper; *bioplastics must be sent to a commercial compost facility, otherwise they pose similar environmental risks to traditional plastics, including the formation of microplastic.* We support the exemptions that *if deemed necessary*, plastic stemmed cotton buds may still be used for medical, scientific, law enforcement or forensic purposes.

3. Single-use plastic plates and bowls

With regard to plastic bowls and plastic cups, most are made from #5 Polypropylene (PP) plastic. From a recyclability perspective, polypropylene is said to be highly recyclable and can be recycled many times with minimal degradation. So, in that respect it's a very desirable polymer to be placed in the yellow recycle bin and has high demand in the Australian market. One of the applications for recycled Polypropylene used here is SA is TOBERITE[®] which uses engineered polypropylene Atoms as a replacement for stone aggregate. This has been used by City of Marion and other Councils (https://www.youtube.com/watch?v= b--OMO2aP8&t=141s).

The issue arises when these items are placed in the green organics bins, filled with or without food. In the recent East Waste Household Bin Audit conducted in April 2022, plastic packaged food made up forty one percent (41%) of contaminants (by weight) found in green organics bins. Plastic packaged food included plastic containers, bags and other plastic packaging.

Further to this, 9.4% of unrecovered resources found in the landfill bins was plastic packaged food. Banning plastic containers for takeaway food and 'Replacing the Waste' with clearly marked certified compostable alternatives, together with rigorous education, should see these items diverted to the green organics bin. Placing the food and container in the green bin is also a simple and less onerous task compared to emptying and rinsing out the plastic containers.

3.1 Plastic-lined paper plates and bowls.

For South Australia, the key factors in considering whether a potential exemption for plastic-lined paper plates and bowls should be included relate to:

- supporting harmonisation across jurisdictions and ease of regulation;
- providing additional time for industry to identify and source alternatives;
- difficulty with disposal of used plastic lined food ware;
- their role in the recovery of food waste; and
- consistency in messaging on how to dispose of other single-use food ware products (specifically those already prohibited or soon-to-be prohibited under the Act).

Eastern Waste Management Authority 1 Temple Court, Ottoway SA 5013 PO Box 26, Mansfield Park SA 5012

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Should South Australia address plastic-lined plates and bowls by:

- providing a time-bound exemption for these items?
- prohibiting the sale, supply or distribution of all disposable plates and bowls that contain plastic, including plastic-lined plates?
- undertaking an alternative measure not outlined above? Are there any issues or potential unintended consequences related to each of these regulations including any potential impacts on people living with a disability?

Response:

As stated in the <u>Sustainable Packaging Guidelines</u> materials such as paper, cardboard and biopolymers reduce demand for non-renewable virgin materials including metals and most plastics. If they are grown using sustainable farming and forestry practices, they are likely to have a lower environmental impact than those generated by the extraction and processing of non-renewable materials.⁽¹⁾ The issue however lies within the plastic lining of these products that may contain PFAS. Plastic lined plates, bowls and takeaway boxes are a significant issue, particularly when many of these items are not or cannot be certified as compostable as they are not considered a bioplastic. In the absence of certification it is difficult to determine if the lining is plastic and if so, likely to contain PFAs.

When educating food vendors and the public, this is a common point of confusion and uncertainty as to the suitability of these items for the green organics bin. Once food or liquid is contained in these items, it is unlikely that they are suitable for recycling through the yellow bin due to the contamination caused by food and liquid residues in the container. Contamination issues caused by this are particularly prevalent and significant in event and public place recycling bins.

As per APCO's <u>Action Plan to Phase out PFAS in Fibre-Based Food Contact Packaging</u> applications of priority for phase out by Dec 2023 of PFAS in the (non-exhaustive) list detailed below includes plates and bowls (refer Table1). This action plan is focused on fibre-based food contact packaging. The international literature has identified that PFAS are often added to this type of packaging as a barrier to heat, grease and water. Fibre-based packaging is defined as packaging primarily made from plant-based fibre, including wood, bamboo and bagasse.

It would make sense for the timeframe of the proposed 2023 Single-use Plastic Products amendment regulations to align with this action plan by phasing them out **by December 2023**. This would also support consistency in educational messaging on how to dispose of single-use food ware products. With this in mind, the time-bound exemption could perhaps allow for a period of six (6) months, being until 30 June 2024, rather than 31 October 2024. This would still allow time for pre-ordered stock to be used and to source suitable alternatives.

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Table 1 Packaging applications of priority for Dec 2023 phase out of PFAS(Action Plan to Phase Out PFAS in Fibre-Based Food Contact Packaging)

SECTOR	PRODUCT EXAMPLES	PACKAGING EXAMPLES		
Pre-packed foods	Baked goods - cakes, muffins, biscuits	Boxes, muffin cases, greaseproof paper		
	Butter	Wrap		
	Microwave popcorn, crisps, cake mix, sweets	Bags		
Food service	Pizza, hot chips, hamburgers	Boxes, cups, clamshells, wrap		
	Sandwiches, salads	Paperboard wedges, boxes, wrap		
	Various hot and cold foods	Plates, bowls, boats, trays, cups		

In NSW the reasons for allowing for an exemption period until October 2024 is that they were initially listed in the NSW Plastics Action Plan 2021 for phase-out review in 2024. However, the date was brought forward to align with other states and territories.

The EPA has granted a temporary two-year exemption for the supply of plastic-lined paper plates and bowls following feedback from suppliers and manufacturers of these products who told us that there is currently a lack of food-safe printed alternatives, and shortages of non-printed alternatives. The exemption will provide time for manufacturers to scale up their supply chains and develop, test and refine alternative products. It will also give businesses time to source alternatives or implement different business models before plastic-lined paper plates and bowls are phased out. ⁽²⁾ https://www.epa.nsw.gov.au/your-environment/plastics/exemptions/plastic-lined-paper-plates-bowls-guidance

According to a study for the US State of Washington and The Nordic Council of Ministers (2017) report there are readily available alternatives at a comparable cost that meet performance requirements. These safer and more sustainable alternatives identified include clay-coating, mechanical densification and glazing, application of alternative chemical barriers including starch, waxes, chitosan and silicone as well as using natural barriers such as palm leaves, bamboo and bioplastics. ⁽³⁾ <u>Action</u> <u>Plan to Phase out PFAS in Fibre-Based Food Contact Packaging</u> (5.2.3 Known alternatives)

East Waste consider that prohibiting the sale, supply or distribution of all disposable plates and bowls that contain plastic, including plastic-lined plates a viable and achievable step. As like-for-like product alternatives are readily available there should not need to be any exemptions (for disability or otherwise) in place for the prohibition of plastic lined items. A focus needs to be on supporting

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certified compostable products and where certification mechanisms are not in place, a testing and verification process needs to be implemented.

The only potential unintended consequence that may be considered is the possible additional financial cost for the alternative products. However, as demand for these alternatives increases it is reasonable to predict that these items will become cost comparable if they are not already. An optimal outcome that may be achieved through considering alternatives, is that reusable items that can be returned, washed, and reused, may be considered. Initiatives through Reusable Networks such as <u>ReturnR</u> will hopefully become more common place and 'Replace the Waste.'

3.2 Plastic bowls not used for human food consumption

Are the proposed exemptions appropriate, and are there any other industries that may require an exemption for single-use plastic bowls? Are there any issues or potential unintended consequences related to this regulation?

It seems that the proposed exemptions for medical and veterinary use are reasonable however reusable and recyclable stainless-steel options, which could also be considered more sterile and safe due to the ability to autoclave them, should be used in preference over disposable plastic bowls. There is a significant generation of medical waste in Australia and worldwide, particularly since the COVID19 pandemic, so a concerted effort is required to reduce waste, and reusable items should be given preference if safe to do so.

Once more, East Waste congratulates and supports the South Australian Government on its leadership in this space and working towards minimising unnecessary plastic use and waste in our society. As detailed in the submission above we would encourage the Government to consider bringing forward the proposed outward bans to create a better alignment and consistency of education messaging.

Should you wish to discuss any element of this submission further, please don't hesitate to contact East Waste's General Manager, Rob Gregory on 0417 466 929 or <u>robg@eastwaste.com</u>.

Yours sincerely,

Fraser Bell Independent Chair East Waste Board





Board Meeting 23 February 2023 Item 8.6

8.6: ANNUAL PLAN PROGRESS REPORT

REPORT AUTHOR:General ManagerATTACHMENTS:A: Annual Plan Implementation Summary

Purpose of the Report

To provide the Board with an update on the implementation of the activities endorsed in the *East Waste 2022/23 Annual Plan.*

Background

At the September 2022 meeting the Board resolved (in part):

8.3 FY23 ANNUAL PLAN (revised) ENDORSEMENT

Moved Mayor Holmes-Ross that the Board:
1. Endorses the 2022/23 Annual Business Plan and Budget (revised), inclusive of all projects and expenditure, effective from 1 August 2022, as presented in Attachment A.

Seconded Mr Dilena

Carried

Report

The attached matrix (refer Attachment A) provides a snapshot update as to the progress of the Annual Plan activities as at 31 January 2023.

This is a standing item on the Board Agenda.

Recommendation

That the report be received and noted.

Annual Plan Implementation Summary Matrix

NO.	ACTIVITY/PROJECT	OVERVIEW	STRATI	MAIN KPI TARGET	STATUS UPDATE		
	DELIVER COST EFFECTIVE AND EFFICIENT SERVICES AND FACILITIES						
1	Continue & Expand Core services	East Waste optimisation will come from providing a full suite of services to Member Councils. Where this doesn't occur, East Waste will work with the respective Councils in a bid to secure these services.	1.1	Vision Target	Ongoing		
2	Investigate opportunities outside of existing Member Councils.	East Waste will actively pursue service provision to non-member Councils where value to existing Members can be realised.	1.3	Vision Target	Provision of Hard Rubbish Service investigated but not pursued, due to finaical model and operational model not being viable.		
3	Communication System Update	East Waste is a service-based organisation who recognise the importance of providing a great customer experience. Therefore, it is important that our communication systems are designed in a manner that enhances callers experiences whilst also being able to provide accurate data that helps to inform current & future business decisions.	1.5	Vision Target	New phone sytesm investigated and preferred system selected. A demonstration system has been installed and trialled succesfully and system will be designed and instlled over the next three (3) months.		

Annual Plan Implementation Summary Matrix

	MAXIMISE SOURCE SEPARATION & RECYCLING					
4	Continue to advance a broadscale 'Choice & Flexibility model.'	Some small positive steps have been taken across metropolitan Adelaide in recent times to investigate alternate collection options. This program will draw together the latest research and findings to develop an "off-the-shelf" framework which will drive reduced material to landfill, particularly food waste.	2.1	At least 75% of kerbside material separately collected & recycled 100% of food waste separately collected and recycled.	Draft Cost Benefit Analaysis received. Engagement with Member Council on proposed trial in FY 24 year	
5	Multi-Unit Dwelling Research and Source Separation Trial.	Some small positive steps have been taken across metropolitan Adelaide in recent times to investigate alternate collection options. This program will draw together the latest research and findings to develop an "off-the-shelf" framework which will drive reduced material to landfill, particularly food waste.	2.2	At least 75% of kerbside material separately collected & recycled 100% of food waste separately collected and recycled.	Iniital audits completed and intervention activities selected. Revised bin configurations implemented in selected MUDs. Second rund of audits to be undertaken in March.	
		PROVIDE LEADING AND INNOVATIVE BEHA	AVIOUR (HANGE AND EDUCATION		
6	Delivery of the "Why Waste It?" behaviour change program and associated social media.	Utilising the results of the reviews and audits undertaken over the past 12 months, refine and deliver the ongoing successful "Why Waste It?" program.	3.2	Vision Target	Program progressing according to plan.	
7	Roll out the East Waste 'education & behaviour change program' to Unley.	As a new member council, there is a large body of work to be undertaken to creating consistency of messaging and information with the City of Unley. This will ensure by year's end consistency, where required, is achieved across the board.	3.2	Vision Target	Continuing to work with Unley to integrate programs that align with their existing education programs.	

Annual Plan Implementation Summary Matrix

	HELP DRIVE A LOCAL CIRCULAR ECONOMY					
8	Investigate current and future opportunities for East Waste and Member Council in a carbon market.	The collection and processing of materials generates a significant amount of harmful greenhouse gases. This can be minimised through alternative treatment processes, which in turn may provide opportunities within the carbon market. This project will investigate any such opportunities or additional work required.	4.4	Vision Target	Work commenced on submission of a project to determine applicability and value under the Federal Government Emissions Reduction Fund	
		PROVIDE LEAD	ERSHIP			
9	Fleet Replacement	In line with the Long Term Financial Plan, undertake the replacement of five (5) collection vehicles.	5.4	Vision Target	Five replacement vehicles received. Awaiting delivery of new vehicles earmarked for Unley contract which have been delayed.	
10	WHS Systems Audit	East Waste will focus on both internal and external auditing. The purpose and objective of the auditing is to test the validity and the effectiveness of the implementation of the systems within our organisation. East Waste will seek evidence of the implementation process that haven taken place. A strong focus on the auditing process will be focusing on the hierarchy of control (HOC). The decision to focus on the HOC is based on the organisational risk factors and previous audit results.	5.1	Implement best practice safety standards.	External audit undertaken and awaiting delivery of final report.	